City of Kingston CLIMATE ACTION PLAN

2010 Community-Wide & Local Government Operations Energy and Greenhouse Gas Emissions Inventory



September 2012





CITY OF KINGSTON

OFFICE OF THE MAYOR CITY HALL **420 BROADWAY** KINGSTON, NEW YORK 12401 www.kingston-ny.gov mayorgallo@kingston-ny.gov

SHAYNE R. GALLO MAYOR

Dear Friends and Neighbors

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March 30, 2012

In October 2009, the City of Kingston demonstrated its commitment to environmental and climate protection by adopting the "Climate Smart and Green Jobs Community Pledge" and becoming a New York State "Climate Smart Community". In August 2011, the City of Kingston furthered that commitment by becoming a member of ICLEI - Local Governments for Sustainability, joining more than 600 other U.S. local governments as the most forward-thinking and adept local governments working to make their communities more livable, prosperous, equitable, and environmentally sound.

As a 'Climate Smart Community', the City of Kingston was able to secure funding to begin to implement the" Climate Smart and Green Jobs Community Pledge". Using tools available through ICLEI, a baseline energy assessment was assembled, greenhouse gas emissions were measured and this Climate Action Plan was developed. This Plan is consistent with other local efforts that seek to improve the efficiency of government operations, save taxpayer dollars, and improve the quality of life in the City of Kingston.

This plan focuses on six important topics, Energy & Renewables-Buildings & Facilities; Land Use, Transportation & Vehicles; Materials Management-Waste Reduction & Recycling; Sustainable Resource Management; Outreach Education and Training, and Climate Adaptation. Implementation of this plan will have an impact on all we do; from the amount and type of energy we use, the economic development we support, how we move about the City, where we get our food, and how we manage our 'waste'.

The success of this effort is due to the hard work of the Kingston Conservation Advisory Council and the Kingston Climate Smart and Green Jobs Community Task Force. These groups deserve our sincere thanks for volunteering their time to achieve these milestones and for their service to improving the quality of life in our community.

It is my hope that as part of our effort to improve the quality of life in the City of Kingston and continue to grow as a sustainable community, that you join me in the active participation of the endeavors set forth in this plan. We have a tremendous opportunity to be a 'model' of sustainability, not only for the Hudson Valley but for the entire State of New York.

Sincerely

Abayon Myalla Shayne R. Gallo

Mayor, City of Kingston

ACKNOWLEDGEMENTS

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Climate Smart and Green Jobs Community Task Force

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EXECUTIVE SUMMARY

The City of Kingston recognizes that greenhouse gas (GHG) emissions from human activity are catalyzing profound changes in climate and weather, the consequences of which pose substantial risks to the future health, well-being, and prosperity of the community.

The ultimate goal of this effort is to locally reduce GHG emissions. In addition rising energy costs make it imperative that the City of Kingston local government take a leadership role in advancing energy saving measures and other sustainability initiatives that will stabilize and potentially reduce energy related expenditures for City government, local businesses and City residents.

The City of Kingston local government has a strong role to play in reducing GHG emissions. Through proactive measures around land use planning, transportation, energy efficiency, green building, waste reduction, and more, the City can dramatically reduce energy use and emissions in the community. Reducing GHG emissions will improve public health and safety and create a cleaner and more sustainable City.

In order to reduce energy use and GHG emissions an accounting of the current energy use and emissions was necessary to establish a baseline and set reduction goals. For what gets measured gets managed.

In response, the City of Kingston has taken action by completing comprehensive energy assessments and GHG emissions inventories for both the community and government operations.

COMMUNITY INVENTORY RESULTS

The transportation sector in the City of Kingston consumes the largest percentage of the community's energy. The commercial sector is second, however the commercial and residential sectors combined, account for the largest proportion of the community's energy consumption.

Community-wide GHG emissions in the City of Kingston were approximately 225,097 tonnes of CO_2e in 2010. The transportation sector accounted for the majority of the community's GHG emissions, with the commercial and residential sectors being second and third, respectively.

The GHG emissions of 225,097 tonnes of CO_2e , is equal to the CO_2 emissions from the consumption of 25,235,090 gallons of gasoline, 523,481 barrels of oil, the electricity use of 28,067 homes for one year or the carbon sequestered by 47,995 acres of pine or fir forests.

GOVERNMENT INVENTORY RESULTS

The City of Kingston government energy costs in 2010 were \$1,590,415, 4.6% of the 2010 budget. Taking into account the energy costs of the Kingston Water Department (KWD), (\$97,034), the Kingston Housing Authority (KHA), (\$268,389), and Dietz Stadium (\$19,564) the overall 2010 total energy costs for City government related operations comes to \$1,975,402. Adding in the estimated employee commuting fuel costs of \$119,904, energy related expenses in 2010 were \$2,095,306.

For 2010, the GHG emissions from the City of Kingston government, including the emissions from the KWD, the KHA, Dietz Stadium and employee commuting are estimated at 7,281 tonnes of CO₂e.

Excluding the KWD, KHA, Dietz Stadium and employee commuting, that is just looking at the operations that are traditionally part of the City government budgeting process, the GHG emissions were estimated at 4,587 tonnes of CO₂e.

While GHG emissions were looked at with and without the KWD, KHA, Dietz Stadium and employee commuting, the City of Kingston government has some degree of operational control over or ability to influence and affect each of these areas to reduce the overall total GHG emissions of 7,281 tonnes of CO₂e.

The GHG emissions of 7,281 tonnes of CO_2e , is equal to the CO_2 emissions from the consumption of 816,256 gallons of gasoline, 16,933 barrels of oil, the electricity use of 908 homes for one year or the carbon sequestered by 1,552 acres of pine or fir forests.

ENERGY AND GHG EMISSIONS REDUCTION TARGET

The proposed overall goal is to reduce energy usage and GHG emissions 20% by 2020 or '20 by 20.'

CLIMATE ACTION RECOMMENDATIONS

The City of Kingston Climate Action Plan (CAP) includes recommendations for comprehensive policies and programs that will reduce greenhouse gas emissions, enhance operational and energy efficiencies, reduce energy costs, support local job growth, and adapt to a changing climate while improving quality of life, saving taxpayer dollars, and promoting social justice. Implementation of many of the initiatives in this Plan will create 'green' jobs.

While Climate Action Plans ordinarily focus on reducing GHG emissions; this plan more broadly addresses many important initiatives that fall under the broad umbrella of 'sustainability.'

To advance implementation of the Climate Action Plan, the City of Kingston Common Council should adopt a resolution that supports, formally recognizes and memorializes the goals and intent of the Plan as City of Kingston policy. Working with the City's Conservation Advisory Council and newly formed Energy and Sustainability Task Force, the Council's Government Operations Committee will identify affordable actions for immediate implementation and determine a critical path to implementing the Plan's overall recommendations as resources can be made available.

Proposed goals and initiatives are presented according to six different subject areas:

- A. Energy and Renewables: Buildings and Facilities
- B. Land Use, Transportation & Vehicles
- C. Materials Management: Waste Reduction, Re-Use, Recycling & Composting
- D. Sustainable Resource Management
- E. Outreach, Education & Training
- F. Climate Adaptation

CLIMATE ACTION PLAN SUMMARY ENERGY AND RENEWABLES: BUILDINGS AND FACILITIES

PROPOSED GOALS

- Reduce energy consumption, improve energy efficiency and reduce energy related costs.
- Support and promote the use of renewable forms of energy.
- Improve awareness of opportunities for energy efficiency and GHG emissions reductions.

By 2020:

- Reduce overall energy consumption and GHG emissions in the City and in municipal government operations by at least 20%.
- City of Kingston government will get at least 20% percent of its energy from renewable sources.

- Create a local financing mechanism for energy retrofits such as a Property Assessed Clean Energy (PACE) program.
- Create and manage a municipal energy fund to finance energy projects.
- Adopt Local Energy Conservation Code.
- Provide training for local code enforcement on 2010 Energy Conservation Construction Code of New York State (ECCCNYS).
- Create and Adopt Local 'Green Building' Standards.
- Actively promote the use on 'on-bill financing' for residential energy efficiency home improvements.
- Explore potential for a 'Commercial Energy Policy.'
- Adopt a City Lighting Ordinance.
- Consider a Community Energy Awareness or Energy Challenge Program.
- Create, fund and sustain City 'Office of Energy & Sustainability.'
- Adopt and implement 'Municipal Energy Conservation Policy.'
- Create and implement 'Government Facility Energy Improvement Plan.'
- Upgrade street lights and traffic signals.
- Develop and implement 'Energy Efficiency Improvement Plan' for WWTP.
- Use Central Hudson's Energy Manager Program to track and manage energy use at the WWTP.
- Explore expanded use of Hess Demand Response Program.
- Adopt and implement 'Municipal Green Building Policy.'
- Adopt and implement 'Municipal Energy Efficient Procurement Policy.'
- Track and take advantage of federal, state and utility energy efficiency programs and Incentives.
- Conduct energy audits at all Kingston Housing Authority facilities to identify opportunities to reduce electricity and natural gas usage.
- Advance solar and geothermal renewable energy opportunities as part of City clean energy program.
- Explore Green Power Options and use of Renewable energy certificates (RECs).
- Remove barriers to and provide incentives to promote the use of renewable forms of energy.
- Monitor and evaluate energy usage and greenhouse emissions.
- Take advantage of USDOE Technical Assistance Programs.

CLIMATE ACTION PLAN SUMMARY LAND USE, TRANSPORTATION

PROPOSED GOALS

- Capitalize on existing compact development and promote various modes of transportation and efficiency in providing public services and infrastructure.
- Reduce travel demand specifically that of single-occupancy private vehicles, reducing vehicles miles traveled in the City of Kingston.
- Improve existing sidewalk network to promote safe walking.
- Promote consistency and coordination between land use and transportation policies, improvements strategies and decision-making.
- Protect and enhance the environment, promote energy conservation, improve the quality of life.

By 2020

- 20% reduction of single occupancy vehicle use and VMTs.
- 20% increase in use of transit.
- 20% reduction in single occupancy vehicle commuting by City employees.
- Local sidewalks are all in good repair.
- Bike infrastructure is in place including designated bike lanes in appropriate places and bike racks at all public facilities implemented as a result of the City of Kingston Bicycling Master Plan.
- A network of trails, bike paths, and complete streets exist in the City of Kingston connecting rail trails from the Wallkill Valley, Rondout Valley, Catskill Mountains and Kingston Point to a Midtown Hub along the Broadway Corridor.

- As part of Comprehensive Master Plan and Zoning Code Update adopt goals and policies that promote a compact, transit-oriented, bikeable and walkable community; promote infill development; prohibit new development in floodplains and preserve and protect open space, biodiversity, and water supplies.
- Integrate sustainable development goals and initiatives of this Plan.
- Integrate and advance Transit Oriented Design.
- Promote and expand accessibility to transit.
- Expand promotion of Citibus, UCAT and other transit options.
- Promote ridesharing, car and van pooling by offering free or discounted parking within City.
- Actively support, promote and implement the City's Complete Street Policy.
- Develop a Bicycling Master Plan.
- Improve Bike Infrastructure, Create Bicycle Friendly Zones.
- Develop a Pedestrian Master Plan.
- Improve sidewalks.
- Support Safe Routes to School program.
- Create rail trails.
- Use the authority of the City's planning board to assure that new development projects reflect the community's desires for a low carbon/low emissions future.
- Develop City government policies that promote the use of transit, carpooling, vanpooling, flex scheduling, and examine tele-commuting where appropriate.

CLIMATE ACTION PLAN SUMMARY VEHICLES

PROPOSED GOALS

- Improve overall government fleet fuel efficiency and reduce vehicle miles traveled.
- Promote and further the use of alternative fueled vehicles and alternative fueled transit technology.
- Reduce transportation related emissions.

By 2020:

- Electric vehicle infrastructure is in place at several locations city-wide, including municipal government facilities.
- City government has doubled the fuel efficiency of its fleet.
- Fuel usage (gas and diesel) has been reduced by 20%.
- 20% of City government vehicle fleet is hybrid and alternative fuel vehicles.
- Alternative-fueled Transit vehicles and refuse packers are part of the City hybrid and alternative fuel fleet.
- An active and successful car-share program exists in the City of Kingston.

- Explore the feasibility of planning, permitting, zoning, and providing infrastructure necessary to accommodate electric vehicles.
- Adopt local anti-idling ordinance.
- Promote the use of hybrid and alternative fueled vehicles.
- Develop a comprehensive and consistent City government vehicle fleet management program to better track fuel usage miles traveled and fuel efficiency of the City's fleet.
- 'Green' the City's Fleet by:
 - Doubling the overall current fuel efficiency of City Fleet by requiring minimum fuel efficiency for city owned vehicles.
 - Adopt goal of 20% of City fleet replaced with hybrid and alternative fuel vehicles by 2020.
 - Using smaller more fuel efficient vehicles for appropriate City tasks.
 - Explore the use of hybrid or other alternative fueled (propane, compressed natural gas) vehicles when new refuse packers and buses are purchased.
 - Initiated and promote car-sharing.
 - Examine and use idle-reduction technologies.
 - Explore the use of bio-diesel as appropriate.
 - Develop a clean diesel program.
 - Create and manage a municipal energy fund to finance energy projects.

<u>CLIMATE ACTION PLAN SUMMARY</u> MATERIALS MANAGEMENT: WASTE REDUCTION, RE-USE, RECYCLING & COMPOSTING

PROPOSED GOALS

- Reduce the overall waste generated in the City of Kingston.
- Reduce the overall waste generated in City government operations.
- Promote waste reduction, re-use, recycling and composting.
- Reduce greenhouse gas emissions associated with the transportation and disposal of waste.

By 2020:

- Reduce the overall waste generated in the City of Kingston by 20%.
- Increase the overall recycling rates in the City of Kingston by 20%.
- Achieve an annual 10% reduction in overall annual waste generated in local government operations as measured against a base year of Fiscal Year 2013. (10% waste reduction per year beginning in FY 2013) Long-term Goal: Zero-waste.
- Achieve an annual 10 % reduction in annual paper use (copy and janitorial) as measured against a base year of FY2013. (10% paper use reduction per year beginning in FY2013.

- Develop Materials Management Plan for City of Kingston.
- Establish a 'Pay-As-You-Throw' Program.
- Establishing waste reduction and recycling standards for local building and development.
- Consider a local ban or fee on throw-away plastic and paper bags.
- Develop a recycling marketing campaign to promote waste reduction, reuse, recycling and composting programs.
- Consider feasibility of instituting a curbside food waste collection.
- Create, fund and sustain a recycling enforcement program.
- Develop a City Government Waste Reduction and Recycling Policy, Plan and Program
 - Establish procedures to track total municipal government waste generated.
 - Conduct baseline waste audit.
 - Conduct periodic waste audits.
 - Adopt a zero-waste goal.
 - Develop City government waste reduction program.
 - Develop City department waste reduction and recycling plans.
 - Provide training for City staff on re-use, waste reduction and recycling programs.
- Adopt a Local Government Paper Use Reduction Policy.
- Adopt a Local Government Environmentally Preferable Product or 'Green' Procurement Policy.

CLIMATE ACTION PLAN SUMMARY SUSTAINABLE RESOURCE MANAGEMENT

PROPOSED GOALS

- Promote the use of 'green infrastructure.'
- Protect water resources, reduce water usage and associated energy costs.
- Reduce water and energy inputs associated with landscape management.
- Plant, manage, maintain and protect street trees and urban forests.
- Promote local food production.
- Integrate sustainable practices in building operations and maintenance.

By 2020:

- 30 rain gardens have been created in the City, 15 on City owned property.
- Pervious pavement or pavers are being used to repave City lots and streets.
- Water and energy use at all City buildings and facilities is being tracked and monitored.
- <u>WaterSense</u> high efficiency fixtures used to replace or upgrade fixtures in City owned buildings.
- The number of community and school gardens has doubled.
- Each school and city building has developed a successful 'green' cleaning program.

PROPOSED SUMMARY OF INITIATIVES

Water Conservation and Efficiency

- Adopt a local 'green infrastructure' ordinance.
- Establish standards and guidelines to encourage or require the use of 'green infrastructure.'
- Encourage the development of 'green infrastructure' by providing outreach and guidance consistent with the building code.
- Use, demonstrate and promote green infrastructure in City projects, on City properties.
- Require new construction & major renovations to install *WaterSense* high efficiency fixtures.
- Establish a Water Use Reduction Policy for government buildings and facilities.
- City government should use EPA's Portfolio Manager or similar software to track City government water use.
- Encourage local businesses to track energy and water use with EPA Portfolio Manager.
- To promote <u>WaterSense</u> and water efficiency it is recommended that the City of Kingston become an EPA <u>WaterSense</u> partner.
- Identify and implement energy efficiency and renewable energy projects opportunities to improve the overall energy efficiency of the Kingston water delivery system.

Landscape Management

- Enhance municipal codes and regulations to:
 - Encourage non-toxic land management practices.
 - Encourage and promote the use of native plants.
 - Encourage and promote the use of water conserving landscape plants and techniques known as xeriscaping.
 - Support and strengthen tree planting and management.
 - Integrate standard 'green' principles for tree planting and permeability requirements.

<u>CLIMATE ACTION PLAN SUMMARY</u> <u>SUSTAINABLE RESOURCE MANAGEMENT</u>

PROPOSED SUMMARY OF INITIATIVES

Landscape Management continued

- Support the Kingston Tree Commission's efforts to strengthen local codes, fund tree planting and maintenance initiatives, and promote urban forestry.
- Consider the development of a comprehensive Urban Forestry Master Plan as part of the Comprehensive Master Planning process.
- Develop best practices to advance the health of street trees and the use of trees to conserve water and energy.
- Use and promote the use of native plants.
- Use and promote the use of water conserving landscape plants and techniques known as xeriscaping.
- Adopt a non-toxic landscape management policy to eliminate or reduce the amount of fertilizers and pesticides used on City owned properties.
- Develop and adopt a procedure to improve the tracking of fuel usage by off road landscape equipment so as to be able to better manage it.
- Evaluate, initiate and implement a reduced mowing program for City-owned properties.
- Actively support and promote "LEAVE IT ON THE LAWN, KINGSTON!" Leaf Management Plan.

Local Food Production

It is recommended that the City:

- Continue to actively support the efforts to advance community and school gardens in the City of Kingston to encourage local food production.
- Work with the Kingston Land Trust, Kingston CAC, Kingston Schools and others to provide financial and other resources needed to advance local food production.
- 'Grow' the number of community gardens.
- Continue to support programs such as 'The Dig Kids.'
- Actively support and promote the Kingston Farmers Market.
- Use local produce and local food products at City events, meetings etc.
- Promote the use of locally produced food and local products.
- Start a City government employee operated community garden.

Sustainable Building Operation and Maintenance

It is recommended that the City:

- Adopt local 'green' building standards that encourage, support and promote sustainable green operations and maintenance for existing commercial buildings within the City.
- Work with the Kingston Business Alliance and others to promote 'green' practices to help business owners reduce energy use, reduce waste and provide a healthier work environment for employees.
- Work with the Kingston CAC, the Kingston City School District as well as private schools, day care centers and pre-schools to support the development and implementation of 'green' cleaning programs.
- Create and implement a non-toxic or 'green' cleaning program for all City of Kingston buildings and facilities using the NY State green cleaning program as a resource.
- Create and implement an Environmentally Preferable or 'Sustainable' Purchasing Policy.
- Create, fund and sustain City Office of Energy & Sustainability.
- Create and manage a municipal energy fund to finance energy projects.

CLIMATE ACTION PLAN SUMMARY OUTREACH EDUCATION AND TRAINING

PROPOSED GOALS

- Engage people who live, work and play in the City of Kingston in energy and climate action.
- Improve awareness of opportunities to improve energy efficiency and reduce GHG emissions.
- Promote and create 'green' jobs.
- Empower and expand the Climate Smart and Green Jobs Community Task Force.

- Develop strategic partnerships to advance energy efficiency and renewable energy in the City of Kingston.
- Use City facilities to demonstrate energy leadership and existing environmental education programs to advance energy awareness and sustainability.
- Continue to integrate sustainability education into the City's overall education and interpretation programming, with topics such as energy conservation and renewable energy.
- Work with local partners to determine the potential to successfully engage the community in an energy challenge program or energy awareness in the City of Kingston. Energy Awareness and Outreach should envelop the energy programs and incentives available through NYSERDA, Central Hudson and other federal and state agencies.
- Develop a well-designed Sustainability Ambassador Program, involving key city leaders as trained and recognized ambassadors to advance the goals of the Plan.
- Use web-based social networking tools to engage the community in plan implementation the energy and local climate action.
- 'Brand' this effort as 'Sustainable Kingston' or 'Kool Kingston'.
- Maintain the Climate Action page on the City's web site.
- Develop a separate 'Sustainable Kingston' web page.
- Develop a simple tri-fold brochure on 'Reducing Your Ecological Footprint' with a particular focus on energy saving and money saving tips that will also benefit the environment.
- Integrate the goals and initiatives of the draft Climate Action Plan into the current Comprehensive Plan outreach and communications.
- Create Green Jobs through implementation of the Plan.
- Organize a regional 'Energy, Climate and Green Jobs Conference' in the City of Kingston.
- The City adopts an energy efficiency and conservation policy providing for the training and education of City employees.
- Develop a comprehensive energy and sustainability training program for City government personnel.
- Develop specific sustainability training modules on energy conservation, waste reduction and recycling and green procurement.
- Obtain and distribute free materials from NYSERDA and others to encourage community and staff to participate in reducing energy consumption.
- Adopt a resolution recognizing Task Force as an official body of the City government; rename the Task Force as the 'Energy and Sustainability Task Force' and expand the membership and role of the Task Force by appointing and encouraging active participation of City departments.

CLIMATE ACTION PLAN SUMMARY CLIMATE ADAPTATION

PROPOSED GOAL

• A commitment, a Plan and systems are in place to be prepared for and adapt to a changing climate.

- Prepare and adopt a City of Kingston Climate Adaptation Plan.
- Integrate climate adaptation planning, preparation and response; including sea level rise, flooding, threats to the local drinking water supply, changes in precipitation and temperature and the associated public health risks into the Comprehensive Master Planning and Zoning Update process.
- Utilize and adapt existing reports, plans, and studies to assess local impacts of a changing climate.
- Conduct additional local and on-site analysis of potential impacts and risks, if necessary and feasible.
- Assess potential risk to the local water supply and prepare accordingly.
- Indentify and address climate/environmental justice areas in the City.
- Involve all sectors of City government, including emergency management.
- Involve stakeholders and actively seek expert advice in Plan development and implementation.
- Evaluate alternative adaptation strategies based risk, costs, and benefits to human and natural systems.
- Carry out targeted and general outreach on climate change adaptation issues and actions.
- Collaborate with neighboring municipalities and county government, to plan, prioritize and implement climate preparedness actions that are best accomplished on a larger scale.
- Create a 'Citizen Science Monitoring Program.'
- Utilize the climate adaptation resources offered through the City of Kingston ICLEI membership.
- Adopt a local policy to consider climate change for all capital projects.
- Integrate impacts of climate change and appropriate measures into current effort to address storm water drainage and intermittent flooding conditions in the City.

NEXT STEPS

Upon formal adoption by the City of Kingston, the challenge that lies ahead will be putting this plan into action. Based on additional stakeholder input on the initial climate action planning work that has been done over the past year, the Climate Smart and Green Jobs Task Force will seek to determine the steps necessary to proceed.

Over the coming months the Task Force will be actively looking to engage the Common Council, City government staff and the community in the review, prioritization and implementation of the proposed goals and initiatives.

Community review of recommended goals and initiatives should be based on the City's priorities and constraints taking into consideration the triple bottom line of sustainability – people, planet and profits.

Reviewing and prioritizing initiatives for implementation will require consideration of what can be accomplished in the near-term with limited resources and what initiatives are more long-term efforts.

The Climate Smart and Green Jobs Community Task Force have worked with the community, the Common Council and the Mayor to have the Climate Action Plan formally adopted by the Common Council as City of Kingston policy and intent.

Members of the Task Force will be actively engaged in the Comprehensive Master Plan and Zoning Update process. Members of the Task Force should also work closely with the City Planning Department, the Comprehensive Plan Steering and Advisory Committees to integrate the goals and initiatives of the CAP into the Comprehensive Master Plan and new Zoning Code.

In addition it will important for the Task Force and City to aggressively seek funding to implement the goals and initiatives of the Plan.

While this Plan primarily addresses the reduction of energy use and greenhouse gas emissions, as the effects of climate change become more common and severe, local government adaptation policies will be fundamental in preserving the welfare of residents and businesses. Rising waters along the Hudson River and Rondout Creek, intensified and extreme weather which will result in amplified severity of flood events make it imperative for the City of Kingston to determine how it will adjust and cope with the impacts of climate change. A full analysis of the vulnerabilities of the City of Kingston to a changing climate and development and implementation of an adaptation plan to improve resiliency to climate change is a critical next step for the City of Kingston.

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- C. Greenhouse Gas Emissions Inventory Methodology and Quantification
- D. Clean Air and Climate Protection 2009 (CACP 2009) Software
- E. Evaluating GHG Emissions: Emissions Types and Scope
- F. Fuel Mix Used to Generate City of Kingston Electricity
- G. Overview of New York State Climate and Energy Policies
- H. City of Kingston Climate Smart and Green Jobs Community Pledge
- I. Employee Commuting Survey and Results of Employee Commuting Survey
- J. City of Kingston Wastewater Treatment Plant
- K. Summary of NYSERDA 2007 Flex Tech Study (Wendel Energy) and Energy Improvements at Kingston Wastewater Treatment Plant.
- L. City of Kingston Outdoor Public Lighting
- M. Resources for Land Use Planning and Climate Action
- N. City of Kingston Solid Waste Refuse Packers
- O. Resources for Climate Action Planning
- P. Climate Action Plan Public Comment Addendum

I. INTRODUCTION

Climate change is one of the most important social, economic and environmental issues facing society today.

Climate change is occurring; its impacts are well documented globally as well as regionally. While no single weather related incident can define the impacts of climate change we do know that "temperatures are increasing, precipitation patterns are changing, and sea level is rising."ⁱ We also know that "these climatic changes are projected to occur at much faster than natural rates because of increased amounts of greenhouse gases in the atmosphere. Some types of extreme weather and climate events have already increased in frequency and intensity, and these changes are projected to continue."

The changing climate along with the economic and environmental risks associated with our dependence on a finite supply of fossil fuel based sources of energy has fostered a heightened sense of urgency to advance policies and practices that will allow for more sustainable, low emissions, carbon neutral future.

While a global issue, action at the local level is critical to addressing the challenges that lie ahead. Many communities in the U.S. and in New York are taking responsibility for addressing energy management and greenhouse emissions. Since many of the major sources of greenhouse gas emissions are directly or indirectly controlled through local policies, local governments have a strong role to play in reducing greenhouse gas emissions within their boundaries. Through proactive measures around land use planning, transportation, energy efficiency, green building, waste reduction, and more, local

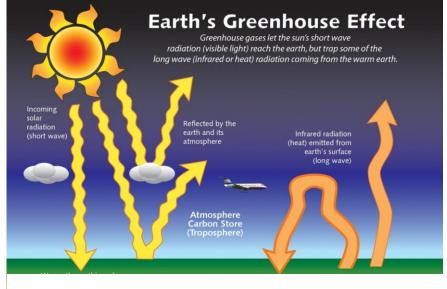


Figure 1: Earth's Greenhouse Effect, USEPA

governments can dramatically reduce emissions in their communities. In addition, local governments are primarily responsible for the provision of emergency services and the mitigation of natural disaster impacts.

The City of Kingston recognizes that greenhouse gas (GHG) emissions from human activity are catalyzing profound changes in climate and weather, the consequences of which pose substantial risks to the future health, well-being, and prosperity of the community. In response, the City of Kingston has taken action through the completion of an energy assessment, a GHG emissions inventory and preparation of a Climate Action Plan.

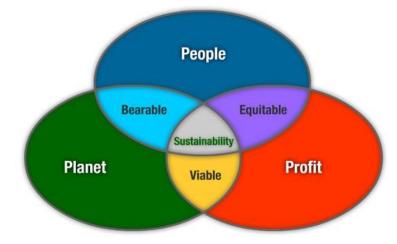
The City of Kingston Climate Action Plan (CAP) includes recommendations for comprehensive policies and programs that will reduce greenhouse gas emissions, enhance operational and energy efficiencies,

reduce energy costs, support local job growth, adapt to a changing climate while improving quality of life, saving taxpayer dollars, and promoting social justice. While Climate Action Plans focus specifically on reducing GHG emissions; this plan more broadly addresses many important initiatives that fall under the broad umbrella of 'sustainability.'

Sustainability is a principle for how to manage natural and human resources. This approach meets the needs of the present while providing for the future by protecting the natural systems on which we are dependent for clean air, clean water and clean food. Sustainability requires a shift in thinking to consider, in all that we do, the triple bottom line; people, planet, and profits or the environment, economy and equity.

The USEPA defines sustainability as:

Everything that we need for our survival and well-being depends, either directly or indirectly, on our natural environment. Sustainability creates and maintains the conditions under which humans and nature can exist in productive harmony, that permit fulfilling the social, economic and other requirements of present and future generations.^{III}



By more broadly incorporating sustainability into its policies, plans and day-to-day operations, the City of Kingston can take actions to improve air and water quality, use resources more efficiently, and enrich the overall quality of life. The City of Kingston can continue to take a leadership role and become a 'Model City' of sustainability in the Hudson Valley and in the State of New York.

Figure 2: Sustainability, Grand Rapid Institute for Information Democracy

A Vision for the City of Kingston:

As a community working together to transform public policy and by taking individual action, the City of Kingston will become a 'Model City' of sustainability by:

- Creating a low carbon/low emissions future.
- Reducing overall community energy consumption, improving air quality and the quality of life through energy efficiency, conservation and renewable energy.
- Creating land use and transportation systems that encourage compact, higher density mixed use development and a shift to modes of transportation that are less dependent on fossil fuels.
- Being a leader by reducing energy use, energy costs and GHG emissions associated with the operation of government buildings, facilities and vehicles.
- Reducing or eliminating material and resource waste.
- *Providing education, training and resources for city employees, businesses and residents.*
- Preparing for and adapting to a changing climate.

This Plan outlines proposed goals and a full range of potential initiatives that the City government and community can implement to achieve this vision.



Youth from Kingston, N.Y. participate in a bike to school event^{iv} and smiling faces and the Kingston Farmers Market

A. REGIONAL AND LOCAL CLIMATE CHANGE IMPACTS

Climate changes throughout New York and the northeast include:

- Rise in sea level threatening coastal infrastructure.
- Severe and more frequent flooding due to heavy downpours, more intense storms and sea level rise.
- Higher temperatures, more frequent and intense heat waves.
- Declining air quality and extreme heat likely to pose increasing human health risks, especially in urban areas. ^v
- Reductions in snow cover adversely affecting winter recreation and the industries that rely upon it.

In its November 2010 Climate Action Plan Interim Report, the New York State Climate Action Council indicated:

Climate change has already put in motion certain environmental impacts in New York, and further changes are likely. According to the latest assessment from a team of scientists at the NASA Goddard Institute, Columbia University, Cornell University, and the City University of New York—the average air and water temperatures in New York and the region are projected to increase significantly over the coming decades and heat waves are expected to become more frequent and more intense. Summertime rain is expected to fall more often as heavy downpours, leading to more flooding; at the same time, the periods between these rainstorms are likely to be drier, leading to droughts. By the year 2100, sea levels along our coast and the Hudson River estuary are projected to rise between 12 and 55 inches, increasing storm-related coastal flooding.^{vi}

For more information on New York State Climate and Energy Policies please see Appendix I.

B. LOCAL CLIMATE CHANGE POLICY

In October 2009, the City of Kingston's Common Council demonstrated its commitment to environmental and climate protection by adopting the "Climate Smart and Green Jobs Community Pledge" and becoming a "Climate Smart Community." As a 'Climate Smart Community', the City of Kingston partners with the NYS Department of Environmental Conservation (NYSDEC), the New York State Energy Research and Development Authority (NYSERDA), the NYS Department of State, the Public Service Commission, the NYS Department of Transportation as well as 102 municipalities^{vii} throughout New York State to address climate change at the local level.

The Pledge created the Kingston Climate Smart and Green Jobs Community Task Force. The mission of the Task Force is to advance the steps outlined in the Climate Smart and Green Jobs Community Pledge and to implement the goals and initiatives of a Climate Action Plan.

As a 'Climate Smart Community', the City of Kingston was successful in obtaining a grant to fund the development of greenhouse gas (GHG) emissions inventories for both the community and the local government and to create this Plan.

There are a number of other community initiatives in the City of Kingston that have begun in just the last five years which will help realize the vision of a 'Model City' of environmental and economic sustainability. The City of Kingston has adopted a 'Complete Streets Policy' through the 'Healthy Kingston for Kids'¹ initiative envisioning a vibrant city alive with pedestrians and bicyclists along with easy access to healthy, affordable, local food. The City employs two environmental educators that are working on greening the community through initiatives to reduce waste and improve recycling. The Kingston Land Trust has created community gardens and is promoting rail trails for the City. Hudson River Sloop Clearwater is working in Kingston to advance 'green infrastructure' and climate justice. Local waterfront groups focused around two of Kingston's major water bodies, the Hudson River and the Rondout Creek, are addressing inter-municipal water issues including waterfront development, the economy and the environment. The City of Kingston is also currently updating its Comprehensive Master Plan and Zoning Code.



Kingston's Climate Smart and Green Jobs Community Pledge outlines ten steps the Task Force and the City of Kingston will undertake to combat climate change:

- Pledge to combat climate change by becoming a Climate Smart Community
- 2. Set Goals, Inventory Emissions, Move to Action
- 3. Decrease Energy Demand for Local Government Operations
- 4. Encourage Renewable Energy for Local Government Operations
- 5. Realize Benefits of Recycling and Other Climate Smart Solid Waste Management Practices
- Promote Climate Protection Through Community Land Use Planning
- 7. Plan for Adaptation to Unavoidable Climate Change
- 8. Green Innovation Strategy
- 9. Inform and Inspire the Public
- 10. Commit to an Evolving Process

The Climate Smart and Green Jobs Community Pledge in its entirety can be found in Appendix J.

¹ This project is funded by the Robert Wood Johnson Foundation and facilitated by Cornell Cooperative Extension of Ulster County.

C. ICLEI – LOCAL GOVERNMENTS FOR SUSTAINABILITY

The City of Kingston, along with more than 1,200 local governments, including over 600 in the United States, has joined *ICLEI – Local Governments for Sustainability*. ICLEI is an association for local governments to share knowledge and successful strategies toward increasing local sustainability.^{viii} ICLEI members represent the most forward-thinking and adept local governments who are working to make their communities more livable, prosperous, equitable,

and environmentally sound.

ICLEI provides a framework and methodology for local governments to identify and reduce greenhouse gas emissions, organized along Five Milestones:

- Conduct an inventory and forecast of local greenhouse gas emissions;
- 2. Establish a greenhouse gas emissions reduction target;
- 3. Develop a climate action plan for achieving the emissions reduction target;
- 4. Implement the climate action plan; and,
- 5. Monitor and report on progress.



The City of Kingston has completed ICLEI's Climate Mitigation Milestones One, Two and Three. This Plan provides a foundation for the successful completion of Milestones Four and Five.

D. ORGANIZATION OF THE CITY OF KINGSTON CLIMATE ACTION PLAN

Section I provides introductory and background information on climate change impacts and climate change policy.

Section II presents a summary of the findings of the community and local government energy assessments and GHG emissions inventories.

Section III offers a GHG emissions forecast and proposed energy and GHG reduction targets.

Section IV sets forth proposed goals and initiatives the community and City government can take to achieve energy and GHG reduction targets, according to six different subject areas:

- A. Energy and Renewables: Buildings and Facilities
- B. Land Use, Transportation and Vehicles
- C. Materials Management: Waste Reduction, Reuse, Recycling & Composting
- D. Sustainable Resource Management
- E. Outreach, Education & Training, and
- F. Climate Adaptation.

E. IMPLEMENTATION OF THE CITY OF KINGSTON CLIMATE ACTION PLAN

The implementation of initiatives, policies, projects and programs is the most important part of this process. By laying the groundwork through the GHG emissions inventories and climate action planning process, the City of Kingston will have the ability to select and prioritize the best emissions reduction strategies and confidently take action. The City of Kingston will benefit by acting quickly to reduce GHG emissions, both through changes in local government operations and by inspiring action throughout the community.

The Climate Smart and Green Jobs Community Task Force is the group primarily responsible for advancing the implementation of this Plan. Implementation, however will take a concerted effort by members of the community, City government staff and elected officials.

Prioritization

It is recommended that the Task Force, with community and government input, prioritize the goals and initiatives and continually reevaluate and update this Plan. Evaluation of initiatives should include the potential to help achieve energy reduction and GHG emissions targets. To aid in quantifying the potential emission reductions from proposed projects the Task Force can use an Excel-based tool, called the Climate and Air Pollution Planning Assistant (CAPPA). Other potential benefits of climate and sustainability initiatives will also need to be considered.

Reviewing and prioritizing initiatives for implementation will require consideration of

It is at the local level of government where most climate change impacts occur. Local jurisdictions are where streets and homes are flooded, where infrastructure is installed, where potable water is supplied, and were building permits are issued. When storms and droughts occur, citizens look to their local governments for answers and solutions, as well as for protection. When citizens desire more energy-efficient buildings and development patterns, local plans, incentives and regulations help make these desires a reality. As a result, "Main Street" is the nexus for climate change action.¹

what can be accomplished in the near-term with limited resources and what initiatives are more long-term efforts.

Plan Adoption

To advance implementation of the Climate Action Plan, the City of Kingston Common Council should adopt a resolution that supports, formally recognizes and memorializes the goals and intent of the Plan as City of Kingston policy. Working with the City's Conservation Advisory Council and newly formed Energy and Sustainability Task Force, the Council's Government Operations Committee will identify affordable actions for immediate implementation and determine a critical path to implementing the Plan's overall recommendations as resources can be made available.

Recognize Task Force

A Common Council resolution should also recognize the Climate Smart and Green Jobs Community Task Force as an official government entity with relevant staff, policy experts and community stakeholders appointed by the Mayor to implement the goals and initiatives of the Plan. In addition it is recommended the Climate Smart and Green Jobs Community Task Force be renamed the 'Energy and Sustainability Task Force.'

Additional Cost Analysis

Additional cost analysis of some of the recommended initiatives will also be necessary to determine upfront costs, cost savings and return on investment. Some measures may require upfront costs, however long-term energy and monetary savings should be factored into overall decision making.

Integration and Consistency

It will also be important to integrate the goals and initiatives recommended in this Plan into the City of Kingston Comprehensive Master Plan and Zoning Code updates. In addition any other pertinent municipal actions such as code changes, development approvals, purchases or City government policy should be reviewed in the context of consistency with the goals set forth in this Plan.

Mid Hudson Regional Sustainability Plan

It is recommended that the City of Kingston actively participate in the development of the Mid Hudson Regional Sustainability Plan. This two-phased effort is part of New York's 'Cleaner Greener Communities Program' to encourage communities to adopt regional, sustainable growth strategies.

Phase 1, the development of the regional plan is a seven county effort being lead by the Town of Greenburgh and Orange County and is just getting under way. Participation by the City of Kingston in this effort will be important for Phase 2 will have approximately \$90 million of funding, awarded on a competitive basis, for implementation of specific projects that provide the greatest opportunity to achieve carbon reductions, energy efficiency savings, and renewable energy deployment, consistent with the sustainability plans developed by each region.

By adopting the goals and initiatives of this Climate Action Plan the City positions itself for potential project implementation funding.

Funding

In order to establish stable, ongoing funding for the implementation of the goals and initiatives of the Climate Action Plan, the City should establish a fund in which savings accrued from the implementation of energy efficiency and renewable energy projects be specifically allocated to fund further energy savings projects and to further the goals and initiatives of the CAP. Active monitoring and evaluation of City government energy usage and cost is necessary to identify potential energy projects and measure cost savings.

The City should also aggressively pursue outside sources of funding such as government and corporate grants and private foundations. By adopting this Plan the City also positions itself for potential grant funding opportunities.

The City should also consider other potential sources of revenue to fund this important effort. It is recognized however that in the current economy it is unlikely that the City will allocate funding for a new initiative. It is important to note that many of the recommendations outlined in the Plan will pay for themselves in short timeframes and will result in long-term savings and overall improved fiscal management.

II. CITY OF KINGSTON ENERGY ASSESSMENT & GREENHOUSE GAS EMISSIONS INVENTORY SUMMARY

In 2011, the City of Kingston conducted its first comprehensive energy assessment and greenhouse gas emissions inventory for the City as a whole (community emissions inventory) and for the City of Kingston's government operations (government emissions inventory) for calendar year 2010. Presented below are summaries of the energy information and estimates of GHG emissions for both the community and City government operations. The City government inventory is a subset of the community inventory.

The detailed findings of the community emissions inventory and government emissions inventory can be found in Appendices A and B respectively.

Community Emissions Government

These inventories are critical to clearly understanding

the City's contribution to climate change and supporting the long-term efforts of the City to reduce GHG emissions. The GHG emissions inventory establishes a baseline against which the City of Kingston will be able to evaluate the success of local efforts, compare future performance and demonstrate progress in reducing GHG emission levels over time. This baseline information will help guide the City of Kingston efforts in becoming a model of sustainability.

The Climate Smart and Green Jobs Community Task Force will want to continue to update the energy and GHG inventory as additional data becomes available and use these studies to measure the City of Kingston's progress in reducing its contribution toward the global and local issue of a changing climate. By periodically updating inventories, creating new baselines, and adding new initiatives to the CAP, the City of Kingston will be able to track and report progress in protecting the climate and demonstrate reductions in emissions.

For a comprehensive description of what was involved in conducting the GHG emissions inventories; the protocols used, the inventory boundaries, methodology, data collection, quantification methods and the software used to estimate emissions please see Appendices C and D. All GHG emissions data was generated using the ICLEI CACP 2009 software. For an explanation of emissions types and scopes please see Appendix E.

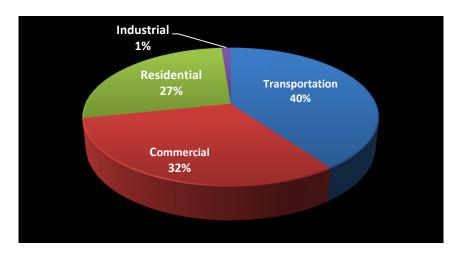
A. COMMUNITY ENERGY CONSUMPTION SUMMARY

Using the ICLEI CACP 2009 software, aggregate community-wide energy data was used to estimate the total energy consumption for the residential, commercial, industrial and transportation sectors in the City of Kingston. The transportation sector in the City of Kingston consumes the largest percentage of the community's energy. The commercial sector is second, however the commercial and residential sectors combined account for 59% of the community's energy consumption.

City of Kingston Community-Wide Usage	2010 Community Total Energy Consumption (MMBTU)	% of Total Energy
Transportation	1,284,800	40
Commercial	1,012,178	32
Residential	867,671	27
Industrial	38,472	1
Total	3,203,121	

Table 1: Community Energy Consumption²

Figure 3: Community Energy Consumption



² Energy consumption data generated by ICLEI CACP 2009 software

B. COMMUNITY-WIDE GREENHOUSE GAS EMISSIONS SUMMARY

Community-wide, the City of Kingston generated an estimated 225,097 metric tons of CO_2e^3 in 2010.

The transportation sector (gasoline and diesel use) accounted for more than 41% of the community's GHG emissions, with residential energy usage contributing 26%, commercial 18% and industrial less than 1%. Emissions from waste account for less that 1% of the total⁴.

The GHG emissions of 225,097 tonnes of CO_2e , is equal to the CO_2 emissions from the consumption of 25,235,090 gallons of gasoline, 523,481 barrels of oil, the electricity use of 28,067 homes for one year or the carbon sequestered by 47,995 acres of pine or fir forests.⁵

City of Kingston Community GHG Emissions Summary by Sector	Total CO ₂ e (tonnes)	% of Total
Transportation*	93 <i>,</i> 048	41
Commercial	71,281	32
Residential	58,247	26
Industrial	1,400	1
Waste	1,121	<0.5
Total	225,097	

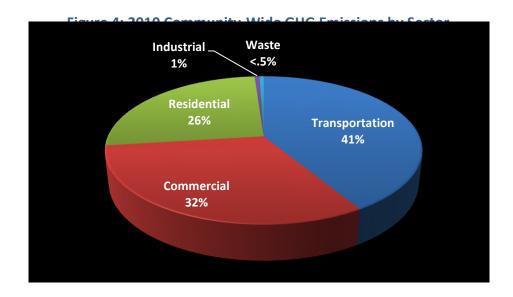
Table 2: Community-Wide GHG Emissions City of Kingston

* Includes 352 tonnes of CO₂e from Waste Transport

 $^{^{3}}$ CO₂ equivalent (CO₂e) - The universal unit for comparing emissions of different GHGs expressed in terms of the Global Warming Potential (GWP) of one unit of carbon dioxide. (Local Government Operating Protocol, May 2010). For more information, see Appendix E.

⁴ Only waste collected by the City DPW is factored into these GHG emissions. Not all waste generated in the City was accounted. Also emissions from waste have technically not yet been created as landfill gas is created as waste decomposes over time.

⁵ EPA GHG Equivalency Calculator <u>http://www.epa.gov/cleanenergy/energy-resources/calculator.html</u>



For the complete **Community Energy and Greenhouse Gas Emissions Inventory Report** see Appendix A.

C. GOVERNMENT OPERATIONS ENERGY SUMMARY

The City of Kingston government energy costs in 2010 were $$1,590,415^6$ which was is 4.6% of the 2010 budget of \$34,776,803. Taking into account the energy costs of the Kingston Water Department (KWD), (\$97,034), the Kingston Housing Authority (KHA)⁷, (\$268,389), and Dietz Stadium (\$19,564) the overall 2010 total energy costs for City government related operations comes to \$1,975,402. Adding in the estimated employee commuting fuel costs of \$119,904, energy related expenses were \$2,095,306 in 2010.

Table 3 summarizes the energy usage and cost totals for city government operations. The most significant portion of the City's energy expenditures are from purchased electricity, with government operations using 6,461,721 kWh of electricity in 2010 at a cost of \$1,012,384, 64% of the overall energy bill. Natural gas costs accounted for approximately 9% of the overall energy expenditures. The cost of vehicle fuel was 26% of the total costs with equal portions of gas and diesel fuel.

⁶ The energy cost figures in this report are as accurate as possible based on available data. The total energy costs may be greater. In 2010 the City of Kingston was transitioning utility accounts to have electricity and natural gas supplied by the Hess Corporation and delivered by Central I Hudson Gas & Electric. In a few cases the cost of natural gas as supplied by Hess had to be estimated.

⁷ Utility data for Stuyvesant Charter was inadvertently not accounted for. Therefore KHA energy usage and cost for 2010 will be slightly greater.

City of Kingston Energy Source	2010 Total Usage	2010 Total Energy Cost	% of Total Energy Costs
Electricity (kWh)	6,461,721	\$1,012,384	64
Natural Gas (CCF)	113,267	\$151,058	9
Fuel Oil (Gal)	4,582	\$11,225	1
Propane (Gal)	1044.1	\$2,748	<1
Vehicle Fuel Gas (Gal)	84,402.6	\$202,970	13
Vehicle Fuel Diesel (Gal)	83,513	\$210,026	13
TOTAL City Government Costs		\$1,590,411	

(Does not include KHA, KWD and Dietz and Employee Commute)

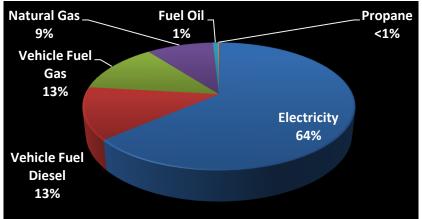


Figure 5: City of Kingston Energy Cost Summary

(Does not include KHA, KWD and Dietz and Employee Commute)

D. GOVERNMENT OPERATIONS GREENHOUSE GAS EMISSIONS SUMMARY

In 2010 the City of Kingston government operations resulted in the release of an estimated 4,587 tonnes of $CO_2 e^{.8}$ This does not include the emissions from the Kingston Water Department (KWD), the Kingston Housing Authority (KHA), Dietz Stadium and employee commuting.⁹

Including the GHG emissions generated by employee commuting, the KHA, KWD and Dietz Stadium GHG emissions are estimated at 7,281 tonnes of CO_2e .

⁸ Due to rounding within CACP 2009, GHG totals had a variation of 2 to 4 tonnes of CO₂e.

⁹ Kingston Housing Authority, Kingston Water Department and Dietz Stadium are not a part of regular government operations but were included in government analysis because City has some operational control over these entities.

Electricity purchased for City government operations in 2010 created the majority of GHGs, 2,011 tonnes of CO₂e, almost half of all the City government operation GHG emissions. Gasoline and diesel fuel usage combined accounted for more than a third of GHG emissions.

The Department of Public Works, as a whole, released an estimated 2,681 tonnes of CO_2e , which includes the 694 tonnes of CO_2e from outdoor public lighting and 1,329 tonnes of CO_2e from wastewater treatment operations; 58% of the total 4,587 tonnes of CO_2e . The wastewater treatment plant is the single largest producer of GHG emissions: 1,329 tonnes of CO_2e , 29% of the total 4,587 tonnes of CO_2e .

Due to the significant amount of gasoline used by the Kingston Police Department in 2010 it is second to DPW in GHG emissions. Operation of the Kingston Fire Department, the Parks and Recreation Department, Citibus, KWD and employee commuting each contributed similar amounts of GHG emissions.

While KHA facilities produced a significant percentage of GHG emissions, an estimated 1,982 tonnes of CO_2e , the electric and natural gas used at KHA facilities was primarily for residential purposes.

City of Kingston government operations accounted for approximately 2.04% of the total community-wide GHG emissions in the City of Kingston. Including KHA, KWD and Dietz Stadium in the operations, GHG emissions are approximately 3.23% of the total.

While GHG emissions are discussed with and without the KWD, KHA, Dietz Stadium and employee commuting, the City of Kingston government has some degree of operational control over or ability to influence and affect each of these areas to reduce the overall total GHG emissions of 7,281 tonnes of CO_2e .

City government buildings and facilities are the largest producers of GHG emissions for City operations.

GHG Emissions Summary	(1) CO ₂ e (tonnes)*	(2) CO ₂ e (tonnes)**
Buildings & Facilities	4,467	2,264
Vehicles	1,750	1,629
Public Lighting	694	694
TOTAL	6,911	4,587
Employee Commute	370	
TOTALS	7,281	

Table 4: Government GHG Emissions Summary¹⁰

* Column 1 includes KHA, KWD and Dietz Stadium

* Column 2 Excludes KHA, KWD and Dietz Stadium. Includes City Hall and DPW, KPD, KFD, and Parks and Recreation.

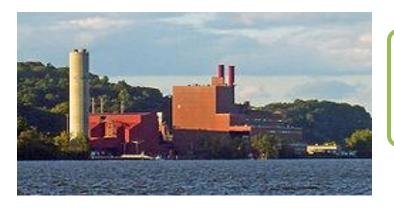
 $^{^{10}}$ Rounding within the CACP2009 software and Excel spreadsheets resulted in slight differences in these total up to 2 tonnes of CO₂e.

The GHG emissions of 7,281 tonnes of CO_2e , is equal to the CO_2 emissions from the consumption of 816,256 gallons of gasoline, 16,933 barrels of oil, the electricity use of 908 homes for one year or the carbon sequestered by 1,552 acres of pine or fir forests.¹¹

Table 5: City Government Operations GHGs as a % of Community-wide Emissions

GHG Emissions Summary	CO₂e (tonnes	% of Community-wide GHG Emissions
GHG Emissions based on operation included in City budget	4,587	2.04
GHG Emissions based on city budget operations plus the KHA, KWD , & Dietz Stadium	6,911	3.07
GHG Emissions total includes employee commuting	7,281	3.23
GHG Emissions Community wide	225,097	

For the complete *Local Government Energy and Greenhouse Gas Emissions Inventory Report* see Appendix B.



In 2009, approximately 83 percent of the energy consumed in the United States was produced through the combustion of fossil fuels.²

¹¹ EPA GHG Equivalency Calculator <u>http://www.epa.gov/cleanenergy/energy-resources/calculator.html</u>

	,
2010 Population:	23,893
2020 Population Projection:	24,337
Total Housing Units :	11,147
2020 Household Projection:	11,680
Community Energy Use(MMBTU):	3,203,121
Per Capita:	134
Per Household ¹² :	287*
	150 702 140
Vehicle Miles Traveled (VMT):	158,782,140
2020 VMT Projection:	160,528,744
Solid Waste Total Collected ¹³ (Tons):	13,827.1
Garbage:	8,768.8
Garbage per capita:	2.01lbs/day
Total Recycling:	5,058.29
Recycling per capita:	1.16lbs/day
Community GHG Emissions (Tonnes of CO ₂ e):	225,097
Transportation:	93,048(41%)
Commercial:	71,281(32%)
Residential:	58,247 (26%)
Industrial:	1,400 (1%)
Waste:	1,121 (<1%)
Metric Tonnes CO ₂ e Per Capita:	9.43
Tonnes CO ₂ e Per Household ¹⁴ :	5.23
Local Government Energy Use (MMBTU):	86,603
Local Government Energy Costs:	\$1,590,412
Local Government Number of Employees:	406
Energy Use Per Employees:	213
Energy Cost per Employee :	\$3,917
Energy Cost per Capita :	\$67
Local Government GHG Emissions (Tonnes of CO ₂ e) ¹⁵ :	4,587
Buildings & Facilities:	2,264 (49%)
Vehicles:	1,629 (36%)
Public Lighting:	694 (15%)
Per Employee:	11.29
Local Government GHG Emissions (Metric tonnes of CO ₂ e) ¹⁶ :	7,281

E. SUMMARY OF THE NUMBERS: CITY OF KINGSTON, NY

 ¹² Based only on residential energy consumption, energy use is 78 MMBTU per household.
 ¹³ Includes only waste and recycling collected by City of Kingston Department of Public Works.
 ¹⁴ Based on Residential GHG emissions of 58,247 tonnes of CO₂e and 11,147 households.

¹⁵ Does not include emissions from the Kingston Water Department, Housing Authority, Dietz Stadium and employee commuting.

¹⁶ Includes emissions from the Kingston Water Department, Housing Authority, Dietz Stadium and employee commuting.

III. GREENHOUSE GAS EMISSIONS FORECAST AND REDUCTION TARGET

A. COMMUNITY EMISSIONS FORECAST

The potential emissions growth were based on projected trends in population, housing units, commercial job rates and transportation (vehicles miles traveled) from the baseline year going forward. A variety of reports and projections were used to create the emissions forecast, as profiled below.¹⁷ The anticipated growth rate for the City of Kingston by 2020 is estimated to be 2.48%.¹⁸

Kingston conducted an emissions forecast for the year 2020.

It is estimated that under a business-as-usual scenario, the City of Kingston's emissions will increase by approximately 2.48% percent by the year 2020, from 225,097 tonnes to 230,679.4 tonnes of CO_2e , an increase of 5,582.4 tonnes of CO_2e .

2010 Community					
Emissions Growth			Annual	Change from	
Forecast by Sector	2010	2020	Growth Rate	2010 to 2020	
Population	23,893	24,337	1.86	444	
Housing (Units)	11,147	11,680	4.79	534	
Commercial Job Growth	*	*	3.1		
Vehicle Miles Traveled	158,782,140	160,528,744	1.1	1,746,604	
Waste Generation (Tons)	8,768.80	7,155.3	<18.4>	<1,613.5>	

Table 6: Community Growth Projections by Sector

*Data unavailable.

B. LOCAL GOVERNMENT EMISSIONS FORECAST

To estimate the growth in the government operations it was anticipated that over the next 10 years there will be slight growth in government operations in proportion with the growth in the community. As described in the community report it is anticipated that community GHG emissions will grow by approximately 2.48% by the year 2020.

¹⁷ Projected population growth rate for the City of Kingston for 2020 is based on the City population growth rate from 2000-2010 being 1.86%. Projected growth in housing units, based on US Census data in housing units from 2000 to 2010,
4.79% Total Unit Demand (Owner and Renter). Projected annual percentage growth rate of 1.1% for vehicles miles traveled for the city of Kingston

^{(480,889} VMTs 2010, 536,484 VMT 2020). Source: Ulster County Planning. Commercial job growth of 3.1% based on NYS Dept of Labor Long-Term Occupational Projections for the Hudson Valley Region <u>http://www.labor.ny.gov/stats/demand.asp</u>

⁽Johny Nelson, Labor Market Analyst - Hudson Valley Region, NYS Dept. of Labor as referred by Ulster County Planning) ¹⁸ Based on growth projections for each individual sector, housing(4.79%), transportation (1.1%), waste (-18.39%) and

commercial job growth (3.1%), it was determined to be a 2.48% increase in CO_2e emission, from 225,097 tonnes in 2010 to 230,679.4 tonnes in 2020, an increase of 5,582.4 tonnes.

Under a business-as-usual scenario, the City of Kingston's local government emissions are projected to increase by approximately 2.48% by the year 2020, 114 tonnes of CO_2e from 4,587 tonnes to 4,701 tonnes of CO_2e . The GHG emissions total that includes the KHA, KWD, Dietz Stadium and employee community is projected to increase 181 tonnes from 7,281 to 7,462 tonnes of CO_2e in 2020 (in proportion to community growth.)

C. PROPOSED REDUCTION TARGET

In selecting target reductions it is important to strike a balance between scientific necessity, ambition, and what is realistically achievable. By establishing a challenging yet feasible target, the City of Kingston can demonstrate its goal to do its part towards addressing GHG emissions. Energy and GHG reduction targets can be achieved through prioritizing and implementation of the recommendations of this Climate Action Plan (CAP).

It is recommended that the City of Kingston set an energy reduction goal of 20% by 2020 and GHG emissions target reduction goal of 20% by 2020 or '20 by 20' for both the community and local government operations.

The recommended target was established by surveying GHG emissions reduction targets of other New York cities and towns and other similarly-sized cities across the US as well as New York State GHG emissions reduction target of 40% by 2030 target (and ultimately 80% by 2050, '80 by 50').

The City of Kingston 20% target by 2020 is equal to 2.5% per year over the next 8 years. A local 2.5% annual reduction in GHG emissions is consistent with the state target of 80% reductions by 2050.

IV. CLIMATE ACTION

This section outlines the proposed climate and sustainability goals and initiatives that could be implemented to meet the energy and GHG emissions reduction targets of '20 by 20.' Initiatives include efforts to promote energy efficiency, renewable energy, vehicle fuel efficiency, alternative transportation, vehicle trip reduction, land use and transit planning, waste reduction and more. Through these and other efforts, the City of Kingston can save money, increase economic vitality, and improve quality of life for its citizens.

Proposed goals and initiatives are presented according to six different subject areas:

- A. Energy and Renewables: Buildings and Facilities
- B. Land Use, Transportation and Vehicles
- C. Materials Management: Waste Reduction, Reuse, Recycling & Composting
- D. Sustainable Resource Management
- E. Outreach, Education & Training, and
- F. Climate Adaptation.

A brief introduction, findings, proposed goals and recommended initiatives are presented for each of the six subject areas.

Some, but not all, of the recommended initiatives are discussed in the text of each section however a summary table of recommended initiatives is provided at the end of each section. The summary of recommended initiatives identifies measures as either being an initiative that to be implemented community-wide or pertaining to municipal government operations, or both. Many community initiatives will require action and support from City government.

A. ENERGY AND RENEWABLES: BUILDINGS AND FACILITIES

Buildings and facilities contribute to greenhouse gas emissions in two major ways. First, buildings and facilities consume electricity for lighting, cooling, computers, printers, copiers and moving water and wastewater. Facility operations also require the use of fuels such as oil and natural gas, primarily for space heating.

Secondly, fire suppression, air conditioning and refrigeration equipment in buildings can emit hydrofluorocarbons (HFCs) and other greenhouse gases when these systems leak refrigerants or fire suppressants.



Buildings and facilities account for a significant portion of energy use. According to the U.S. Department of Energy, households and commercial buildings consume more energy than the transportation or industry sectors, accounting for nearly 40 percent of total U.S. energy use.^{ix}

Total building energy consumption in 2008 was about 50% higher than consumption in 1980. Space heating equipment and water heaters were the dominant sources of consumption, using almost half of all energy in the buildings sector.^x

This section summarizes the community and local government energy and GHG emissions from buildings and facilities in the City of Kingston. More specific energy information was available for City government buildings and facilities whereas aggregate energy data was used to estimate GHG emissions for building and facilities in the community. Also presented are recommended initiatives both the local government and the community can take to improve energy efficiency in buildings and facilities to achieve energy and GHG reduction goals.

Data on refrigerants used in fire suppression, air conditioning, and refrigeration equipment as well as in vehicles was either unavailable at the time of this analysis or beyond the scope but should be part of a future GHG evaluation.

FINDINGS

COMMUNITY ENERGY AND GHG EMISSIONS

In the City of Kingston, the commercial and residential sectors combined, primarily the electricity and fossil fuels consumed in buildings and facilities, account for 59% of the community's energy consumption, 32% and 27% respectively. The commercial sector consumed the greatest portion of electricity usage at 63%, the residential sector 35%, and the industrial sector used the least, 3%.

The USDOE reports that electricity is the largest energy source for buildings, and the overall electricity consumption by buildings continues to increase. Natural gas is the second largest energy source and

petroleum (predominantly heating oil) a distant third. Buildings' demand for electricity was the principal force behind the 58 % growth in net electricity generation in the U.S. from 1985 to 2006^{xi}

According to the USEPA energy used by commercial and industrial buildings in the United States is responsible for nearly 50% of emissions of greenhouse gases (GHGs) that contribute to global climate change.^{xii} Over the past 30 years, the share of electricity used by appliances and electronics in U.S. homes has nearly doubled from 17% to 31%.³

The City of Kingston's residential sector generated an estimated 58,247 tonnes of CO₂e or 26% of community-wide GHG emissions in 2010. The City of Kingston's commercial sector generated an estimated 71,281 tonnes of CO₂e or 32% of community-wide GHG emissions in 2010. Combined, local commercial and residential energy use resulted in well over half of the community's greenhouse gas emissions, 32% and 26% respectively.

In 2010 electricity usage in the City of Kingston contributed 25% of community-wide GHG emissions, 55,204 tonnes of CO₂e and natural gas usage another 22%, 49,651 tonnes of CO₂e. Fuel oil usage accounted for approximately 8% of the community-wide GHG emissions with commercially used residual fuel oil¹⁹ accounting for 2% of Kingston community-wide GHG emissions. Propane, kerosene and waste-transported related emissions each accounted for 1% or less the community-wide GHG emissions.

Commercial electricity usage accounted for 34,249 tonnes of CO_2e or 62% of all GHG emissions from purchased electricity.

Additional information on residential and commercial energy usage and GHG emissions can be found in Sections IV and V. of *The Community Energy and GHG Emissions Inventory Report* in Appendix A.

GOVERNMENT OPERATIONS ENERGY & GHG EMISSIONS

The City of Kingston owns a number of buildings used to provide services typical of municipal governments. The City buildings vary widely in the type of structures, age of construction and use of the building. Building construction age ranges from 1877 to 2001.

ENERGY USAGE

In 2010 the City of Kingston government operations used approximately 4% of the community's total electricity, 1% of the natural gas, and less than half a percent of propane and fuel oil. Government operations

The burning of coal and natural gas to supply buildings with electricity, coupled with direct burning of natural gas, makes buildings responsible for the largest share of U.S. carbon dioxide emissions, according to the USDOE. With the increase in buildings electricity consumption, that proportion has risen from about one-third of the total in 1980 to almost 40% in 2005.⁴

¹⁹ A general classification for the heavier oils, known as No. 5 and No. 6 fuel oils, that remain after the distillate fuel oils and lighter hydrocarbons are distilled away in refinery operations. (Local Government Operating Protocol, May 2010).

consumed 6% of the total diesel fuel but only 1% of the gasoline.

Including the energy costs associated with KHA, KWD and Dietz Stadium, in 2010 the City of Kingston government used more than 5% of the total electricity in the community, 4.3% of the natural gas; 1% of propane and less than half a percent of the fuel oil.

Excluding the energy costs associated with KHA, KWD and Dietz Stadium in 2010, the City government spent close to \$653,000 on energy related expenses for building and facility operations, approximately 41% of the total City government energy expenditures of \$1,590,415. The primary energy cost to operate buildings and facilities was electricity, \$487,764, or 75% of the total of \$652,793.

Of all government operated facilities the wastewater treatment plant was the largest consumer of energy, primarily electricity. The total energy costs associated with the operation of the wastewater treatment plant (WWTP) and sewers in 2010 were \$335,992. The WWTP total energy costs account for more than 21% of the City government's total energy costs (\$335,992 of \$1,590,415), second only to the operation of street lights and traffic signals.



The total energy costs to operate the buildings and

facilities at the WWTP were \$303,143, close to half (47%) of the total buildings and facilities energy costs for the City government (\$652,793).

In 2010 the wastewater treatment facility (buildings, pumps and CSO stations) was the largest single user of the City of Kingston's government operations electricity consuming 2,525,109 kWh. The cost for the main plant and the annex was \$225,958 and including pumps and CSO stations the total electricity costs for wastewater and sewer was \$268,206. The electricity costs at the plant alone accounted for approximately 17% of the City's total energy costs, and approximately 26% the governments overall electricity bill of \$1,012,384. The plant's electricity usage accounted for almost 40%²⁰ of the government operations electricity, the largest percentage of the governments total electricity usage.

The process of generating electricity is the single largest source of CO_2 emissions in the United States, representing 41 percent of all CO_2 emissions.⁵

²⁰ (2,525,109 kWh of 6,461,721 kWh) Percentage based on City operations electricity usage, does not includes KHA, KWH and Dietz Stadium.

The buildings that are the top five largest consumers of electricity in the City of Kingston are identified in Table 7.

Buildings	Area (sq ft)	2010 Electric Usage (kWh)	2010 Cost (\$)
WWTP 91 E Strand St Bldg 17	**	2,233,440	\$223,018
Police and Court 1 Garraghan Drive	25,907	481,360	\$46,702
City Hall 420 Broadway	22,500	315,360	\$36,405
Water Treatment 1442 Sawkill	**	154,560	\$18,191
DPW Garage 478 Hasbrouck Ave	**	110,400	\$13,452

Table 7: Five Largest Consumers of Electricity - City of Kingston Government Buildings*

* Does not include KHA facilities.

** Data unavailable

The Andy Murphy Neighborhood Center, a Parks and Recreation Department operated facility was the largest consumer of natural gas in 2010. City Hall was second and Building 13 at the wastewater treatment facility plant, third.

Table 8: Five Largest Consumers of Natural Gas - City of Kingston Government Buildings*

Duildings	Area	2010 Natural Gas Usage	2010 Natural Gas Usage (Therms)	2010 Cost
Buildings Andy Murphy Neighborhood Center	(sq ft) 30,831	(CCF)) 18,708	(Therms) 19,157	(\$) \$23,320
City Hall	22,500	14,009	14,345	\$18,458
WWTP 85 E Strand St Bldg 13	**	11,436	11,710	\$15,116
Police and Court	25,907	8,926	9,140	\$10,970
Rondout Neighborhood Center	**	8,826	9,038	\$11,002

* Does not include KHA facilities.

** Data unavailable

The Kingston Housing Authority (KHA) manages 481 affordable housing units in 6 facilities and around Kingston. The Kingston Housing Authority is an independent authority however being that the Executive Director of the KHA is appointed by the Mayor it was determined that the City has some level of operational control of the Housing Authority and therefore was included in the inventory.

KHA energy-related expenditures in 2010 were estimated at approximately \$268,389 with electricity usage accounting for the majority of the energy expenditures, 58%.²¹

KHA buildings and facilities used a significant amount of natural gas relative to the total amount of natural gas used by all other City government buildings and facilities. KHA facilities used 283,795 CCF at a cost of \$106,177. Considering that the use of natural gas at KHA facilities is primarily for 'residential'

²¹ Utility data for Stuyvesant Charter was inadvertently not accounted for. Therefore KHA energy usage and cost for 2010 will be slightly greater.

heating it is important to look at natural gas usage excluding KHA facilities. By comparison KWD facilities used 6,266 CCF of natural gas, Dietz Stadium used 3,004 CCF and all other City government facilities used 113,267 CCF on natural gas.

Not including the natural gas usage by KHA facilities, Kingston Parks and Recreation, as a department, was the most significant user of natural gas in 2010, with wastewater facilities second. The primary consumer of natural gas at the wastewater facility is the sludge pelletizer.

GHG Emissions

City government buildings and facilities, including wastewater treatment, accounted for approximately half²² of government operations GHG emissions in 2010. The wastewater treatment facility as a whole (buildings, pumps, CSO stations, process emissions) was the largest single source of government GHG emissions, 1,202 tonnes of CO_2e .

The GHG emissions from all City buildings and facilities in 2010 (including wastewater, water and solid waste facilities, and housing authority facilities) were estimated to be approximately 4,469 tonnes of CO_2e^{23} . Water delivery facilities contributed 204 tonnes of CO_2e and the solid waste transfer station 8 tonnes of CO_2e .

Excluding KWD, KHA, and Dietz Stadium the GHG emissions from City operated facilities are estimated at 2,264 tonnes of CO₂e.

	CO ₂ e
Buildings and Facilities	(tonnes)
WWTP 91 E Strand St	1,033
Police and Court	198
City Hall	174
Andy Murphy Neighborhood Center	124
DPW Garage 478 Hasbrouck Ave	79

Table 9: Top Five Contributors to Greenhouse Gas Emissions from Buildings and Facilities*

*KHA, KWD and Dietz Stadium are not included in the ranking.

The total greenhouse gas emissions for the Kingston Housing Authority in 2010 were an estimated 1,982 tonnes of CO_2e . The majority of GHG emissions from KHA are from the use of natural gas, 1,541 tonnes of CO_2e , 78% of the total CO_2e emitted by KHA.

While KHA facilities produced a significant percentage of GHG emissions, an estimated 1,982 tonnes of CO2e, again it is important to note that the electricity and natural gas used at KHA facilities is primarily for residential purposes. Therefore it is important that City operations GHG emissions be examined separately.

²² 2,263 tonnes of CO2e of 4,587. Does not include KHA, KWD and Dietz Stadium.

²³ Includes KHA, KWD and Dietz Stadium.

Detailed discussions of the energy usage and GHG emissions of wastewater treatment facilities can be found in Appendix J. Additional information on buildings and facilities energy use and GHG emissions can be found in Section IV. of Appendix B *The Local Government Energy and GHG Inventory Report.*

Outdoor Public Lighting

In 2010, the City spent \$524,620 on outdoor public lighting. The electricity costs associated with outdoor public lighting accounted for the largest single portion of the City's total energy bill, approximately 33%. The electricity consumed by outdoor public lighting in 2010 accounted for 35% ²⁴ of the City governments total electricity usage and 52% ²⁵ of the City's electric bill.²⁶

Most of the usage and cost of outdoor public lighting in 2010 was attributed to street lights, which is 30% of the City's total electricity usage at a cost of \$481,008, which was almost 48% of the City's 2010 total electric bill of \$1,012,384.²⁷ The cost/kWh for street lighting was \$0.248/kWh. This includes demand and other charges but still is a very high cost per kW. By comparison, on average, the City paid an average of \$0.115/kWh for electricity in 2010 (non-street lighting costs).

Overall in 2010 outdoor public lighting accounted for approximately 15% of the City operations GHG emissions.²⁸

Street lighting accounted for 87% of the GHGs emitted by outdoor public lighting.²⁹

Street lighting was 13% of total government operations GHG emissions in 2010.³⁰

More information on the City outdoor public lighting including a detailed account of City street lamps can be found in Appendix L.

PROPOSED GOALS

- Reduce energy consumption, improve energy efficiency and reduce energy related costs.
- Support and promote the use of renewable forms of energy.
- Improve awareness of opportunities for energy efficiency and GHG emissions reductions.

 30 603 tonnes of CO₂e of 4,587 total tonnes of CO₂e. Does not include KHA, KWD, Dietz Stadium and employee commuting. Including GHG emissions from KHA, KWD, Dietz Stadium and employee commuting, outdoor public lighting is 8% of overall total (603 tonnes of CO₂e of 7,281 tonnes of CO₂e).

²⁴ (2,228,944 kWh of 6,461,721 kWh)

²⁵ (\$524,620 of \$1,012,384)

²⁶ Percentage based on city operations alone, does not include KHA, KWD and Dietz Stadium.

²⁷ Usage and costs numbers do not include KHA, KWD and Dietz Stadium.

 $^{^{28}}$ 694 tonnes of CO₂e of 4,587 total tonnes of CO₂e. Does not include KHA, KWD, Dietz Stadium and employee commuting. Including GHG emissions from KHA, KWD, Dietz Stadium and employee commuting, outdoor public lighting is 10% of overall total (694 tonnes of CO₂e of 7,281 total tonnes of CO₂e).

 $^{^{29}}$ 603 tonnes of CO₂e of 694 tonnes of CO₂e

By 2020:

- Reduce overall energy consumption and GHG emissions in the City and in municipal government operations by at least 20%.
- City of Kingston government will get at least 20% percent of its energy from renewables sources.

RECOMMENDATIONS

COMMUNITY RECOMMENDATIONS

Reducing energy use and cutting greenhouse gas emissions in the community will require advancing measures that cut energy consumption in the commercial and residential sectors with a particular focus on measures than can decrease building electricity use and fuel used for space heating.

It is recommended that the City government take a lead role in working with local businesses, not-forprofits, community groups, the general public and any other interested stakeholders to promote and advance energy efficiency improvements for commercial and residential facilities city-wide.

When updating land use policies, zoning and building codes it will be important to include provisions that address energy use, energy efficiency and GHG emissions reduction goals. Reducing the energy used in buildings can be addressed through policies that promote energy efficiency and sustainable or 'green' building design and operations that will reduce overall building fossil fuel consumption, reduce GHG emissions and create healthier places in which to live and work.

Some of the specific initiatives that the City can take are discussed below. A more complete list of proposed initiatives can be found in the 'Summary of Recommendations' at the end of the section.

A. Local Financing Mechanism for Energy Retrofits

It is strongly recommended that the City create a local financing program based around Property Assessed Clean Energy (PACE) that can offer local property owners the ability to secure low cost loans to make energy improvements which could then be recovered through an increase in the property taxes.

PACE allows property owners to finance energy efficiency measures and renewable energy projects for their homes and commercial buildings. Interested owners opt-in to receive financing that is paid back with an assessment on their property taxes for up to 20 years. PACE spreads the cost of energy improvements such as weather sealing, insulation upgrades, more efficient heating and cooling systems, solar installations and the like, over the expected life of the measures and allows the repayment obligation to transfer automatically, like other property assessments, to the next owner if the property is sold. PACE programs are designed so that annual energy cost savings will exceed annual assessment charges.^{xiii} In other words, particularly with rising energy prices, the money saved on energy expenses will exceed the additional payments on the assessment. Please see <u>www.pacenow.org</u> for more information.

It is strongly recommended that the City examine other municipalities that have established such programs particularly the Town of Bedford, Westchester County. Bedford has adopted PACE enabling

legislation that will allow homeowners to apply for loans for energy upgrades and improvements with a 15 to 20 year repayment period that would be paid back as a special assessment on the tax bill. If the property is sold, the loan can be transferred to the next owner. The program is voluntary and those that participate should see a greater savings on their energy costs than the investment that they had made on the improvements.

The Bedford program established an Energy Improvement Corp to implement the PACE program for Bedford and any other municipalities that adopt PACE enabling special assessment districts: See <u>www.energyimprovementcorp.org</u>

PACE Programs

City of Ann Arbor In the fall of 2011 the Ann Arbor City Council passed a resolution of intent to establish a PACE program, stating that financing energy projects serves a valid public purpose by reducing energy costs and greenhouse gas emissions, as well as stimulating the economy and improving property values. Through the city's PACE program, qualifying property owners will be able to borrow money for energy efficiency projects ranging from \$10,000 to \$350,000 and then pay back the loans through special assessments added onto their tax bills for up to 10 years.

Babylon, NY: Begun in 2008, the <u>Long Island Green Homes</u> program uses funds from the town's solidwaste reserve fund to provide financing for efficiency or renewable energy projects (based on a town council decision that the carbon content of greenhouse gasses constitutes a solid waste problem). After the homeowner an audit, the town pays contractors directly; property owners pay back the cost via a trash bill surcharge with 3% interest.

Boulder County, CO: The <u>ClimateSmart Loan Program</u> provides financing to residential and commercial property owners for efficiency or renewable projects. The program was established with \$40 million in funding available, financed by tax-exempt bonds issued by the county. The program has been operational since early 2009 for the residential sector; the commercial portion began in 2010. While the residential program has been suspended pending resolution of the Fannie Mae / Freddie Mac issue, the commercial program is still active.

http://www.annarbor.com/news/student-rental-houses-could-benefit-from-energy-efficiency-upgrades-under-annarbors-new-pace-progra/

Property Assessed Clean Energy Financing, Alliance to Save Energy

http://ase.org/resources/property-assessed-clean-energy-financing-pace

B. Local Energy Conservation Code

It is recommended that the City of Kingston ensure that all local codes and local code requirements are, at a minimum consistent, and comply with the 2010 Energy Conservation Construction Code of New York State (ECCCNYS).

Buildings that comply with energy codes are more energy-efficient and use less energy in their lifetimes. However potential energy savings can only be realized when projects actually comply with the code.

The City may also want to consider higher energy efficiency performance standards. Specific model

energy codes which have been developed for local government adoption include ASHRAE Standard 189.1, International Green Construction Code and Leadership in Energy and Environmental Design (LEED).

C. Energy Code Training

It is strongly recommended that the City actively provide regular training for local code enforcement to ensure that City of Kingston residential and commercial buildings comply with the 2010 Energy Conservation Code of New York State (ECCNYS). Strong building energy codes are one of the most affordable and effective mechanisms for advancing energy efficiency in buildings, yet compliance with energy codes is often poor. By simply enforcing existing energy codes, local governments can achieve dramatic energy reductions at a relatively modest cost. Each dollar spent on energy code compliance yields \$6 in energy savings.⁶

NYSERDA offers free or low-cost 'Energy Code' training and support programs including on-line courses, in-person training, compliance tools and a resource library.

For more information: <u>https://nyserdacodetraining.com/</u>

D. Green Building Standards

Building energy efficiency and renewable energy requirements can be adopted as part of local Green Building standards. Green building standards should address more than energy encompassing other initiatives outlined in this Plan. A local 'green' code can be part of a more comprehensive approach to sustainable development.

'ENERGY STAR®' rating for residential development or another best practice residential green building standard should adopted through local legislation and be incorporated into the updated Comprehensive Master Plan and Zoning Code. Local residential multiple dwelling developments should be required to follow practices established by the Leadership in Energy and Environmental Design (LEED) - Neighborhood Development rating system, but not necessarily requiring certification, unless the City deems such certification to be important.

To develop a local green building code that is appropriate for the City of Kingston a review and analysis of relevant green codes will be necessary. The US Department of Energy provides a summary of **Green Building Codes and Programs** at:

http://www.energycodes.gov/GreenBuildings/re sources/programs.stm

Why Build Green?

According to the United States Green Building Council:

"Buildings in the United States are responsible for 39% of CO₂ emissions, 40% of energy consumption, 13% water consumption and 15% of GDP per year, making green building a source of significant economic and environmental opportunity. Greater building efficiency can meet 85% of future U.S. demand for energy, and a national commitment to green building has the potential to generate 2.5 million American jobs."^{xiv}



Relevant Green Codes

ASHRAE 189 2: Standard for the Design of High-Performance, Green Buildings Except Low-Rise Residential Buildings, published in January 2010 and is applicable to new commercial buildings and major renovation projects.

IgCC a: The International Green Construction Code (IgCC) is currently under development. The IgCC will be applicable to all new construction and renovation to existing buildings other than residential structures.

ICC-700-2008 National Green Building Standard ICC-700-2008 National Green Building Standard defines green building for single and multi-family homes, residential remodeling projects, and site development.

LEED ^A: The LEED certification system provides thirdparty verification addressing energy savings, water efficiency, CO₂ emissions reduction, improved indoor environmental quality, and stewardship of resources.

ENERGY STAR II: The U.S. EPA outlines criteria for ENERGY STAR certification of homes and commercial buildings. ENERGY STAR homes are typically 15% more energy efficient than average minimum energy codes. New York State allows local jurisdictions to adopt ENERGY STAR as their minimum residential energy code and many, such as Brookhaven, have done so.

EarthCraft House a: EarthCraft House is a points-based program that includes ENERGY STAR certification in its baseline.

<u>Collaborative for High Performance Schools</u> A: This standard mandates energy efficiency 25 percent above ASHRAE 90.1-2004. Originally a California standard, it is being revised for regional factors and adopted by states and school districts across the country.

A Simplified Sustainable Development Checklist	
use previously disturbed sites, protecting and restoring hal	bitat
repair and reuse existing buildings	
use products made from secondary or high recycled conter	nt
use durable products and materials – choose materials tha	t will last
use sustainable materials that are from rapidly renewable	resources
use materials with low embodied energy – products not he	avily processed or manufactured,
which tend to require more energy	
buy locally produced building materials	
use salvaged building materials when possible – lumber, br	icks
eliminate or minimize use of pressure treated lumber	
maximize use of renewable sources of energy – solar, wind	d, geothermal
maximize use of natural light	
seek to avoid using potable water for landscaping or irrigat	ion
use waterless or water saving fixtures	
use 'green' infrastructure to manage stormwater - rain gar	dens, grassy swales
use innovative wastewater technologies	
provide storage, collection and delivery of recyclables to a	recyclables processor

E. Commercial Energy Policy

Due to the fact that commercial buildings use significant amounts of energy which results in substantial GHG emissions, *ICLEI-Local Governments for Sustainability USA* and the *Institute for Market Transformation* have developed a toolkit that presents local policy makers with 11 proven and complementary policy options that will reduce energy use in this sector.

The tool kit includes policy recommendations for energy audits and retro-commissioning, benchmarking and disclosure, compliance and enforcement, factoring energy efficiency into commercial appraisals, working with landlords and tenants on 'split incentives', sub metering, recognition and more.

Specific information regarding the City's commercial building stock, particularly the total square footage of commercial space was unavailable for the development of this Plan. An assessment of the City's commercial building stock is needed to better understand the square footage of commercial space in the City as well as a breakdown of size and type of commercial space.

It is recommended that the City conduct a commercial building assessment and use the toolkit referred above to create a Commercial Energy Policy for the City of Kingston. This policy should also consider the LEED rating system or similar 'green' building standards for new or renovated commercial space.

F. City Lighting Ordinance

It is recommended that the City adopt a lighting ordinance using the model developed by The International Dark Sky Association (IDA) and the Illuminating Engineering Society of North America (IES). While lighting ordinances are ordinarily thought of as addressing light pollution it is important to

consider the energy impacts of lighting distribution. That is the wasted light; light trespass, glare and sky glow result in wasted energy.

The Model Lighting Ordinance developed by IDA and the IES provides guidance on how to drastically reduce light pollution and glare and lower excessive light levels. The recommended practices of the IES can be met using readily available reasonably priced lighting equipment.

The stringency of lighting restrictions can be adopted according to the sensitivity of the area as well as accommodating community intent. The impact of the model ordinance can be fine-tuned without having to be customized. The model ordinance can be found on the IDA website at: http://www.darksky.org/index.php?option=com_content&view=article&id=622

G. Energy Awareness Program

A local community energy awareness or energy challenge program is a useful tool to engage the community in energy issues and provide information to businesses and residents about energy audits, energy conservation measures, energy efficiency program incentives and the opportunity to change energy habits.

It is recommended that the City of Kingston strongly consider an energy challenge or energy awareness program that is consistent with the goals of this Plan. It is recommended that the City of Kingston, the Climate Smart and Green Jobs Community Task Force work with the Mid-Hudson Energy \$mart Communities Program, the Rural Ulster Preservation Company, Cornell Cooperative Extension of Ulster County, SHV, Central Hudson's Energy Efficiency program and others to determine the potential to successfully engage the community in an energy challenge program in the City of Kingston.

Energy Efficiency Savings from Central Hudson Gas & Electric

Central Hudson offers a variety of energy efficiency rebates and incentive to for homes and businesses.

For example Central Hudson offers a rebate of up to \$600 for having your home professionally sealed by a Building Performance Institute (BPI) certified Trade Ally after a blower door test. The blower door test is one of several special diagnostic tools BPI certified Trade Allies use to pinpoint and seal hidden air leaks. Sealing your home's envelope (outer walls, ceiling, windows, doors, and floors) is often the most cost effective way to improve energy efficiency and comfort. A skilled Trade Ally can save you up to 20% on heating and cooling costs (or up to 10% on your total annual energy bill) by sealing and insulating, according to estimates from Energy Star.

For more information on Central Hudson's energy efficiency rebates visit:

http://www.savingscentral.com/

Home Energy Audit

Most New Yorkers qualify for a free or reduced-cost comprehensive home energy assessment, also referred to as an energy audit. Visit: <u>http://nyserdagreenny.org/home-performance</u>

Energy Assistance for Low and Moderate Income Households

To reduce the energy burden on households that are particularly susceptible to high and fluctuating energy costs, the following programs provide cost-effective home improvements:

- Assisted Home Performance with ENERGY STAR
- Assisted New York ENERGY STAR Homes
- EmPower New YorkSM
- Low-Income Home Energy Assistance Program (HEAP)
- Weatherization Assistance Program (WAP)

http://www.nyserda.ny.gov/en/Page-Sections/Residential/Programs/Low-Income-Assistance.aspx

Weatherization Assistance Services

Ulster County Community Action Committee, Inc. 70 Lindsley Ave Kingston, NY 12401 **Contact:** Anthony Pampinella **Phone:** (845)338-8750 **Email:** uccawx@hotmail.com

Service Profile: Weatherization assistance providers can assist eligible homeowners and owners of rental properties with measures to improve energy efficiency including:

- an energy audit of the home to identify specific needs;
- weatherstripping and caulking around doors and windows;
- cleaning, testing, repairs, or replacement of heating systems;
- replacement or repair of storm windows;
- replacement or repair of broken windows and/or outside doors;
- addition of insulation to walls or ceilings;
- mitigation of health and safety concerns, in particular assure that all dwelling units receive smoke detectors and carbon monoxide detectors.

Weatherization Services may also include other energy-related improvements such as: water heater repair/replacement, roof repair/replacement, chimney repairs, lighting fixture replacement, venting systems, heating distribution system replacement, refrigerator replacement, installation of GFIC outlets, and electrical service upgrade.

Weatherization services are available to income-eligible (60% of State median income) individuals who may be either home owners or renters living in a mobile home, an apartment, or a single-family home.

http://www.dhcr.state.ny.us/Apps/profiles/profile_detail.asp?applid=3242

On-Bill Financing of Energy Improvements

It is recommended that the Climate Smart and Green Jobs Community Task Force work with Mid-Hudson Energy \$mart Communities Program and the Green Jobs Green NY Program and others to actively promote the use on 'on-bill financing' for residential energy efficiency home improvements.

The On-Bill Recovery Loan Program allows residents to finance energy efficiency improvements to their home through a charge on their utility bill. The repayment amount will be based on projected savings on their energy bills. The payments appear as a separate line item on the utility bill and are financed at a special low interest rate (currently 2.99%) that may be tax deductible. The program is transferable if the property is sold. Customers of Central Hudson Gas and Electric are eligible for the On-Bill Recovery Loan Program.^{xv}

For more information on The On-Bill Recovery Loan Program please see: http://www.nyserda.ny.gov/About/Statewide-Initiatives/On-Bill-Recovery-Loan-Program.aspx

H. Renewable Energy Opportunities

City policies and plans can promote the local use of renewable forms of energy in both new development as well as redevelopment within the City. The update to the Comprehensive Master Plan and Zoning Code presents an ideal opportunity for the City to advance renewable energy as well as other sustainable energy practices.

As the Comprehensive Master Plan and Zoning Code are updated the City should ensure that the local zoning and building codes accommodate and encourage renewable forms of energy production throughout the City.



This 216-panel photovoltaic system was installed in 2011 on Building 21, Tech City, Kingston NY. It is a 50KW system that is expected to produce about 60,000 kWh annually for the Tech City tenant 'Farm-To-Table'. Since the commissioning of the solar system in September 2011 it has produced 6% more power than anticipated. The solar array is providing approximately 20% of Farm-to-Table's electricity.

SolarTech Renewables, a local manufacturer of solar panels based in Tech City produced and installed the panels.

MUNICIPAL GOVERNMENT RECOMMENDATIONS

Government buildings and facilities present the greatest opportunity to reduce energy usage, cost and cut GHG emissions. Buildings and facilities accounted for 41% of the City government energy costs and 49% of the GHG emissions. Second to buildings and facilities are vehicles.

To make significant strides in reducing energy costs and GHG emissions it will be important for the City government to make a concerted effort to measure and manage its energy use and energy costs.

Energy efficiency improvements should be a regular part of building management and operations. Significant energy savings can be realized through improvements to buildings and facilities particularly at the wastewater treatment facilities



as well as indoor and outdoor lighting. While energy efficiency retrofits and improvements should be the initial step, the use of energy efficient equipment and the installation of renewable sources of energy at municipal facilities will help the City government become more energy independent, reduce overall energy costs and reduce GHG emissions.

Some of the potential priority initiatives are discussed in detail below. A more complete list of recommended initiatives that can be taken by the City government can be found in the 'Summary of Recommendations' at the end of this section.

A. City of Kingston Office of Energy & Sustainability

It is recommended that the City create a City of Kingston Office of Energy and Sustainability to oversee energy planning and management for the City, monitor government energy usage and cost, account for greenhouse gas emissions and measure progress in achieving energy efficiency and sustainability goals.

Energy planning and management should incorporate a wide range of measures to reduce the wasteful use of energy and encourage an atmosphere of energy independence. Two distinct areas will be addressed to improve overall energy efficiency in City government operations; building management and operation and fleet management.

A growing number of cities have demonstrated their leadership to create more energy efficient and sustainable government operations and community practices through the development of a local government program. Such a local government program can establish the City of Kingston as one of those leaders.

An Office of Energy and Sustainability would work with the Common Council, the Mayor and department heads to establish energy and resource efficiency goals. The primary goals will be to reduce and minimize government operated facility and vehicle operating energy costs through energy efficiency and renewable energy. Through existing and new programs and projects the Office would work to achieve those goals. The Office would also work with local businesses, not-for-profits and community organizations to promote and advance energy and sustainability goals.

The Office would:

- Maintain an energy database for all city facilities to provide a baseline of energy use, costs and savings.
- Manage projects including energy purchases, energy efficiency improvements, renewable energy at City-owned facilities.
- Manage projects for energy use, energy efficiency for city owned vehicles.
- Maintain Energy and Sustainability web site.
- Develop and distribute information resources.
- Work with municipal departments to design and implement projects to reduce energy use and costs.
- Advise Common Council, Mayor, City staff and the general public on energy and sustainability matters related to policies, planning and programming.
- Manage energy and environmental purchasing to allow for intelligent purchase of energy for city facilities and transportation.
- Work with the Economic Development Office to create 'green' jobs and stimulate a 'green' economy in the City.
- Create and manage a municipal energy fund to finance energy projects.
- Annually report energy use and energy budget and budget recommendations.

Funding an Office of Energy and Sustainability

The initial funding of an Office of Energy and Sustainability can be achieved in part through energy improvements. Continued efforts can be made to build stable financing for energy and sustainability projects, with an emphasis on approaches that can result in self-financing through innovative mechanisms as well as using grants, rebates and incentives.

There are a number of models that can be examined to determine how the City can sustain financing for energy efficiency and energy improvements. Some cities such as the City of Ann Arbor created an Energy Fund by re-investing the funds saved through energy efficiency measures in other energy saving projects. The City initially used its' bonding authority to fund energy efficiency measures. The bond payments were made with the energy cost savings. Once paid off, instead of eliminating the bond payments from the annual budget the city choose to create an Energy Fund at 50% of the annual bond payments.

The City should also consider other potential sources of revenue to fund this important effort. It is recognized however that in the current economy it is unlikely that the City will allocate funding for a new initiative. However it should also be recognized that many of the initiatives outlined in the Plan will pay for themselves in short timeframes and will result in long-term savings and overall improved fiscal management.

It is recommended that the City of Kingston Climate Smart and Green Jobs Community Task Force explore other models and all practical financing mechanisms to fund City energy and sustainability projects and programs.

B. Municipal Energy Conservation Policy

It is recommended that the City establish a municipal government Energy Conservation Policy that:

- Sets goals for energy efficiency and renewable energy for municipally owned and operated buildings, facilities and vehicles.
- Reduces overall energy consumption in municipal government operations and overall energy use in the City by at least 20% by 2020.
- Establishes energy conservation policies/measures (decrease plug-loads, programmable thermostats for maximum energy conservation etc).
- Requires minimum fuel efficiency of fleet vehicles, and consideration of alternative fuel vehicles as part of vehicle purchasing.
- Reduces overall vehicle fuel usage by at least 20% by 2020.
- Sets goals of 20% of City government vehicle fleet to be hybrid and alternative fuel vehicles by 2020.

C. Government Facility Energy Improvement Plan

It is recommended that the City create a Facility Energy Improvement Plan to:

- Conduct energy audits and retrofits, commissioning and retro-commissioning of HVAC systems, lighting control upgrades, etc.
- Explore opportunities for lighting upgrades specifically the use of LEDs at municipal facilities.
- Explore opportunities for lighting controls at municipal facilities such as City Hall.
- Establish energy conservation policies/measures (i.e. decrease plug-loads, programmable thermostats for maximum energy conservation etc).



• Identify opportunities for solar and other renewable installations.

The Plan should outline programs and projects that will reduce and minimize facility and vehicle operating energy costs through energy efficiency and renewable energy.

Potential projects to be included in the Government Facility Energy Improvement Plan:

Upgrade City Streetlights and Traffic Signals

Lamp Upgrades

Upgrading outdoor lighting, particularly street lighting, presents a tremendous opportunity for energy and monetary savings. There are approximately 700 Mercury Vapor street lamps (the

most inefficient lamp besides incandescent), in the City of Kingston. The majority of these lamps are owned and maintained by Central Hudson.

If an older light such as an incandescent or mercury vapor lamp needs to be replaced, Central Hudson replaces it with equivalently sized high pressure sodium light. Central Hudson does not increase the wattage of a street light without a written request from the City.³¹

Upgrading the 700 Mercury Vapor street lamps to high pressure sodium will result in an approximate annual savings of \$46.00 per lamp per year or \$30,176.

Central Hudson is supposed to be upgrading at least 5% of the street lamps annually, however in recent years this is not being done. In an analysis of the mercury vapor lamps, only 16 had been replaced between November 2009 and August 2011 (20 months). Central Hudson is not changing out 5% of company owned lights per year as at least 33 should have been replaced in 2010. The City must more diligently work with Central Hudson on a regular basis to ensure that at a minimum they are upgrading the 5% annually. It is recommended that the City urge Central Hudson to approve going above and beyond the 5%, particularly in light of the fact that they have not been meeting the 5% in recent years.

Additional information and a more detailed discussion of street lights including a detailed breakdown of these lamps can be found in Appendix L. *City of Kingston Public Lighting*.

<u>LEDs</u>

LEDs (Light Emitting Diodes) street lighting, area lighting and traffic signals can significantly reduce lighting energy costs as well as reduce maintenance lighting costs. In general LED lighting

costs about 70% less per year to operate than traditional lights such as high-pressure sodium vapor lamps, mercury vapor or metal halide lights.

LED Lighting Fixtures were installed at all three driveway and parking area facilities at Kingston, Benedictine, and Margaretville Hospitals. The energy savings is estimated to be over \$17,000 a year in energy and labor costs, a 70% annual savings for the hospitals.

The City of Ann Arbor is saving \$49,000 annually by replacing incandescent traffic signals and pedestrian crossing signals with LEDs. Ann Arbor is anticipating cutting its street lighting bill in half by utilizing LED street lighting.



Overhead LED Fixture Benedictine Hospital, Kingston

³¹ Email from Sam Rosenberry, Central Hudson August 1,2011.

By upgrading 25 Mercury Vapor lamps to LEDs, there is an estimated annual energy savings of \$7,500. With regard to lamps owned and maintained by Central Hudson, the challenge will be to work with Central Hudson to determine annual kWh and annual charges for LED fixtures. Conversion savings will depend on the lamps involved. At a minimum the City can examine upgrading City owned and operated lamps. While there are upfront costs associated with relamping and reballasting City owned fixtures payback time will be fairly quick, probably three years or less.

Traffic Signals and LEDs

All municipalities will eventually have to switch to LED traffic signal bulbs. The Energy Policy Act of 2005 requires all traffic signal fixtures to meet ENERGYSTAR (2003) power requirements, effectively requiring the use of LED lamps in traffic signal heads.³²

D. WWTP Energy Efficiency Improvement Plan

While street lighting was the largest single electricity cost to the City, as is discussed above, the largest electricity consumer in the City is the Kingston Wastewater Treatment Plant (WWTP). It is recommended that the City develop an energy efficiency improvement plan for the WWTP to explore and continually upgrade energy efficiency measures and renewable energy opportunities at the Plan. The plan can include:

Upgrading Aeration, Installation of Turbo Blowers

One of the largest, if not the largest consumer of energy at the WWTP are the aeration blowers. Typically aeration costs range from 45-75% of the energy cost of a WWTP. Turbo blower manufacturers claim to offer significant energy savings (20-40%) over conventional blower equipment.

³² Energy Efficient Traffic Signal & Streetlights, Municipal Implementation Tool #20 December 2010, p.3

The City of Louisville, Colorado purchased high speed turbo blowers for its wastewater treatment facility. According to their Wastewater Facility Superintendent "The wastewater treatment facility is saving 25-30 % in energy and that will pay off the equipment within 5-6 years."

The City of Kingston WWTP has 4 aeration blowers that are 25 to 35 years old.

It is recommended that as part of an overall energy improvement plan for the WWTP, the City should assess the potential to upgrade the blowers with high speed turbo blowers or other energy efficient aeration equipment. A more complete assessment of the current age and condition of the aeration system as well as the cost of new blowers and potential funding sources would be necessary. Potential funding sources include NYSERDA and the New York State Environmental Facilities Corporation <u>www.nysefc.org</u>

Wastewater Treatment Plant Hourly Pricing and Energy Manager

It is strongly recommended that the City develop an Energy Management Program for the WWTP utilizing the Central Hudson's Energy Manager Program.

Recently the City was notified that the WWTP will be subject to hourly pricing due to the fact that the plant has billed demands of greater than 300 kW. While electricity costs have the potential to increase as a result of hourly pricing the goal is to realize the benefits of reducing the system peak demand and shifting loads to off-peak, less expensive time periods. The City will have access to this hourly usage data through Central Hudson's Energy Manager Program. Before hourly billing begins on October 1, 2012, the City will have access to more than a years' worth of data through Energy Manager to make informed energy management decision-making prior to being subject to hourly pricing.

Identifying when during the day or week those 300 kW spikes occur, or whether there is fairly constant demand at that 300 kW level will be very important to determine. The City will want to determine what, if any additional costs are being incurred due to these spikes in usage.

Monitoring of energy usage and pricing information will help WWTP operators and other city officials make informed process decisions at the plant.

Developing an Energy Management Program for the WWTP setting specific energy reduction goals would be an important step for the City and could result in significant electricity cost savings at the WWTP.

Energy Use: Process-by-Process Basis

It is recommended that as part of an overall energy efficiency improvement plan that an assessment be conducted to better understand the electricity used by different processes at the Plant.

This can be done by monitoring power at the plant for a specific period of time or through the use of submetering. An examination of performance and energy use on a process-by-process basis can help identify energy savings measures at the WWTP.

The energy improvements made at the WWTP as part of a NYSERDA 2007 Flex Tech study and energy performance contract with Wendel Duchscherer, Architects and Engineers can be found in Appendix K.

Through a NYSERDA FlexTech Grant, Malcolm Pirnie is currently conducting a Gas Generation and Heat Recovery Study for the WWTP.

E. Municipal Green Building Policy

Green Building Codes for the community are discussed above. Many federal, state and local governments have adopted green building standards for government buildings and facilities.

It is recommended that the City of Kingston:

- establish a policy requiring any new municipal facility or major renovation to a municipal facility achieve a LEED Silver or 'ENERGYSTAR' rating or a similar sustainable building design standard.
- set standards to operate and maintain its existing buildings and facilities in more 'green' and sustainable fashion.



Guidance for sustainable building operation and maintenance can be found in the US Green Building Council LEED for Existing Buildings: Operations & Maintenance rating system: http://www.usgbc.org/DisplayPage.aspx?CMSPageID=221

'Green' or sustainable buildings are proven to have reduced energy expenditures and overall lower operating costs and reduce the overall impact on the environmental as well as providing healthy indoor environment in which to work.

Many federal agencies, states, and local jurisdictions have mandated or encouraged LEED certification for municipal buildings.^{xvi}

Communities in New York are Adopting Green Building Standards and Policies

City of Syracuse, NY

In 2007, Syracuse became one of the first cities in New York State to adopt green building standards for all new construction and major renovations of City-owned municipal buildings. The law requires that all major renovations and new construction of public buildings meet a LEED Silver standard. If there is no appropriate silver standard, then the City Engineer can set an alternate green building standard. The ordinance does not apply to privately owned city buildings.

Town of Brookhaven, NY

The town has adopted LEED standards for all new town buildings with a goal of "gold" but at least basic LEED. The resolution requires the same LEED standards for 75 percent renovated town buildings. In 2009, the town amended its definition of "Rubbish" to include the carbon component of energy waste.

Town of Red Hook, NY

In 2009, the town adopted NY ENERGYSTAR® standards for any newly constructed one- to fourfamily dwelling, not more than three stories in height.

Town of Huntington, NY

The town requires LEED certification for commercial buildings (2008) and also provides an incentive of increased building height from four (4) to six (6) stories in the light industry district for achieving LEED silver standard (2006). Also, all new one-family dwellings must comply with the Long Island Power Authority (LIPA) New York ENERGYSTAR® Labeled Homes Program requirements. (2007)

Town of Malta, NY

Applications for planned development districts, special use permits, and site plan approval of major subdivisions must contain a review of possible LEED certification. (2007)

http://www.dec.ny.gov/energy/64095.html

F. Municipal Energy Efficient Procurement Policy

The City can save energy and save money by purchasing and using products that meet energy efficiency criteria. Purchasing efficient products can reduce energy cost without compromising quality and create a range of environmental and economic benefits.

According to the Lawrence Berkeley National Laboratory:

Energy-efficient products require less energy to operate than conventional products, purchasing these products can reduce facility energy loads and achieve energy bill savings on the order of 5–10 percent (Lawrence Berkeley National Laboratory LBNL, 2002). ^{xvii}

It is recommended that the City establish an Energy-Efficient Product Procurement Policy and program requiring the purchase of energy efficient and 'environmentally preferable' IT and office equipment including, computers/servers, monitors, printers copiers.

The City policy should, at a minimum specify the purchase of ENERGYSTAR® products.

Additionally the City should educate purchasing agents, department heads, city officials and other key stakeholders about ENERGYSTAR purchasing requirements, savings benefits, and available mechanisms for making these purchases.



ENERGYSTAR® is a partnership between the EPA and industry to label products such as office equipment and light fixtures and bulbs that meet certain energy efficient requirements. ENERGYSTAR® requirements are the standard for products meeting energy efficiency criteria.

According to EPA more than 2 million ENERGYSTAR® certified products have been purchased since 1992, saving energy equivalent of the generation capacity of 70 power plants, reducing GHG emissions the equivalent of removing 25 million cars from the road.

There is guidance and tools available through the ENERGYSTAR® program and from EPA on creating energy efficient product procurement programs. ENERGYSTAR® offers an MS Excel calculator to estimate how much money and energy can be can saved by purchasing ENERGYSTAR® products.

An 'Energy-Efficient Product Procurement Policy' can be part of a broader 'Environmentally Preferable Purchasing Program' that would address environmental attributes or impacts of many products such as toxic free cleaners or VOC-free paints.

ENERGY STAR COMPUTERS

Currently the City of Kingston has a total of 182 computers, 174 personal computer and 8 servers. Approximately 50 personal computers and 4 of the servers are used by the Kingston Police Department. The Kingston Water Department has two (2) servers.

Currently none of the City computers are ENERGYSTAR[®], however about a third of them do have power management systems. The servers are particularly large consumers of electricity.

Using the ENERGYSTAR® calculator, replacing 50 of the City's current desktop computers with ENERGYSTAR® certified equipment will save approximately 33%. Each year approximately 6,664 kWh of electricity and \$800 will be saved or \$3,200 over a 4 year life of the equipment. By choosing ENERGYSTAR® equipment, GHG emissions will be reduced by approximately 10,262 pounds of carbon dioxide annually. This is equivalent to the emissions reduction of not driving a car for 333 days.

Using the CAPPA calculator replacing 50 computers with ENERGYSTAR[®] certified equipment would result in annual electricity saving of up to \$1206 and would result in reduction of 3.5 metric tons of CO₂e.

G. Energy Efficiency Programs and Incentives

It is recommended that the City:

- monitor and take advantage of energy programs and incentives available through the New York State Energy Research and Development Authority and through Central Hudson Gas and Electric. NYSERDA programs are summarized below.
- track NYSERDA funding opportunities. This can be done by joining the NYSERDA Funding Opportunities List Serve to receive Program Opportunity Notices (PONs) and other funding information. To sign up Visit <u>http://www.nyserda.ny.gov/Funding-Opportunities/Funding-Opportunities/Funding-Opportunity-Email-List.aspx</u>

NYSERDA Programs

Existing Facilities Program - offers incentives to encourage applicants to implement cost-effective energy efficiency projects. Pre-Qualified incentives are offered for small-sized energy projects and equipment replacement projects. http://www.nyserda.ny.gov/existing-facilities

FlexTech Program - FlexTech provides objective, customized information to help customers make informed energy decisions. Program participants receive analysis targeting their particular energy and business needs. Studies generally are cost-shared 50%. <u>http://www.nyserda.ny.gov/flextech</u>

Industrial and Process Efficiency Program - The IPE Program offers incentives to manufacturers and data center to offset the cost of projects focused on increasing productivity, increasing process efficiency, reducing waste, and reducing electricity. <u>http://www.nyserda.ny.gov/ipe</u>

New Construction Program - provides technical and financial assistance when incorporating energy efficiency measures into the design, construction, and operation of new and substantially renovated buildings. <u>http://www.nyserda.ny.gov/new-construction</u>

H. Renewable Energy Opportunities

One way to protect against volatility in energy cost is to supplement municipal facilities with on-site energy generation using renewable sources. A local government is well suited to reap the long-term benefits of renewable energy generation projects. Renewable energy resources can help the City better control energy costs. There are a number of opportunities within the City of Kingston for renewable energy generation.

It is strongly recommended that the City of Kingston develop a clean energy program examining the potential for using renewable forms of energy such as solar and geothermal. As deemed appropriate the City should actively and aggressively pursue installation of clean renewable energy systems. It will be

important however to decrease energy usage through implementation of energy conservation and efficiency improvements prior to renewable energy installations.

Solar Energy

The location and orientation of several government building structures and facilities are well-suited for solar energy generation which can help offset some of the City's electricity costs. Potential sites include the wastewater treatment plant, the Police Station on Garraghan Drive, the DPW Garage at 478 Hasbrouck Avenue and the Rondout Neighborhood



Solar Thermal Hot Water System

28 solar panels are used to preheat water at Benedictine Hospital in Kingston. A project of The Solar Energy Consortium (TSEC) was funded by a federal grant.

Center at 103 Broadway. Solar installations at these facilities may be possible with no up-front costs to the City using as a combination of financing mechanisms such as NYSERDA funds and private investor financing, such as power purchase agreements, which can take advantage of tax incentives.

It is recommended that the City of Kingston also explore the potential to take advantage of the new remote net metering law in New York, which allows non-residential customers to generate solar power in one location and use it in another. In other words the City can generate electricity with solar panels at one location and obtain credit for the electricity used at another location.

Additional sites and expansion of renewable energy opportunities should be part of a regular assessment of the City's energy planning and management.

<u>Geothermal</u>

In March 2011 the City of Kingston Common Council passed a resolution authorizing the Mayor to sign a 'Letter of Intent' to commence discussions for the purposes of considering a Geothermal Power Purchase Agreement to govern the construction, installation and operations of a municipally based Geo-utility.

In May 2011 a 'Letter of Intent 'was signed by the Mayor of the City of Kingston with GeoUtilities. GeoUtilities has contracted with Hardin Geothermal to examine the potential for a municipal geothermal utilities starting in the midtown area of Kingston.

A GeoUtility system, through public/private partnerships between Hardin Geothermal, LLC (HG) and municipalities, brings geothermal water supply to each consumer without requiring substantial personal investment. The local labor force is provided skilled jobs and superior technical competence through GeoUtility-sponsored education and training. Money spent on coal, oil and gas that currently leaves the community will be redirected to local infrastructure, job creation, and community development.^{xviii}

Energy usage baseline data was supplied to Hardin

Geothermal

Geothermal heating and cooling systems use electrically powered water-source heat pumps that use the earth's high thermal capacity and constant 50-55 degree temperature as a sustainable energy resource. The heat pumps provide heating and cooling from water circulating through pipes buried beneath the earth's surface. This process is 40-70% more energy efficient than conventional forced-air systems, which use lower capacity outside air (sometimes subject to extreme temperatures) as a resource for cooling and heating.

Your facility will be equipped with a water source heat pump, which uses geothermal tempered water to supply or remove heat from a space. The system water is returned to the ground heat exchanger to pick up or release the heat back into the earth. During the summer, the system reverses itself to cool the building by pulling heat from the building and placing it into the ground.

http://hardingeo.com/howgeothermal-works/ Geothermal for City Hall, the Water Department Administrative office and maintenance garage, the Central Fire Station and a couple of the City DPW buildings that are all located close by City Hall in midtown. Hardin may also be looking at including Kingston Hospital in the project.

For more information on the GeoUtility system being considered please see: <u>http://hardingeo.com/geoutilities/</u>

It is recommended that the City actively pursue this opportunity to create a geothermal municipal utility as well as examine the potential for using geothermal energy at other individual City buildings and facilities. As with solar, every effort should be made to implement energy efficiency improvements prior to investing in renewable forms or energy.

I. Green Power Options

It is also recommended that as part of a clean energy program the City explore Green Power Options available through Hess and Central Hudson or other Energy Service Companies as well as the potential purchase of Renewable Energy Certificates (RECs).

The City should also consider becoming a 'Green Power Partner' a voluntary program that encourages organizations to buy green power as a way to reduce the environmental impacts associated with purchased electricity use. <u>http://www.epa.gov/greenpower/</u>

Monitor and Evaluate.

It is recommended that the City of Kingston:

- establish a protocol and systems to annually update, review, monitor and measure energy use, energy costs and GHG emissions. As energy costs continue to rise, the benchmarking, tracking and management of energy usage and costs in City facilities is imperative.
- use ENERGYSTAR Portfolio Manager or a similar tool to track energy usage in all City facilities. ENERGYSTAR Portfolio Manager is a free web-based program that can be used to monitor energy use, set goals and measure progress for energy efficiency improvement projects over time; identify under-performing buildings to target for energy efficiency improvements, and track energy and cost savings overtime.
- City work with utility providers (Central Hudson and Hess Corp) to simplify billing records and access to utility usage data. Currently energy usage data is available through both utility providers' web sites, however simplifying this access by uniformly renaming accounts will allow for easier access and management.

Technical Assistance Programs

It strongly recommended that the Task Force and local officials access and take advantage of the network of technical experts that are available for assistance with renewable energy and energy efficiency policies and programs. Some of the programs are identified below.

Technical Assistance Programs

The U.S. Department of Energy's (DOE) Technical Assistance Program (TAP) supports the Energy Efficiency and Conservation Block Grant Program (EECBG) and the State Energy Program (SEP) by providing state, local, and tribal officials the tools and resources needed to implement successful and sustainable clean energy programs. For More Information: www.wip.energy.gov/solutioncenter

The U.S. Department of Energy (DOE) <u>Technical Assistance Program</u> Blog provides a platform for state, local, and tribal government officials that receive funding from the DOE State Energy Program and Energy Efficiency and Conservation Block Grants to connect with technical and programmatic experts and share best practices about their renewable energy and energy efficiency programs.

For More Information: <u>http://www.eereblogs.energy.gov/tap/</u>

The U.S. Department of Energy (DOE) Weatherization and Intergovernmental Program (WIP) provides technical assistance to states, local governments, community action agencies, utilities, Indian tribes, and U.S. territories for their energy programs For More Information: <u>http://www1.eere.energy.gov/wip/assistance.html</u>

Monitor GHG Emissions and other Criteria Air Pollutants

The City of Kingston is a member of ICLEI-Local Government of Sustainability until August 2012. It is recommended that the City maintain this membership and actively use the tools and other resources.



The Clean Air Climate Protection Software 2009 can used to account for greenhouse gas emissions.

Although not a focus of this report, CACP 2009 also provides emissions data on criteria air pollutants. Emissions data is available on the following air pollutants, nitrogen oxide (NOx), Sulfur oxide (SOx), carbon monoxide,

(CO), volatile organic compounds (VOC) particulate matter 10 (PM10) and particulate matter 2,5 (PM 2.5).

It is recommended that as a follow-up to this analysis the Task Force use CACP 2009 to analyze and report the criteria air pollutants for the City of Kingston and how to improve overall air quality through energy efficiency improvements and a clean energy program.

SUMMARY OF RECOMMENDATIONS ENERGY & RENEWABLES-BUILDINGS & FACILITIES

Sector	<u>Goal</u>	Action/Initiative	Community	<u>Municipal</u>
				<u>Government</u>
Energy & Renewables				
Buildings & Facilities	Deduce everall	Create a logal financing machanism		
	Reduce overall	Create a local financing mechanism	v	
	energy	for energy retrofits such as a	Х	
	consumption and GHG emissions in	Property Assessed Clean Energy (PACE) program.		
	the City and in	Adopt Local Energy Conservation	х	
	municipal	Code.	^	
	government	Provide training for local code		
	operations by 20%.	enforcement on 2010 Energy	х	
		Conservation Construction Code of	~	
		New York State (ECCCNYS).		
		https://nyserdacodetraining.com/		
		Create and Adopt a local 'Green	Х	
		Building' Standards.	X	
		Explore potential for a 'Commercial	х	
		Energy Policy'.	, A	
		Establish a City Lighting Ordinance.	х	
		Establish and implement 'Municipal		x
		Energy Conservation Policy.'		
		Create and implement 'Government		Х
		Facility Energy Improvement Plan.'		
		Examine the potential to remove or		Х
		'disconnect' street lights.		
		Upgrade City Street lights and traffic		Х
		signals with energy efficient lighting		
		such as LEDs.		
		Develop and implement an 'Energy		Х
		Efficiency Improvement Plan for City		
		Wastewater Treatment Plant.'		
		Use Central Hudson's Energy		Х
		Manager Program to track and		
		manage energy use at WWTP.		
		Explore expanded use of Hess		Х
		Demand Response Program.		
		Create and implement 'Municipal		Х
		Green Building Policy.'		
		Create and implement 'Municipal		Х
		Energy Efficient Procurement		
		Policy.'		
		Track and take advantage of federal,		Х
		state and utility energy efficiency		
		programs and Incentives.		
		Conduct energy audits at all	Х	Х
		Kingston Housing Authority		
		facilities.		

City government	Explore opportunities for the on-site		
will get 20%	generation of energy using of		х
percent of energy	renewables particularly solar and		
from renewables	geothermal, at municipal facilities.		
sources by 2020.	Install solar electricity systems at		
	appropriate municipal facilities.		Х
	Continue exploration of community		
	scale municipal renewable facilities -		Х
	such as municipal geothermal		
	utility.		
	Explore Green Power Options		
	available through Hess and Central		Х
	Hudson or other Energy Service		
	Companies.		
	Explore the purchase of Renewable		
	energy certificates (RECs), also		
	known as "green tags," "green		х
	certificates," and "renewable		
	energy credits," that can be used to		
	meet renewable energy targets.		
	Consider becoming a 'Green Power		
	Community' by participating in EPA		х
	Green Power Partnership.		~
	As part of Comprehensive Plan		
	Update and Zoning Update remove	х	
	barriers to and provide incentives to	Л	
	use of renewable forms of energy in		
	the City of Kingston.		
	Promote NYSERDA, Central Hudson		
	and other programs available for	х	
	advancing renewable energy at	^	
	o		
	residential and commercial level.		
Improve	Actively Promote the use of NY On-	V	
awareness of	Bill Recovery Loan Program.	Х	
opportunities for	Consider a Community Energy	V	
energy efficiency	Awareness or Energy Challenge	Х	
and GHG	Program.		
emissions	Create and maintain 'Sustainable		
reductions	Kingston' Program.		
	Create and Maintain 'Sustainable	Х	
	Kingston' web site.		
	Create and distribute outreach		
	material of energy efficiency,	Х	
	renewable energy programs,		
	including County weatherization		
	programs.		
	Partner with Business Alliance of	Х	
	Kingston		
	Kingston. Work with local foundations to		

	develop and implement energy and other sustainability initiatives. Identify and describe training efforts to educate City staff on energy conservation and efficiency. Promote NYSERDA, Central Hudson and other programs available for advancing energy efficiency at residential and commercial level. Targeted campaigns to promote the	X	X
	use of energy efficient ' IT' and other equipment. CFL Giveaway and Collection.		
Monitor and evaluate	Create, fund and sustain City Office of Energy & Sustainability.		Х
	Establish protocol and systems to annually update, review, monitor and measure energy use and GHG emissions.		х
	Work with utility providers (Central Hudson and Hess Corp) to simplify billing records and access to utility usage data.		Х
	Require use of Portfolio Manager for municipal buildings.		Х
	Use CACP 2009 to identify and report Criteria Air Pollutants.		
	Annually report energy use and energy budget.		Х

B. LAND USE, TRANSPORTATION AND VEHICLES

Land use patterns and transportation systems are interconnected and have a direct impact on energy use and greenhouse gas emissions.

This section summarizes the energy use and transportation related GHG emissions associated with vehicle miles traveled and vehicle fuel usage in the community and by local government operations. This section also presents the recommended initiatives to mitigate the impacts related to transportation related GHG emissions, including vehicle usage, land use planning and transportation systems. Rising fuel costs have necessitated advancing alternatives to the single occupancy vehicle. More specific

information was available on vehicles used by government operations than in the community; therefore more specific fleet management recommendations can be made. Hence vehicle findings and recommendations are discussed separately from land use and transportation.

"...it is increasingly clear that the extreme segregation of land uses leads to greater VMT, and by extension, higher levels of greenhouse gas emissions.⁷

Transportation Emissions

Transportation emissions depend on:

- 1. The availability of alternative transportation choices (choices other than the automobile),
- 2. The fuel efficiency of the vehicles in use, and
- 3. Land-use patterns.

TRAVELMATTERS.ORG, a project of The Center for Neighborhood Technology http://www.travelmatters.org/about/transit-climate

FINDINGS

COMMUNITY TRANSPORTATION - ENERGY USE AND GHG EMISSIONS

The transportation sector in the City of Kingston consumes 40% of the community's energy. While buildings in the commercial and the residential sectors combined account for more energy use, transportation, as a single sector consumes the largest percentage of the community's energy.

In the U.S., 28% of the energy goes to transporting people and goods from one place to another, with automobiles being the

NY Thruway

most common mode of transportation. Personal vehicles (cars and light trucks) consume 60% of the total energy used for transportation.^{xix}

In 2010, there were 158,782,140 vehicle miles traveled in the City of Kingston using an estimated 10,121,527 gallons of fuel. Most fuel is estimated to be gasoline, 8,613,576 gallons, or 85%, with 1,507,951 gallons being diesel fuel.

It is estimated that 93%, or 147,684,000 vehicle miles traveled in the City of Kingston in 2010 were by gasoline vehicles. The majority of the miles traveled by gas vehicles are by passenger vehicles, 65%, using 57% of the gas. The remaining miles are traveled by gasoline light trucks.

The other 7% of the vehicles miles traveled are done so by diesel vehicles. Most of these miles are by heavy duty diesel vehicles, 77%, which use 91% of the diesel fuel. Light trucks account for 19% of the diesel vehicles and passenger cars 4%.



City operations gasoline usage accounted for approximately 1% of the total gas used in the community, with City use of diesel fuel accounting for about 6% of the City's total diesel usage.

The transportation sector accounts for the largest percentage of community-wide GHG emissions in the City of Kingston, 93,048 tonnes of CO₂e, which is 41% of the community's total emissions. By comparison the transportation sector in New York State accounted for 34% of New York's gross GHG emissions in 2008.^{xx}

Additional information on community wide energy usage and GHG emissions from the transportation sector can

be found in Section VI. of Appendix A. Community Energy and Greenhouse Gas Emissions Inventory Report.

PROPOSED GOALS

Flatbush Ave, Kingston

- Capitalize on existing compact development and promote various modes of transportation and efficiency in providing public services and infrastructure.
- Reduce travel demand specifically that of single-occupancy private vehicles, reducing vehicles miles traveled in the City of Kingston.
- Improve existing sidewalk network to promote safe walking.
- Promote consistency and coordination between land use and transportation policies, improvements strategies and decision-making.
- Protect and enhance the environment, promote energy conservation, improve the quality of life.

By 2020

- 20% reduction of single occupancy vehicle use and VMTs.
- 20% increase in use of transit.
- 20% reduction in single occupancy vehicle commuting by City employees.
- Local sidewalks are all in good repair.

- Bike infrastructure is in place including designated bike lanes in appropriate places and bike racks at all public facilities implemented as a result of the City of Kingston Bicycling Master Plan.
- A network of trails, bike paths, and complete streets exist in the City of Kingston connecting rail trails from the Wallkill Valley, Rondout Valley, Catskill Mountains and Kingston Point to a Midtown Hub along the Broadway Corridor.

RECOMMENDATIONS

COMMUNITY RECOMMENDATIONS

To maximize quality of life benefits as well as GHG emissions reductions, land use planning policies and decisions must support low-emissions compact development that allows for various modes of transportation reducing vehicle miles traveled in the City.

By capitalizing on the existing compactness of the City, planning policies and decisions going forward should support a diverse, compact, transit-oriented, bikeable and walkable community; promote infill development; prohibit new development in floodplains and preserve and protect open space, biodiversity, and water supplies. This includes enhanced green space, maintaining or establishing healthy community forests and encouraging tree planting especially along waterways and streets to increase shading and to absorb carbon dioxide. Also important will be supporting local food production, 'green' building measures, and 'green' infrastructure.

This should be done in a way that recognizes the continued importance of integrating housing, work places, shops, entertainment, schools, parks, and civic facilities, supports and encourages non-motorized opportunities and linkages along with efficient modes of public transportation readily available and accessible to all.

While encouraging low-emissions development that is resilient to changes in the climate, growth must also demonstrate efficiency in providing public services and infrastructure and help meet the demand for affordable housing.

Being that the transportation and building sectors are the primary consumers of energy and account for the majority of greenhouse gas emissions, the recommended initiatives regarding land use and transportation identified in this section should be used in concert with the recommended initiatives for buildings and facilities in Section IV.A. Implementation of the energy efficiency and renewable energy recommendations used in tandem with recommendations for improvements in land use and transportation systems can

Based on current GHG emission reporting guidelines, the transportation sector directly accounted for about 28 percent of total U.S. GHG emissions in 2006, making it the second largest source of GHG emissions, behind only electricity generation (34 percent). Nearly 97 percent of transportation GHG emissions came through direct combustion of fossil fuels, with the remainder due to carbon dioxide (CO₂) from electricity (for rail) and hydrofluorocarbons (HFCs) emitted from vehicle air conditioners and refrigerated transport. Transportation is the largest end-use sector emitting CO₂, the most prevalent greenhouse gas.⁸ result in significant reductions in overall energy use and GHG emissions. A comprehensive approach to planning and designing the built environment is imperative to addressing energy and GHG emissions reductions.

This approach to creating a sustainable, livable community has many benefits some of which include less of a reliance on fossil fuels, lower energy costs, reduced greenhouse gas emissions, better local air quality and an overall improved quality of life.

Some of the potential priority initiatives are discussed in detail below. A more complete list of recommended initiatives can be found in the 'Summary of Recommendations' at the end of this section.

New Urbanism

Alternately termed Neo-traditional Planning or Traditional Neighborhood Development (TND), is a community design reform movement evolving in response to the prevalence and consequences of urban and suburban sprawl. The primary design characteristics of New Urbanism include the following:

1) Pedestrian-centered neighborhoods with primary social and economic facilities within a fiveminute walk;

2) Community orientation around public transit systems; and

3) Mixed land uses within neighborhoods.

http://www.newurbanism.org/

A. Comprehensive Master Plan and Zoning Code Update

Goals, objectives, and strategies for the future development that are established in a Comprehensive Master Plan should seek to minimize the impacts of land use through more efficient use of energy and natural resources and by promoting compatibility with local climate and environmental systems. It is strongly recommend that the local land use planning principles and policies adopted as part Comprehensive Master Planning process and Zoning Code update integrate the goals and initiatives of this Plan.

When updating land use policies, building codes or any other community plans, such as a recreation or open space plan, it is recommended that provisions be included to address the energy used in transportation and land use and the associated GHG emissions.

In its **Policy Guide on Planning & Climate Change** the American Planning Association found that:

Land use patterns play a significant role in reducing VMT and thus in reducing energy consumption and its associated GHG emissions. VMT can be reduced by promoting strategies such as compact development, high density development arranged to encourage pedestrians, bicycle and transit use, transit oriented development, and mixed use development.⁹

B. Transit Oriented Design and Infill Development

It is recommended that the concept and practice of transit oriented design (TOD) be integrated in the Comprehensive Plan and Zoning Code update as a way to reduce VMT and GHG emissions.

High density neighborhoods with good bus transit, mixed residential and commercial uses and pedestrian-friendly design have much lower rates of car use than typical low-density suburban developments. TOD attempts to create such neighborhoods in planning of new or existing transit systems. An essential component of reducing transportation-related greenhouse gas emissions in Kingston and in the region is to direct new development to locations that are close to transit and have retail and other services within walking distance. Encourage the development of housing (including affordable housing) retail services, and



employment centers in areas of Kingston best served by transit. In addition to reducing commuter VMTs by adding housing near transit, the community can do more to reduce the number and length of shopping trips that require driving. Locating compact residential development and neighborhood-serving retail development along the same transit corridors represents an integrated strategy for reducing VMT and increasing other mobility options.

"Walkability," "bikeability" and ridership of public transit are fundamentally tied to density and a mix of land uses near transit hubs and jobs and along transit corridors.

Exploring transit oriented design will need to be considered along with the expansion and enhancement of additional modes of transportation.

Through sustainability, smart growth and New Urbanism, planners have recognized the many advantages of a more compact urban form. Compact development can be served with many modes of transportation, offers a wider variety of housing choices than the suburban model, and is more efficient to provide with public services and infrastructure. Whether "compact" meant replicating or rediscovering small-town America, developing nodes of transit oriented development, creating public amenities to support and attract dense downtown development, or establishing communities designed around form-based codes, planners realized that this form of development had the potential to reduce pollution and congestion, enhance social interaction, improve the efficiency and effectiveness of public service delivery, and create vitality in once-abandoned urban areas.^{xxi}

Infill Development

An important component of creating a compact, mixed used community that supports a variety of modes of transportation will be for the City to actively promote and advance 'infill development.'

Developing vacant or under-used parcels in built-up areas of the City where infrastructure is already in place should be a priority of the updated Comprehensive Master Plan. If it has not been done so already the City will want to have a Infill development results in a more efficient use of land and existing infrastructure such as streets and public utilities. Ideally, it achieves compact land use patterns and densities high enough to support improved transportation choices and public services, as well as a wider variety of commercial services, cultural events, and other amenities. Maximizing use of existing public facilities should lower the per capita costs of providing and maintaining services.

Municipal Research and Services Center of Washington http://www.mrsc.org/subjects/planning/lu/infill.aspx

clear understanding of the number of undeveloped and underdeveloped vacant parcels within the City.

C. Complete Streets

Addressing climate change in Kingston can be accomplished through the aggressive implementation of the 'Complete Streets' policy adopted by the Kingston Common Council in 2010. Complete Streets "are comprehensive, integrated roads that provide for safe and convenient travel along and across the street network by all users: walkers, bicyclists, drivers of various types of vehicles and riders of public transportation, of all ages and abilities, including children and youth, older adults, and persons with disabilities."



Walking brings health and environmental benefits, reduces traffic congestion, and brings customers to business along the walking routes. Planning that prioritizes pedestrian needs will require a different design from that which prioritizes vehicles. People are more likely to walk in interesting and safe environments that include attractive sidewalks, barriers between pedestrians and other traffic and traffic calming measures.

The Complete Streets approach will help achieve healthy and sustainable transportation systems. Complete Streets is complementary to and helps fulfill some of objectives of the

Climate Smart and Green Jobs Community Pledge.

Expansion of Transit System in the City of Kingston

Travel modes expected to be an increasingly important part of Kingston's mobility management system include:

- A network of short-route local transit buses, i.e., employer-based and commercial shuttles and on-demand vehicles.
- A larger network of car share pods conveniently located adjacent to transit networks and in neighborhoods underserved by transportation alternatives
- An increased role for rideshare/carpool programs.
- An expanded bicycle and pedestrian infrastructure including bicycle share programs.
- An increased role for taxis.
- A ferry system that is fully integrated into existing transit services.
- Neighborhood electric vehicles.

D. Safe Routes to School

It is recommended that the City of Kingston continue to working with Cornell Cooperative Extension of Ulster County and the Safe Routes Committee to support, promote and implement the 'Safe Routes to Schools and Parks' initiative to make the Kingston City School District a safe walkable and bikeable community.

Promoting walking and bicycling will result in a decrease in the use of fossil fuels in transportation and reduce GHG emissions resulting in an overall improvement in the quality of life.

A priority objective of the Comprehensive Master Plan update should be to make bicycling and walking to school and other local destinations, safer and more appealing transportation choices thus encouraging a healthy and active lifestyle from an early age.

An expanded outreach program should be developed with the City's Complete Streets Advisory Council, the Safe Routes to School Initiative and other interested organizations to promote increased bicycling and walking.

Implementing the Complete Streets policy and providing the infrastructure necessary for safe walking can be realized through the development of a Pedestrian Master Plan.

E. Bike Infrastructure, Create Bicycle Friendly Zones

Bicycles are the most efficient mode of transportation. They produce no air pollution and place minimal burden on natural resources. Bicycles are especially appropriate in reducing the number of short trips up to five miles or so—which constitute more than half of all driving. But bicycles can also serve longer trips, on their own or in combination with bus and rail. Combining bicycles with transit can extend the use of both, allowing transit to be used when the destination is too far from a transit stop for walking. Dedicated bike paths and bicycle lanes on roadways reduce the danger motor vehicles pose to bicyclists. They also make bicycling faster and more pleasant. Well-maintained surfaces, good lighting, a feeling of security, and strategic locations constitute the elements of a good bicycle route network. Adding crossing signals specifically for bicycles at major roads also helps to ensure efficient flow on the bike path network while providing greater safety for bicyclists at dangerous road interfaces.



Recommended improvements include new and expanded bike paths, bicycle storage facilities and safe sidewalks and crossings to encourage more bicycling and walking in and around the City of Kingston. These can all be part of a City of Kingston Bicycle Master Plan.

F. Rail Trail Network

It is recommended that as part of the Comprehensive Master Plan and Zoning Update and Complete Streets solutions, the City continue to work with the Kingston Land Trust to create a network of trails, bike paths, and complete streets connecting rail trails from the Wallkill Valley, Rondout Valley, Catskill Mountains and Kingston Point to a Midtown Hub along the Broadway Corridor.^{xxii}

Rail-trails support a healthier climate and environment by making active transportation a viable alternative to the automobile. They contribute to healthier, more vibrant community interaction, connecting people to the places they live, work and play.



Kingston Land Trust and Parks & Trails NY

To better understand and help quantify GHG emissions associated with land management it is also recommended that the Task Force use: *Opportunities you Reduce Greenhouse Gas Emissions through Materials and Land Management*, USEPA 2009.^{xxiii}

http://www.epa.gov/oswer/docs/ghg_land_and_materials_management.pdf

Additional 'Resources for Land Use Planning and Climate Action' can be found in Appendix G.

SUMMARY OF RECOMMENDATIONS: LAND USE & TRANSPORTATION

<u>Sector</u>				
Transportation	<u>Goal</u>	Action/Initiative	<u>Community</u>	<u>Municipal</u>
and Land Use				Government
	Capitalize on	Promote a compact, transit-oriented,		
	existing compact	bikeable and walkable community.	Х	
	development and	Promote infill development		
	promote various	Allow for sufficient residential density to	Х	
	modes of	support multiple modes of transportation		
	transportation and	Create public amenities to support and	Х	
	efficiency in	attract dense downtown development.		
	providing public	Consider proximity of land uses that	Х	
	services and	encourage walking and bicycling.		
	infrastructure.	Set standards to improve efficiency of		
		providing public services and infrastructure,	Х	
		such as streets and utilities.		
		Consider Form-based Codes.	Х	
	Reduce automobile	Promote development pattern that reduce		
	use and vehicle	VMT through complementary land use,		
	miles traveled by	proximity and street network connectivity	Х	
	maximizing	along with greater energy efficiency in		
	efficiency of the	building type.		
	transportation	Direct new development to locations that		
	network.	are close to transit and have retail and	Х	
		other services within walking distance.		
		Promote mixed use and development		
		around transit hubs and corridors – Transit	х	
		Oriented Development.		
		Provide transportation alternatives that		
		more closely reflect the interdependence		
		of land use and transportation.		
		Inventory and evaluate how well the	Х	
		streets and transportation network of the	~	
		City of Kingston are serving each category		
		of users.		
		Work with Kingston Land Trust and Rail		
		Trail Committee to create rail trails that will		
		connect a Midtown Hub to rail trails that	x	
		come to the City's border.	, A	
		Develop a Bicycling Master Plan.	х	
			~	
		Create new and expanded pathways and	V.	
		bikeways in the City of Kingston that make	Х	
		it a more livable city.		
		Expand bike parking and create a bicycle	Х	
		sharing program.		
		Work with the Kingston City School District		
		to become a partner in Clean School Bus		
		USA to reduce children's exposure to diesel		

		autoust and the ansaut of sin collution		
		exhaust and the amount of air pollution		
		created by diesel school buses.	X	
		Work with the Kingston School District to	Х	
		increase School Bus ridership and minimize		
		frequency of bus stops.	X	N N
		Provide training opportunities on practice	Х	Х
		and implementation of Complete Streets		
		Policy.		
		Develop an outreach program with the	Х	
		City's Complete Streets Advisory Council,		
		the Safe Routes to School Initiative and		
		other interested organizations to promote		
		increased bicycling and walking.		
	Reduce travel	Establish as a goal a 20% reduction of		
	demand specifically	single occupancy vehicle use and VMTs.	Х	Х
	that of single-	Explore options and incentive alternatives	Х	Х
	occupancy private	to single occupancy vehicle.		
	vehicles, reducing	Expand promotion of Citibus, UCAT and	Х	Х
	vehicles miles	other transit options.		
	traveled in the City	Actively promote -biking, walking, or taking	Х	Х
	of Kingston.	the bus.		
		Promote ridesharing, car and van pooling	Х	Х
		by offering free or discounted parking		
		within City.		
		Provide incentives to City employees who		
		use alternative transportation commute		Х
		options- such as transit and vanpool		
		subsidies.		
		Offer flex or alternative work schedules to		Х
		City employee, where possible.		
		Providing a tax benefit or financial		
		incentive through parking policies and fees	х	х
		that offer incentives to use transit.		
		Establish a tele-commuting policy for city		Х
		employees, where appropriate.		
		As part of Comprehensive Master Plan and		
		Zoning Update promote mixed use	х	
		development with densities that promote		
		walking, biking and mass transit with		
		reduced parking options.		
		Work with local business associations and		
		local business leaders to promote transit,	х	
		ridesharing, and carpooling.		
		Initiate and promote car-sharing (i.e. Zip		
		Car).	Х	
	Reduce use of	Consider a network of short-route local		
	automobile through	transit buses, employer-based and		
	expansion of transit	commercial shuttles and on-demand	Х	
	options currently	vehicles, an increased role for taxis, a ferry	~	
<u> </u>	options currently	venicies, an increased fore for taxis, a ferry		

	not available to City residents.	system that is fully integrated into existing transit services.		
		Work with the Citibus, Ulster County Area Transit, Ulster County Transportation Council (UCTC)*, Ulster County Planning and others to provide a comprehensive and coordinated transit plan for the City and County.*see Appendix M for more info	Х	
si p w w	mprove existing idewalk network to promote the safe valking to school, vork public acilities, transit and	Working with Cornell Cooperative Extension and the Safe Routes Committee support promote and implement the 'Safe Routes to Schools and Parks' initiative to make the Kingston City School District a safe walkable and bikeable community.	Х	
lc	ocal businesses.	Develop a Pedestrian Master Plan.	Х	
		Integrate safe sidewalks and crossings.	Х	
		Create a Traffic Calming Program.	Х	
	Reduce overall costs of transportation.	Promote and expand accessibility to Transit.	Х	
		Create a City where people can live and work thereby reducing commuting and associated costs.	х	
ST C	Advance 'green' treets as part of Complete Streets Policy	Explore and non-toxic paving options, porous pavement and other 'green infrastructure' techniques such as rain gardens for any new transportation infrastructure or improvements to existing roadways and other transportation systems.	Х	Х
		Consider energy and greenhouse gas impacts of changes to the transportation infrastructure and its impacts on the flow of vehicles, such as installation of traffic lights stop signs and traffic signals (vehicle idling time).	х	х
c c b a p ir s s	Promote consistency and coordination between land use and transportation policies, mprovements strategies and decision-making.	Local planning and development should be consistent with the 'Year 2035 Ulster County Long Range Transportation Plan (LRTP) - Provide transportation alternatives that more closely reflect the interdependence of land use and transportation. Use the authority of the City's planning board to assure that new development projects reflect the community's desires for a low carbon/low emissions future. Review each development/transportation	X	

	improve safety, access and mobility for all travelers and promote alternatives to the automobile as integral elements of the local transportation system.		
Protect and enhance the environment, promote energy conservation, improve the quality of life.	 Prohibit new development in floodplains and preserve and protect open space, biodiversity, and water supplies. Provide resources to complete and adopt 'Natural Resource Inventory '. Adopt Conservation Development Guidelines developed by Kingston CAC. Establish protocol and systems to annually update, review, monitor and measure energy use and GHG emissions from the transportation sector. 	X	X
	Gather fuel usage data to determine GHG emissions from railroad (CSX and Catskill Mountain Rail)	x	
	Gather fuel usage data to determine GHG emissions from motor craft on the City of Kingston's waterfront (the Rondout).	X	

VEHICLES ENERGY USE & GHG EMISSIONS

FINDINGS

In 2010, the City of Kingston government operated a vehicle fleet of 165 vehicles. These 165 vehicles used 84,402.6 gallons of gas at cost of \$202,970 and 83,512.6 gallons of diesel fuel at a cost of \$210,026 for a total fuel cost of \$412,996. Vehicle fuel costs accounted for more than a quarter of the City energy costs in 2010 with gas costs and diesel fuel costs each being approximately 13% of the City's energy bill.

A total of 167,915.2 gallons of fuel was used in 2010 to travel an estimated 1,874,932 miles resulting in an average fuel efficiency of the City's fleet of just over 11 miles per gallon (mpg).

Approximately half, 79 of 165, of the vehicles in the City's fleet are heavy duty trucks.

The City of Kingston DPW operates the largest percentage of vehicles, 42% and therefore uses the largest percentage of diesel fuel, 49%, with Citibus accounting for 42% of diesel fuel usage and cost.³³ The Kingston Police Department uses the majority of gasoline, 62% of that used by the City in 2010. The majority of vehicle miles traveled are by Citibus (39%) and Kingston Police Department (34%).

To collect waste and recyclables, in 2010 the City DPW operated ten (10) refuse packers with model years ranging from 1987 to 2008. These 10 heavy duty diesel vehicles used an estimated 20,723 gallons of diesel fuel at a cost of \$51,834. These vehicles traveled an estimated 64,603 miles, an average of 6,460 per vehicle and were used an estimated 5,832 hours. Additional information about the City's refuse packers can be found in Appendix N.

Including the Kingston Housing Authority and Water Department vehicles there are a total of 184 vehicles. In 2010 the 184 City vehicles along with off-road equipment³⁴ used 96,964.1 gallons of gasoline at a cost of \$233,202 and 84,210 gallons of diesel fuel at a cost of \$211,731 for a total vehicle fuel cost of \$444,983. It is estimated that the 184 vehicles traveled approximately 1,999,466 miles in 2010.

Commuting by City of Kingston government employees used an estimated 41,219 gallons of gas at a cost of \$119,904.

VEHICLE GHG EMISSIONS

In 2010, the fuel used by the City governments 165 vehicles resulted in the release of 1,629 tonnes of CO_2e .

³³ Percentages exclude vehicle usage and cost by KHA and KWD.

³⁴ Based on the same gas key being used for vehicles and equipment it was not possible to specifically separate fuel used for vehicles versus off-road equipment.

More than a third of the emissions are from DPW vehicles with Kingston Police Department and Citibus responsible for 29% and 22% respectively as depicted in Table 10.³⁵

The diesel fuel used by refuse packers used to collect waste and recycling in 2010 emitted 212 tonnes of CO_2e . GHG emissions from refuse packers in 2010 were almost 37% of the total GHGs emitted from all DPW vehicles.

Including KHA and KWD, the 184 vehicles resulted in the release of 1,750 tonnes of CO_2e .



			% of
Vehicle GHG	CO ₂ e		Total
Emissions Summary	(tonnes)	Cost (\$)	CO ₂ e
DPW	579	\$145,471	36
KPD	467	\$125,801	29
Citibus	355	\$87,195	22
KFD	135	\$29,836	8
Parks & Rec	70	\$18,294	4
City Hall	23	\$6,400	1
TOTAL	1,629	\$412,997	
КНА	23	\$6,189	
KWD	98	\$25,798	
TOTALS	1,750	\$444,984	

Table 10: City of Kingston Government Vehicle GHG Emissions Summary

Employee commuting resulted in the release of an additional 370 tonnes of CO_2e .

Additional information on the fuel used and vehicle miles traveled for government operations can be found in Section V. of Appendix B. *Local Government Operations Energy and Greenhouse Gas Emissions Inventory Report.*

PROPOSED GOALS

- Improve overall government fleet fuel efficiency and reduce vehicle miles traveled.
- Promote and further the use of alternative fueled vehicles and alternative fueled transit technology.
- Reduce transportation related emissions.

³⁵ Percentages exclude vehicle usage and cost by KHA and KWD.

By 2020:

- Electric vehicle infrastructure is in place at several locations City-wide, including municipal government facilities.
- City government has doubled the fuel efficiency of its fleet.
- Fuel usage (gas and diesel) has been reduced by 20%.
- 20% of City government vehicle fleet is hybrid and alternative fuel vehicles.
- Alternative-fueled transit vehicles and refuse packers are part of the City hybrid and alternative fuel fleet.
- An active and successful car-share program exists in the City of Kingston.

RECOMMENDATIONS

COMMUNITY RECOMMENDATION

As discussed above land use policies and decisions will have a significant impact on vehicle use. A reduction in vehicle use, particularly gas and diesel powered vehicles, is the primarily goal. However an important aspect of reducing energy use and GHG emissions from the transportation sector is the type of vehicle used. Rising fuel costs have spurred renewed interest in vehicle fuel efficiency and in alternative fueled and hybrid vehicles.

A. Electric Vehicles (EV) and EV Charging Stations

It is recommended that as part of a Complete Streets program and Comprehensive Master Plan Update the City explore the feasibility of planning, permitting, zoning, and providing infrastructure necessary to accommodate electric vehicles (EV). To encourage EV use the City can provide charging stations in strategic locations in the community, including parking spaces that are reserved for EVs and have a charging connection. The availability of EV charging stations promotes the idea of switching to EVs. EV charging stations must be present before consumers purchase EVs.



Albany's Electric Vehicle Program

In April 2011 the City of Albany announced its program to conduct a feasibility study related to accommodating the electric vehicle (EV) and its associated charging equipment. Based on the results of the feasibility study, the City will install EV charging stations throughout the city that will enable residents as well as City government employees to charge electric vehicles at any time.

This is a joint initiative between New York State Energy Research & Development Authority (NYSERDA), the Department of Transportation (NYSDOT) and the New York State Department of Environmental Conservation (DEC) DeNooyer Chevrolet, National Grid, the University of Albany, and VHB Engineering, Surveying and Landscape Architecture, P.C.

The first electric vehicle (EV) charging station in Upstate NY has been installed at the downtown Holiday Inn Express in Albany. Two vehicles can use the station at a time. The station is available to the public for a small reservation fee which will be donated to a non-profit organization.

http://www.albany2030.org/participate/event/electric-vehicle-announcement-mayors-office-energy-sustainability http://www.albanysustainability.org/newsarchive.asp

Kingston City government should also consider charging stations as part of municipal facilities.

While EVs have no tailpipe emissions, the electricity needed to run the power plant will produce emissions. The emissions associated with the electricity production will depend on the power plant fuel source for the electricity.

Many EV critics point out that charging thousands of EVs from aging coal plants will increase greenhouse gases such as CO_2 significantly. Although half the country uses coal-fired plants, EVs recharging from these facilities are predicted to produce less CO_2 than internal combustion engine vehicles. According to the World Resources Institute, EVs recharging from coal-fired plants will reduce CO_2 emissions in the country from 17 to 22 percent. ^{xxiv}

MUNICIPAL RECOMMENDATIONS

More specific information was available on vehicles used by government operations than in the community; therefore more specific fleet management recommendations can be made. In its vehicle fleet, the City government has a number of opportunities to improve overall fuel efficiency and reduce vehicle miles traveled.

A. City Vehicle Fleet Management

It is recommended that the City develop a comprehensive and consistent City government vehicle fleet management program to better track fuel usage, miles traveled and fuel efficiency of the City's fleet. Each City department should be using a consistent system to track data. As part of this program vehicle refrigerant use should be tracked, monitored and evaluated.

B. 'Green' the City's Vehicle Fleet

City Government Fuel Efficiency Standards

As part of a comprehensive effort to reduce energy use, in the long run save taxpayer dollars and GHG emissions in the City of Kingston, the City government can again demonstrate its leadership by more actively managing its own vehicle fleet to incorporate the use of more fuel efficient vehicles.

Currently the most fuel efficient vehicles in the City's fleet are:

- 1. 2008 Ford Focus 24 mpg City, Water Department
- 2. 2003 Dodge Neon 22 mpg City, Building Safety



The Ford Crown Victoria used for various cities services averages approximately 16 mpg.

The average fuel efficiency of the City's fleet in 2010 was estimated at 11.2mpg.

Developing a plan to analyze and upgrade the City's fleet to address fuel efficiency will result in economic and environmental benefits to the City. The City can plan to track miles traveled, review annual fuel use data and vehicle purchases.

According to the U.S Department of Energy, upgrading a vehicle that gets 20 MPG to one that gets 30 MPG, amounts to a \$913 per year savings(assumes 15,000 miles of driving annually and a fuel cost of \$3.65).

It is recommended that the City of Kingston:

- Establish a goal of doubling the fuel efficiency of its fleet from the current 11.2 mpg to at least 24 mpg.
- Track fuel efficiency by department.
- Reduce the amount of vehicle fuel used 20% by 2020.
- Adopt a policy requiring minimum fuel efficiency for all new City vehicle purchase. Consider using the State adopted specification of purchasing or leasing vehicles which have a fuel economy in the top 30% of their vehicle class as listed under EPA size class on the U.S. Department of Energy's Office of Energy Efficiency and Renewable Energy and the U.S.

Environmental Protection Agency maintained web site at <u>http://www.fueleconomy.gov/feg/byEPAclass.htm</u>^{xxv}

Part of the effort to improve the overall fuel efficiency of the City fleet should include the use smaller more fuel efficient vehicles for appropriate City tasks.

Alternative Fueled & Hybrid Vehicles

There are no alternative fuel or hybrid vehicles in the City's fleet.

As part of a comprehensive effort to reduce energy use and GHG emissions in the City of Kingston, the City government can promote the use of alternative fuel or hybrid vehicles and create policies and plans that will provide incentives for the use of alternative fueled vehicles community-wide.

In addition to fuel efficient vehicles, when purchasing a new vehicle for City government operations, the City should examine alternative fuels or hybrid vehicles, including but not limited to compressed natural gas, E85, and electric vehicles. Part of this analysis should include ensuring that the proper infrastructure is in place to service such vehicles.

Fuel costs of operating traditional gasoline vehicles used by the City such as the Ford Crown Victoria or Ford 150 pickup truck should be factored into the overall costs of purchasing and operating alternative fueled and hybrid vehicles. Alternative fuels should include the potential to use electric vehicles as well as the need for infrastructure for the use of these vehicles.

It is recommended that the City of Kingston:

- investigate the use of hybrids and alternative fuel vehicles as their use can result in longterm monetary savings and environmental benefits.
- set policies and goals for vehicle replacement that will result in the use of hybrids and alternative fuel vehicles.
- replace 20% of the City's fleet with alternative fueled or hybrid vehicles by 2020.

Citibus & Refuse Packers

It is also recommended that when replacing buses and refuse packers the City look at alternatives vehicles. Strong consideration should be given to diesel electric hybrid and/or alternative fueled technology such as compressed natural gas refuse packers.



Ulster County Area Transit Diesel-Electric Hybrid Buses

As of 2010, Ulster County Area Transit UCAT) has five diesel-electric hybrid buses in its fleet. The hybrid buses were anticipated to reduce UCAT's fuel costs by about 40%.

According to UCAT's Director of Transportation the hybrids are more efficient in city stop and go driving where the electric drive has a chance to work. In addition, the amount of particulates emitted into the atmosphere has declined by 70% from traditional diesels from the early 90's. Air quality is a large consideration when UCAT purchase buses for its fleet.*



* June 30 2011 email from Bob Di Bella, Director of Transportation, Ulster County Area Transit

Car Sharing

A number of larger cities such as Philadelphia and Chicago have implemented vehicle sharing programs. Both cities saw opportunities to cut costs, reduce traffic and make the cities more livable.

In Philadelphia, the City teamed up with PhillyCarShare (PCS), a local nonprofit that provides rental cars by the hour. Per-hour vehicle costs were far lower than the maintenance costs of little-used city vehicles. PCS is a local organization that is committed to reducing automobile

dependence in the Philadelphia region. There were additional environmental benefits as 40% of the PCS fleet comprised fuel-efficient hybrid vehicles.

After switching to PCS, Philadelphia City government saw immediate significant savings. Over 5% of its vehicles were eliminated from the City fleet, resulting in a one-time budget injection from the sale of the vehicles at auction. Reductions in maintenance, fuel, parking, and acquisition costs resulted in a projected savings of \$1.7 million annually.

The car share company was also able to document each trip taken; allowing city officials to analyze transit patterns and think of ways to improve cost effectiveness. Frivolous vehicle use was reduced as individual employees had to sign for the vehicle.

Chicago has partnered with Zipcar Inc. In addition to its own fleet, Chicago also has the ability to pick from Zipcar's shared pool of cars, which are located at stations across the city.

Washington, D.C., Wilmington, Del., and Santa Cruz County, California use 'FastFleet' for car sharing service.

The City of Albany is currently examining the potential use of a car-sharing program.

Idle-Reduction and Clean Diesel Technology

Various City of Kingston department officials have indicated that vehicles must remain idling while in use because equipment, such as on-board computers, need a continuous power supply.

Currently it is estimated that police patrol vehicles are getting less than 7mpg. One of the reasons is due to idling time. Idling an internal combustion engine can burn a half gallon to one gallon of fuel per hour, depending on engine size and air conditioner (AC) use.

In 2010 the City paid an average of \$2.44/gal for regular gasoline. If at least one City vehicle is idling during an 8-hour period, burning 4-8 gallons of gas, it is wasting \$10 - \$20 of fuel in that 8-hour period or \$3,650 to \$7,300 per year due to idling alone.

To reduce idling, save money, fuel and reduce emissions, the City should examine and use idlereduction technologies or auxiliary power systems for non-emergency vehicles and explore their potential use in emergency vehicles as appropriate.

Auxiliary power systems can consist of batteries or fuel cells that can provide heating, cooling, and electronic device power without running the vehicle's engine.

Dallas Police Department Saves Money with Anti- Idling Technology

In Dallas, Texas, the police department is reducing engine idling — and saving money — by using Energy Xtreme's Independence PackageTM. The Independence Package, a power management system that allows a car's electrical system to operate while the gasoline engine is turned off, is a power cell that requires no fuel and no maintenance and has no moving parts. "The Independence Package allows us to have our electrical systems running at the scene of a crime without having to leave the vehicle running," said Lt. Dale Barnard of the Dallas Police Department (DPD). "That's good for several reasons: We don't run the risk of running out of gas, we don't run the risk of the car being stolen and we aren't pumping unnecessary emissions into the air."

According to a Reuters press release, the DPD used the Independence Package for an average of 4.85 hours per day over a 30-day period. Assuming 300 work days per year, a gas price of \$3.26 per gallon, and 0.75 gallon of gas burned per hour while the vehicle idles, the department saves \$11.86 per day in fuel costs and \$3,131 per year per vehicle.

http://www1.eere.energy.gov/vehiclesandfuels/pdfs/idling_news/sep09_network_news.pdf

The City of Kingston government should also ensure that delivery and service vehicles in the City are not left idling so as to be in compliance with New York State Environmental Conservation Law (ECL) which prohibits heavy duty vehicles, including diesel trucks and buses, from idling for more than five minutes at a time.^{xxvi}

It is also recommended that the City of Kingston work with local hospitals and emergency services organizations to reduce vehicle idling in the City.

Clean Diesel program

Clean diesel technologies should also be investigated to reduce diesel emissions and their impact on human health. New purchases should include clean diesel equipment to help cut air pollution. City policy should reflect that any city contractors, owners, and operators of diesel equipment should be using clean diesel equipment. In addition to replacing old equipment the City of Kingston should also examine the potential to retrofit existing diesel engines with new technologies that pollute less.

<u>Biodiesel</u>

Biodiesel is a form of diesel fuel manufactured from vegetable oils, animal fats, or recycled restaurant greases. It is safe, biodegradable, and produces less air pollutants than petroleum-based diesel. Biodiesel can be used in its pure form (B100) or blended with petroleum diesel.

Common blends include B2 (2% biodiesel), B5, and B20. B2 and B5 can be used safely in most diesel engines.^{xxvii}

Biodiesel has a variety of advantage and disadvantages. Its use can result in the overall reduction of greenhouse gases except for nitrogen oxides.

It is recommended that the City of Kingston DPW examine the potential to use bio-diesel, particularly in generators. NYSERDA has supported recent efforts to promote the use of biodieselblended fuel in diesel generators.

<u>Sector</u>	Goal	Action/Initiative	<u>Community</u>	<u>Municipal</u> <u>Government</u>
Vehicles				
	Improve overall government fleet fuel efficiency and reduce	Develop & implement a vehicle fleet management program to better track miles traveled and fuel usage.		x
	vehicle miles traveled.	Develop City policy requiring minimum fuel efficiency of fleet vehicles, and consideration of alternative fuel vehicles as part of vehicle purchasing.		Х
		Develop 'Greening of Fleet' - Seek to replace20 % of City's gasoline & diesel vehicles with alternative fuel and hybrid vehicles by 2020.		Х
		Use smaller more fuel efficient vehicles for appropriate tasks.		x
		Adopt anti-idling policy for City fleet to reduce idling time of non-emergency City vehicles.		x
		Explore anti-idling equipment for installation in police, fire and other emergency vehicles.		X
		Explore the feasibility of using bicycles for police patrol.		Х
		Improve fuel efficiency of Citibus fleet by reducing sudden acceleration, reduce idling, tires etc.		Х
	Promote and further the use of alternative fueled vehicles	As part of Complete Streets program and Comprehensive Master Plan Update, explore feasibility of planning, permitting, zoning, and providing infrastructure necessary to accommodate electric vehicles.	x	
		Install electric vehicle charging stations at strategic locations throughout the city. Actively promote the use of alternative	X	X

SUMMARY OF RECOMMENDATIONS: VEHICLES

Provide parking and other incentives for alternative fueled and zero or low emissions vehicles.XXPromote and further the use of alternative fueled transit technologyExplore the use of hybrid or other alternative fueled (propane, compressed natural gas) buses for Citibus.XXWork with school district and school transportation contractors to use hybrid or other alternative fueled (propane, compressed natural gas) buses.XXReduce transportation related emissionsAdopt local anti-idling ordinance.XXWork with local institutions and businesses such as Health Alliance of the Hudson Valley to reduce vehicle idling.XXWork with City of Kingston School District to reduce school bus idling by creating idle-free zones around schools.XX		fueled vehicles.	Х	Х
emissions vehicles.Promote and further the use of alternative fueled transit technologyExplore the use of hybrid or other alternative fueled (propane, compressed natural gas) buses for Citibus.XWork with school district and school transportation contractors to use hybrid or other alternative fueled (propane, compressed natural gas) buses.XReduce transportation related emissionsAdopt local anti-idling ordinance. Work with local institutions and businesses such as Health Alliance of the Hudson Valley to reduce vehicle idling.XWork with delivery services to reduce vehicle idling.XXWork with City of Kingston School District to reduce school bus idling by creatingX		Provide parking and other incentives for		
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Image: compressed natural gas) buses.Image: compressed natural gas) buses.Reduce transportation related emissionsAdopt local anti-idling ordinance.XWork with local institutions and businesses such as Health Alliance of the Hudson Valley to reduce vehicle idling.XWork with delivery services to reduce vehicle idling.XWork with City of Kingston School District to reduce school bus idling by creatingX		transportation contractors to use hybrid	Х	
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Work with City of Kingston School District to reduce school bus idling by creatingX			Х	Х
to reduce school bus idling by creating X		Work with City of Kingston School District		
		· · ·	Х	
Investigate clean diesel technologies to X X		Investigate clean diesel technologies to	Х	Х
reduce diesel emissions and their impact		reduce diesel emissions and their impact		
on human health.				
Replace old equipment with clean diesel X		Replace old equipment with clean diesel		Х
equipment.				
Retrofit existing equipment to reduce X X			Х	Х
diesel emissions.		- · ·		
Examine and consider the use of bio- X		Examine and consider the use of bio-	Х	
diesel in City equipment.		diesel in City equipment.		
Require any contractors with the City to X			Х	
use clean diesel equipment.				
Monitor and evaluate Establish systems and protocols to	Monitor and evaluate			
measure improvements in fuel X				х
reductions, costs savings and lower GHG.				

C. MATERIALS MANAGEMENT: WASTE REDUCTION, REUSE, RECYCLING & COMPOSTING

'Waste' contributes to the production of greenhouse gas emissions in a number of ways. The most prominent source of greenhouse gas emissions from solid waste disposal facilities is fugitive methane (CH₄) released by the decomposition of organic materials over time in landfills. Methane has a 'global warming potential' 21 times more potent than CO_2 , which means it can trap heat in the atmosphere 21 times more effectively than CO_2 .

Emissions from the waste sector are an estimate of methane generation from the anaerobic decomposition of organic wastes (such as paper, food scraps, plant debris, wood, etc.) that are deposited in a landfill. The scale of these emissions depends upon the size and type of the landfill and the presence of a landfill gas collection system. The incineration of waste as well as the combustion of fuel in collection and transportation of waste also contributes greenhouse gases emissions.

According to the USEPA, landfills accounted for approximately 17% of total U.S. anthropogenic methane (CH₄) emissions in 2009, the third largest contribution of any CH₄ source in the United States.^{xxviii}

The evaluation and reporting of GHG emissions, primarily methane, from landfills is usually done by a local government if they own and operate a landfill within their community. In other words, communities that transport waste out of their jurisdiction do not usually evaluate the GHG emissions that are created in a landfill elsewhere. The City of Kingston does not own or operate its own landfill. The 'waste' the City collects is transported to the Ulster County Resource Recovery Agency (UCRRA) and then trucked to a landfill in western New York.

However due to the potential for the decomposition of waste in landfills to emit methane (CH₄) and due to the fact that the City of Kingston has a variety of active programs to reduce 'waste', mainly through recycling and composting, it was determined that it was important to begin to get an idea of the emissions associated with both the generation and transportation of 'waste' materials in the City of Kingston. The City of Kingston efforts to evaluate the 'waste' related GHG emissions demonstrates its commitment to finding measures that will reduce 'waste' and 'waste' related GHG emissions.

This section summarizes the community and local government GHG emissions the 'waste' collected by the City. Recommended initiatives that both the local government and the community can take to achieve GHG reduction goals through improved materials management are discussed and summarized at the end of the section.

More detail is presented on 'waste' related emissions in Section VII of the **Community Energy and** Greenhouse Gas Emissions Inventory Report (Appendix A), in Section VI.E. of the Local Government Operations Energy and Greenhouse Gas Emissions Inventory Report (Appendix B) and in Appendix N. City of Kingston Solid Waste Refuse Packers.

Materials management can play a significant role in combating climate change; landfill gas is 1.8 percent of the state's GHG inventory, while EPA estimates that 42 percent of national GHG emissions are influenced by the lifecycle impacts of the products and packaging that become waste.^{xxix}

WASTE MANAGEMENT IN THE CITY OF KINGSTON

The City of Kingston Department of Public Works (DPW) provides solid waste collection to all City residents and to some businesses and institutions. The DPW also is responsible for the curbside collection of recyclable commingled containers and mixed paper. Scrap metal, yard waste, and brush are also collected separately at curbside.

The City of Kingston DPW delivers collected solid waste and regulated recyclables to the Ulster County Resource Recovery Agency (UCRRA) on Route 32 in the Town of Ulster. Municipal solid waste (MSW) is transferred to long-haul trucks and shipped to the Seneca Meadows Landfill in western New York. Source separated recyclables are delivered to the UCRRA Material Recovery Facility where it is sorted, and baled and shipped to recycling markets.

The City of Kingston operates a municipal transfer station on Route 32 where residents and businesses can deliver a variety of waste and recyclable material including tires and electronics. Periodic programs are offered to collect household hazardous waste, some of which may be recycled.

The City's operation of the transfer station and the fuel used by DPW refuse packers to collect and transport 'waste' and recyclable materials contribute to the overall GHG emissions associated with materials management. The energy usage, costs and associated GHG emissions of the transfer station and DPW refuse packers are discussed in Section VI.E. of the *Local Government Operations Energy and Greenhouse Gas Emissions Inventory Report* (Appendix B) and in Appendix N. Energy and GHG emissions analysis for the UCRRA facility for Kingston managed materials was beyond the scope of this project.



The City of Kingston DPW does not provide solid waste disposal and recycling services to all generators in the City. A variety of private haulers provide collection service to non-profits, multi-family residents, institutions and businesses. Diversion to private haulers has been a trend over the last 20 years with a consequent increase in vehicle miles traveled to transport waste. Private haulers are not obligated to deliver their waste and recycling to UCRRA so the final destination and travel distances are not known.

The waste, recycling and waste transportation numbers presented in the greenhouse gas inventory reports and in this Plan only account for the waste collected by the Kingston DPW. Therefore the waste generation and transportation data used and the GHG emissions reported provide a partial picture of the waste-related GHG emissions for the City of Kingston. Large waste generators in the City that use private haulers such as the Kingston Hospital and Kingston School District should be part of a future comprehensive waste assessment and GHG emissions inventory update.

It is important to note that over the next couple of years the transportation and management of the City's solid waste may change. The current solid waste management contract that the City has with

UCRRA is set to expire in less than a year, March 1, 2013. In addition the contract that UCCRA has with Seneca Meadows Landfill expires at the end of 2014. ³⁶

FINDINGS

In 2010 the City of Kingston DPW collected 13,827.1 tons of material: 8,768.8 tons of 'waste', 1,538.49 tons of curbside recycling and 3,519 tons of 'other' recyclables.

All 8,768.8 tons of trash generated by the City of Kingston was sent to Seneca Meadows Landfill.

In 2011, UCCRA reported collecting a total of 210,263.55 tons of material for Ulster County: 154,394.43 tons of 'waste and 55,869.12 tons of total recycling.

The 'waste' collected by the City DPW is 5.7% of the total 'waste' collected by the County. The curbside recycling collected by the City DPW is 2.8% of the amount of recyclables collected by the County.

Curbside Recycled Material s	Tons
Mixed Paper (Office-Computer)/Mixed News (Mag/Mail/Phone)	903.5
Cardboard	206.57
Commingled Plastic #'s 1,2,4,5,7 & Metal (Aluminum/Tin)	428.42
TOTAL CURBSIDE	1,538.49
Other Recycled Materials (non-curbside)	Tons
Scrap Metal	80
Organic Wood Waste	1,400
Sewage Sludge (beneficial re-use) (wet tons)	2,004.8
Electronics	35
TOTAL OTHER (non-curbside)	3,519.8
TOTAL RECYCLED	5058.29

Table 11: City of Kingston 2010 Recycling Collection

³⁶ Phone Interview with Tim Rose, Executive Director UCCRA October 27 2011

City of Kingston 'Waste' & Recycling Per Capita

The total materials collected by the City in 2010 were 13,826.9 tons which equals 1,157 lbs/person/year or 3.17lbs per day.

The total 'waste' collected by City in 2010 was 8,768.8 tons which equals 734lbs/person/year or 2.01lbs per day.

The total 'recycling' collected by City in 2010 was 5,058.29 tons which equals 423.4bs/person/year or 1.16lbs per day.

Ulster County 'Waste' & Recycling Per Capita

The total materials collected by the County in 2011 were 210,263.55 tons which equals 2,304 lbs/person/year or 6.31lbs per day.

The total 'waste' collected by County in 2011 was 154,394.43 tons which equals 1,692lbs/person/year or 4.64lbs per day.

The total 'recycling' collected by County in 2011 was 55,869.12 tons which equals 612lbs/person/year or 1.67lbs per day.

Based on 2010 census data –City population of 23,893 and County population of 182,493

According to the USEPA:

On average, (in 2010) we recycled and composted 1.51 pounds out of our individual waste generation of 4.43 pounds per person per day.

Municipal Solid Waste Generation, Recycling, and Disposal in the United States: Facts and Figures for 2010 http://www.epa.gov/osw/nonhaz/municipal/pubs/msw_2010_factsheet.pdf

WASTE RELATED GHG EMISSIONS

The GHG emissions summarized below in Table 12 present emissions from both local government management of solid waste as well as the fugitive landfill emissions released beyond the City borders.

The total GHG emissions associated with the collection, management, transport and disposal of solid waste is 1,693 tonnes of CO_2e , less than 1% percent of total 2010 community-wide emissions.

The emissions from local government solid waste management are 220 tonnes of CO₂e.

The fugitive methane landfill emissions and the emissions associated with transport of the waste from Kingston to western New York are 1,473 tonnes of CO_2e . The transportation of waste from the UCRRA

facility to the Seneca Meadows Landfill in western NY resulted in 352 tonnes of CO_2e , less than a 0.5% of the total community GHG emissions.

The waste collected by City of Kingston DPW in 2010 will generate 53,362 kg of CH_4 as it decomposes in the Seneca Meadows Landfill, which is equivalent to 1,121 tonnes of CO_2e . As previously noted methane has 21 times the global warming potential as that of CO_2 . Therefore efforts to reduce 'waste' will also help reduce methane emissions and overall GHG emissions. This underscores the importance of waste diversion, re-use and recycling. It is important to note that the methane emissions released by the decomposition of 'waste' from a landfill, is over time. In other words the landfill methane emissions are not released in the baseline year of 2010 as are other GHG emissions analyzed in the report that were primarily a result of the burning of fossil fuels.

Again it is also important to note that this is a partial picture of waste-generated GHG emissions and these numbers do not reflect the waste generated and transported by private haulers in the City of Kingston. Therefore it is understood the City of Kingston, as a community generates more 'waste' than what is collected by the City DPW. Hence the GHG emissions will be greater than what is presented here and will be a more significant percentage of the total GHG emission generated in the community.

						% of	% of
	CO ₂	N ₂ 0	CH_4	CO ₂ e	Energy	Waste	Total
Solid Waste GHG Emissions	tonnes	(kg)	(kg)	(tonnes)	(MMBtu)	CO ₂ e	CO ₂ e
Landfill Scope 3	0	0	53,362	1,121		66	0.60
Transportation Scope 3	352	1	1	352	7,983	21	0.19
Solid Waste Transfer Station Scope 2	8	0	0	8	85	.5	<0.1
Refuse Packers Scope 1	212	0	0	212	4,298	12.5	0.11
TOTALS	572	1	53,363	1,693	12,366		0.90
TOTAL Community GHG Emissions	184,838	6,259	67,690	188,200	3,211,118		

Table 12: City of Kingston Solid Waste GHG Emissions³⁷

RECYCLABLES AND GHG EMISSIONS

Following prevention and reuse, recycling is the third best way to reduce GHG emissions associated with waste.

There are significant GHG emissions associated with the energy intensity of extraction, manufacture and transportation of virgin materials used in new products. These GHG emissions can be avoided by recycling.

According to the USEPA:

Manufacturing goods from recycled materials typically requires less energy than producing goods from virgin materials. When people reuse things or when products are made with less material, less energy is needed to extract, transport, and process raw materials and to manufacture products. The payoff?

³⁷ Reflect solid waste collected by City of Kingston DPW, not all waste generated in the City of Kingston

When energy demand decreases, fewer fossil fuels are burned and less carbon dioxide is emitted to the atmosphere.^{xxx}

According to The Aluminum Association it takes 95% more energy to make aluminum from virgin ore than from recycled aluminum.

Recycling just one aluminum can saves enough energy to power a television set for the three hours that it took to watch the Super Bowl.^{xxxi}

Metals and paper recycling offer the most significant potential for reducing GHG emissions as the mining and extracting of virgin metals for production is very energy intensive. The virgin paper production process is also very energy intensive and therefore reducing the demand for pulp will have climate benefits as will reducing the demand for trees which can continue to act as carbon storage or sinks.^{xxxii}

While recycling helps avoid the energy use and GHG emissions associated with the use of virgin materials, there are impacts associated with the transportation of recyclables, which in part makes waste reduction and re-use more important in the waste hierarchy. Recyclable materials collected in the City of Kingston are shipped to numerous markets in several different locations many of which are intermediary markets and not ultimate locations. Therefore it was not feasible to collect the fuel usage, miles and associated GHG emissions from the transportation of recyclable materials. However based on UCCRAs description of the movement of recyclables from the City to UCRRA to vendors and to potential final destinations, it seems clear that the transportation of recyclable materials has a fairly significant carbon footprint. This should be further analyzed by the County and the City.

As with waste the amounts of recyclable materials examined in this report is only what is collected by the City DPW. The amount of recyclables generated in the City of Kingston will be greater than what is reported.

PROPOSED GOALS

- Reduce the overall waste generated in the City of Kingston.
- Reduce the overall waste generated in City government operations.
- Promote waste reduction, re-use, recycling and composting.
- Reduce greenhouse gas emissions associated with the transportation and disposal of waste.

By 2020:

- Reduce the overall waste generated in the City of Kingston by 20%.
- Increase the overall recycling rates in the City of Kingston by 20%.
- Achieve an annual 10% reduction in overall annual waste generated in local government operations as measured against a base year of Fiscal Year 2013. (10% waste reduction per year beginning in FY 2013) Long-term Goal: Zero-waste.
- Achieve an annual 10 % reduction in annual paper use (copy and janitorial) as measured against a base year of FY2013. (10% paper use reduction per year beginning in FY2013).

RECOMMENDATIONS

COMMUNITY RECOMMENDATIONS

Targeting 'waste' prevention, that is, reducing the amount of 'waste' created, transported and placed in the landfill will have the greatest impact in reducing methane and other GHG emissions associated with solid waste management.

The foremost method of reducing GHG emissions associated with 'waste' is not to produce the 'waste' in the first place.

In an analysis of the climate impacts of waste management activities, it was found in *Beyond Waste A Sustainable Materials Management Plan for New York*, released by the NYSDEC in 2010, that the existing materials management hierarchy, of waste prevention, reuse and recycling will have the best result of reducing the GHG emissions impacts related to 'waste.'

In its 'Beyond Waste' plan, New York State fosters a shift in thinking about 'waste'. The plan outlines the changes that need to occur to move away from the "end-of the-pipe" 'waste' management techniques to looking "upstream" and more comprehensively at how materials that would otherwise become 'waste' can be more sustainably managed. This shift is central to reducing demand for energy, reducing dependence on disposal, minimizing emissions of greenhouse gases and creating green jobs.^{xxxiii}

To make significant strides in reducing energy costs and GHG emissions associated with the generation and transportation of waste it will be important for the City of Kingston to continue to advance policies and programs in both the community and within its own operations that minimize the amount of waste materials going to landfills.

Waste reduction, reuse, recycling and composting provide significant benefits in combating climate change by eliminating or diverting the materials that may generate methane in a landfill and by providing valuable materials for industrial feedstocks that will help manufacturers reduce demand for energy and reduce pollution in the production process.^{xxxiv}

A. Materials Management Plan for City of Kingston

It is recommended that the City of Kingston, working with UCCRA, private haulers and local businesses and institutions prepare a comprehensive Materials Management Plan.

A City of Kingston Materials Management Plan should:

- Adopt the goals, timelines and approach of *Beyond Waste A Sustainable Materials Management Plan for New York*, <u>http://www.dec.ny.gov/chemical/41831.html</u>
- Reduce consumption and waste; increase reuse, recycling and composting; and decrease use of landfills.
- Address the waste generation, collection and transportation from all sectors: City operations, residential (single and multi-family), commercial, institutional and industrial.
- Encompass the reporting and tracking of waste from private haulers.

- Examine waste records and conduct a series of waste audits.
- Better promote waste reduction in the City of Kingston.
- Examine the transportation of waste as well as life cycle costs associated with materials.
- Partner with local business to advance waste reduction, reuse, recycling and composting.
- Examine greenhouse gas emissions from waste generation and transportation.
- Examine applications of Extender Producer Responsibility.

To better understand and help quantify GHG emissions associated with waste prevention, waste reduction and recycling it is recommended that the Task Force refer to NYS Beyond Waste: A Sustainable Material Management Plan for New York,³⁸ 2010 and Opportunities to Reduce Greenhouse Gas Emission though Materials and Land Management Practices, USEPA, September 2009.³⁹

Waste prevention and recycling will:

- Reduce the amount of waste going to landfills and therefore reduce the production of methane from landfills.
- Reduce the amount of waste going to incinerators thereby reducing emissions from these facilities.
- Reduce the amount and paper used, thereby reducing the demand for paper products made from trees. More trees means more carbon stored or 'sequestered.' Recycling paper and use of recycled paper products will also help reduce the demand for paper products made from trees.
- Reduce the emissions associated with the extraction, transportation and use of raw materials for new products.

NYS Beyond Waste: A Sustainable Material Management Plan for New York

B. 'Pay-As-You-Throw' Program (PAYT)

It is recommended that the City of Kingston consider establishing a Pay-As-You Throw (PAYT) Program. PAYT programs create direct financial incentive to produce less garbage as you pay only for what you dispose of.

Under a PAYT program the City would charge residents for each bag of waste they generate. The City can build in the cost of each bag to cover recycling pick-up as well. The fewer bags of trash a resident puts at the curb, the less they pay, the more they save. PAYT programs are seen as an incentive to create less waste and are viewed as more equitable than paying a flat fee for waste hauling.

³⁸ <u>http://www.dec.ny.gov/docs/materials_minerals_pdf/frptbeyondwaste.pdf</u>

³⁹ <u>http://www.epa.gov/oswer/docs/ghg_land_and_materials_management.pdf</u>

The City may want to use EPA's *Saving Money and Reducing Trash Benefit Evaluation Tool* to help determine if a PAYT Program unit-based pricing for materials management is the right model for Kingston.

EPA has found that:

PAYT is an effective tool for communities struggling to cope with soaring municipal solid waste management expenses. Well-designed programs generate the revenues communities need to cover their solid waste costs, including the costs of such complementary programs as recycling and composting. Residents benefit, too, because they have the opportunity to take control of their trash bills.

Communities with programs in place have reported significant increases in recycling and reductions in waste, due primarily to the waste reduction incentive created by PAYT.^{xxxv}

C. Material Management and Green Building Code

As part of a 'Green' building code the City is encouraged to establish waste reduction and recycling standards for local building and development. Green Codes, such as the U.S. Green Building Council Leadership in Energy and Environmental Design 'Materials and Resources' Rating System can serve as guidance.

D. Throw-Away Bags

The City of Kingston may also want to consider a ban or fee related to the use of plastic and paper bags at local establishments.

Every year Americans come home from shopping with 1 billion one-use shopping bags, creating 300,000 tons of landfill waste. Only about one percent of bags are actually recycled.^{xxxvi}

They (plastic bags) are typically made of polyethylene and can take up to 1,000 years to biodegrade in landfills that emit harmful greenhouse gases.^{xxxvii}

An outreach and education program should be instituted to promote and advance the use of nonthrowaway re-useable bags not only for grocery shopping but for all retail related shopping. As part of an outreach program the City should assure that local businesses are complying with the New York State's Plastic Bag Reduction, Reuse and Recycling Act.^{xxxviii}

http://www.dec.ny.gov/chemical/50034.html

E. Promote Waste Reduction, Reuse, Recycling and Composting Programs

The importance of outreach and educational campaigns for the promotion of waste reduction, reuse, recycling and composting programs cannot be overemphasized. Regular communication with the public improves participation and the quality of the materials collected. A commitment to waste reduction and recycling from local government will help increase citizen participation in these programs.

The following waste reduction, reuse and recycling goals have been identified for the City of Kingston for 2012:

- Increased community awareness and understanding of recycling rules and regulations.
- Roll out new single stream totes to the entire Kingston population.
- Move Kingston to volume based waste collection after successful implementation of trial in 2012.
- Increased home and commercial composting, and the development of an online composting registry to track and quantify the amount of food waste being diverted city-wide.
- Increased recycling rates city-wide.
- Develop rewards program for recycling participants.

These goals should be incorporated into an overall comprehensive Material Management Plan for the City of Kingston.

EXISTING PROGRAMS

The City of Kingston, through the work of its two environmental educators, actively work to promote and advance waste reduction and recycling in the City of Kingston through a variety of programs and activities designed to reduce waste going to landfills.

These programs include:

Single Stream Recycling

In 2011 City of Kingston environmental education staff working with the City of Kingston DPW, NYSERDA and the NYSDEC began the implementation of a grant funded 'single stream' recycling program to create a more efficient and productive recycling system in the City of Kingston while reducing 'waste' generated.

'Single stream' recycling simply means all recyclables go in one bin - no more need to separate bottles, cans and paper etc – just mix them all together. This program will allow the City of Kingston to increase recycling rates, track participation rates, and reduce operating expenses for the DPW.

Recycling Education

The City of Kingston offers a series of public recycling programs, throughout the year to educate both the general public as well as school children. Each school year, City of Kingston staff works in local elementary schools to provide informative and age appropriate recycling programs.

Composting Education

A series of composting education workshops were held in 2011, with additional programs planned for 2012, funded through a grant from the ALCOA Foundation. These workshops allow Kingston residents to reduce their trash output through food and yard waste diversion.

It is recommended that the City provide additional resources to actively support the expansion and growth of these programs. Some of the initiatives to expand waste reduction and recycling are discussed below.

Promote Backyard Composting

Promote backyard composting of yard and food waste by homeowners, city-wide gardeners, and restaurants. Work with local community garden programs to get the word out.

Grow, Expand and Promote Recycling

It is recommended that the City of Kingston advance recycling goals and increase recycling rates in the City of Kingston by:



- Increasing recycling education and outreach through a dedicated fund from enforcement actions.
- Providing a consistent look or branding for the program, with signage and messaging that should be the same everywhere.
- Developing a plan to assist event organizers to provide recycling at City events.
- Being persistent with message. Keep the message 'out there'.
- Using the media to promote the program.
- Developing or use existing educational materials to provide to the various sectors in the City. (All publications, if printed, should be on 100% post-consumer recycled content paper.)
- Tapping into the use of 'Social Marketing' to promote the program.
- Continuing to be present at special events throughout the year or host specific events such as NY Recycles Day (Nov 15).
- Developing a waste reduction, re-use, recycling and composting page on the 'Sustainable Kingston' web site.
- Developing additional recycling/re-use facilities at Kingston Transfer Station (example, Hudson Valley Materials Exchange, Habitat Reuse Store).
- Providing permanent outdoor recycling/trash bins for public areas/parks in the City.
- Developing additional composting opportunities at Kingston Transfer Station to allow for the acceptance of household organics.
- Working with UCRRA and regional entities to promote regional composting or other uses of food waste such as ethanol production.

F. Curbside Food Waste Collection

The City already separately collects organic materials such as yards waste. As an extension of this it is recommended that the City explore the feasibility of curbside collection of food waste for composting. A curbside program can be initiated with restaurants and grocery stores participating on a voluntary basis.

G. Recycling Enforcement Program

Being that recycling is mandated by law it is recommended that the City of Kingston create, fund and sustain a recycling enforcement program for residential and commercial properties in the City. Enforcement should involve a multi-step process beginning with warnings and violation notices and ultimately to fines for non-compliance with recycling laws. Financial incentives such as fines have shown to improve recycling rates. The can be part of the City's overall effort to improve the quality of life in Kingston. The City should work with UCRRA as a partner in this program.

An enforcement program should be part of al larger effort that includes education as well as looking at rewards for improved recycling participation.

MUNICIPAL GOVERNMENT RECOMMENDATIONS

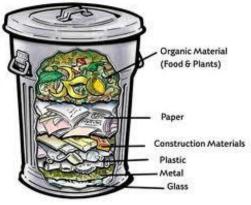
A. Waste Reduction and Recycling Policy, Plan and Program

The amount and type of solid waste generated as well as the amount and type of materials recycled by City government operations is currently unknown.

Municipal Waste Reduction, Reuse and Recycling Program

It is recommended that the City of Kingston:

- Adopt a written Municipal policy establishing waste reduction and recycling goals that work towards 'zero-waste'.
- Establish procedures to track total municipal government waste generated, recycled and disposed by type (regular trash, C&D waste, tires, electronic equipment, other) by volume/weight.
- Develop a baseline for municipal government waste generated, recycled and disposed by March 2013 (Base year will be data collected and reported for 2013).
- Set up procedures to conduct periodic waste composition analyses (waste audits) to determine the greatest potential for reduction, set materialspecific waste reduction goals and increase capture rates of recyclable materials.
- Provide stepped waste reduction and recycling goals for a comprehensive list of materials



What is In Your Garbage?

including paper, commingled plastic, glass and metal containers, scrap metal, bulk clean C& D debris, batteries (including vehicle batteries), car and truck tires, electronics, motor oil, food waste, yard waste etc. that leads towards a 'zero-waste' goal.

- Develop department waste reduction and recycling plans setting reduction, re-use and recycling efforts for waste directly generated by government activities from administrative offices, garages, parks, maintenance centers, etc.
- Establish a Paper Reduction, Recycling and Procurement Policy.
- Create an environmental preferable or 'green' procurement policy that promotes waste reduction, reuse and the purchase of recycled materials.
- Provide training for City staff on re-use, waste reduction and recycling programs.

Office Paper Reduction, Recycling and Procurement

It is recommended that the City adopt a government 'Paper Use Reduction Policy.'

This policy can:

- Develop a baseline for the amount of photocopy, printer paper, janitorial paper (paper towels, toilet paper) purchased for FY2013 (base year).
- Set an annual paper use reduction goal (copy and janitorial) as measured against a base year of FY2013.
- Ensure all City government printers and photocopiers are set to duplex as the default.



- Require that all new printers and copiers purchased have the capability for two-sided copying.
- Explore the use of paperless management systems as well as other paper use reduction measures to reduce the use of paper throughout government operations.
- Maximize the use of post-consumer recycled paper, seeking to purchase and use 100% post consumer recycled paper and paper from sustainable sources for all municipal government business.

If the United States cut office paper use by just 10% it would prevent the emission of 1.6 million tons of greenhouse gases -- the equivalent of taking 280,000 cars off the road.^{xxxix}

Environmentally Preferable Product or 'Green' Procurement Policy

Reducing waste starts with the product procurement. Using resources such as the Responsible Purchasing Network, the City should develop, adopt and implement an Environmentally Preferable Product or 'Green' Procurement Policy.

This policy should support the use of 'green' and local products and services; prohibit hazardous products when more environmentally friendly options exist; and allow for extended producer responsibility (EPR).

The life-cycle of a product should be taken into account when purchases are made. It should be understood what went into making a product (i.e. energy, resources etc), what is the life of the product and how will it be disposed of.

New York City Environmentally Preferable Purchasing Laws

The 2005 EPP Laws (Local Laws 118, 119, 120, and 121) required the creation of standards for goods and equipment purchased by the City according to a list of environmental priorities including energy and water efficiency, hazardous materials and recycled content. These laws apply to:

- Products purchased or leased directly by the City;
- Building construction and renovation of spaces over 15,000 square feet (or if in leased space, where an agency leases at least 50,000 square feet and the construction work is a capital project) that is not covered by the City's Green Buildings Law (LL 86 of 2005); and
- Any other contracts at the discretion of the Director of Citywide Environmental Purchasing.

In addition, Local Law 123 created a green cleaning pilot program.

<u>Electronics</u>

When procuring desktops, laptops and monitors it is recommended that the City use the *Electronic Product Environmental Assessment Tool* (EPEAT) which is an easy-to-use, on-line tool providing assistance in comparing and selecting computer desktops, laptops and monitors based on their environmental attributes.

It is also recommended that the City join the State Electronics Challenge which can provide assistance in purchasing 'greener' electronic products, reduce the impacts of electronic products during use, and manage obsolete electronics in an environmentally safe way.

It would also be prudent for the City to inventory and track these assets so to ensure the appropriate purchase, use, recycling, reuse and proper disposal of all its electronics.

Appropriate City staff should be properly trained and familiar with the new NYS Electronic Equipment Recycling and Reuse Act^{xl} <u>http://www.dec.ny.gov/chemical/65583.html</u> and the Guidance for Municipal Electronic Waste Collection Sites^{xli} <u>http://www.dec.ny.gov/chemical/66879.html</u>

Sector	Goal	Community	Municipal	
		Action/Initiative		Government
Materials Management- Waste Reduction. Reuse, Recycling & Composting				
	Reduce the overall waste generated in	Develop Materials Management Plan for City of Kingston.	х	
	the City of Kingston by 20%.	Develop reporting/tracking system for private haulers in the City of Kingston, in concert with UCRRA.	Х	
		Establish a 'Pay-As-You-Throw' Program.	х	
		Consider a local Ban or fee on Throw- Away plastic and paper bags and polystyrene take-out food containers.	Х	
		Establishing waste reduction and recycling standards for local building and development.	Х	
		Develop a recycling marketing campaign to promote waste reduction, reuse, recycling and composting programs.	Х	
		Consider feasibility of instituting a curbside food waste collection.	Х	
		Encourage zero waste planning of events.	х	
		Promote the use of compostable service ware and utensils in Schools, Restaurants, City offices and events.	Х	
		Encourage and promote use of tap water, reduce bottled water use.	Х	
		Install drinking fountains in public areas of the City.	х	
	Promote waste reduction, re-use and	Explore opportunities to expand curbside recycling.	х	
	composting and increase the overall recycling rates in the City of Kingston by 20%.	Partner with local business to advance recycling and composting.	Х	
		Explore the feasibility of curbside collection of food waste for composting.	Х	
		Develop additional composting in municipal parks.	Х	
		Promote Backyard Composting.	Х	
		Provide Compost Bins to residents.	Х	
		As part of local Green Building Code		

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identity opportunities for re-using of				
facilities including public				
use facilities e g		•		Х
recreation centers and construction material, waste tires,	-			
parks, etc.). This will batteries, toner cartridges,				
	either be based on			
	pounds per full time	Conduct periodic waste composition		Х

(lbc/fto/um) or o	Consider establishing a re-	V
(lbs/fte/yr) or a combined estimate of	Consider establishing a re-use center	х
pounds per full time	at City Hall for items such as office	
employee and user per	supplies and furniture.	
year (lbs/fte + user/year).	Explore the feasibility of composting	Х
	food waste at select municipal	
	facilities.	
	Set a 'zero-waste goal for all City	Х
	meetings (in-house and public) and	
	City government functions.	
	Use of compostable service ware and	Х
	utensils at city sponsored events and	
	reusable service ware and utensils in	
	day to day operations.	
	Establish a 'Bottled Water Policy' to	Х
	reduce or eliminate the use of	A
	'Bottled Water' at municipal facilities'	
	and functions.	
		N/
	Identify and describe training efforts	Х
	to educate City staff on re-use, waste	
	reduction and recycling programs.	
Achieve an annual 10	Develop a baseline for the amount of	
% reduction in annual	photocopy, printer paper, janitorial	Х
paper use (copy and	paper (paper towels, toilet paper)	
janitorial) as measured	purchased for FY2013 (base year).	
against a base year of	Ensure all City government printers	Х
FY2013. (10% paper	and photocopiers are set to duplex as	
use reduction per year	the default.	
beginning in Fiscal Year	As part of an Environmentally	
2013.	Preferable Product or 'Green'	Х
	Procurement Policy all new printers	
	and copiers purchased must have the	
	capability for two-sided copying and	
	to be set to duplexing as the default.	
	Explore and implement the use of	
	paperless management systems as	х
	well as other paper use reduction	~
	measures to reduce the use of paper	
	throughout government operations.	
	As part of Green Procurement Policy	V
	maximize the use of post-consumer	х
	recycled paper, seeking to purchase	
	and use 100% post consumer recycled	
	paper and paper from sustainable	
	sources for all municipal government	
	business and the practice of municipal	
	contractors.	

D. SUSTAINABLE RESOURCE MANAGEMENT

While energy, land use, transportation and materials management are the primary sectors in which measures can be taken to reach GHG emissions reduction targets there are a number of other actions to address climate change and improve overall sustainability in the community.

The intent of this section is to capture some of the issues that more broadly address sustainability. Local sustainability initiatives important for the City to consider will be water conservation, green infrastructure, tree planting and urban forestry, native planting, local food production, and environmentally friendly building operation and maintenance.

Due to the broad focus of this section it is organized slightly different that the other sections. The section is divided into four subsections: water conservation and efficiency, landscape management, local food production and sustainable building operation and maintenance.

Background information is presented for each subsection along with the recommended initiatives associated for each subsection topic.

These sustainability initiatives will not only help reduce GHG emissions but make the City of Kingston a more efficient, attractive and healthy place to live, work and play.

FINDINGS

WATER CONSERVATION AND EFFICIENCY

It takes energy and therefore creates GHG emissions to move water to homes and business. In 2010 the Kingston Water Department (KWD) used 388,331 kWh of electricity and 6,266 CCF of natural gas as well



as fuel oil, propane, gasoline and diesel fuel in its operations to get water to City of Kingston residents and businesses. This resulted in the release of 300 metric tonnes of CO_2e .

The KWD is primarily a gravity fed system that uses relatively small amounts of energy to pump and treat water compared to some water systems. As a result the KWD energy costs, when considered as a part of the overall City government energy expenditures, accounts for only about 6% of the total energy costs of City government. However it is be important to continue to explore

opportunities to improve energy efficiency in water delivery as "energy as a percent of operating costs for drinking water systems can reach as high as 40 percent and is expected to increase 20 percent in the next 15 years due to population growth and tightening drinking water regulations"

In addition it takes energy, usually in the form of burning fossil fuels to the heat water in homes and businesses. As water is used and becomes 'wastewater' it take additional energy, again the burning of fossil fuels, to that pump and treat that 'wastewater'. Reducing water use has many benefits, including the potential to reduce GHG emissions.

Water conservation involves measures that curtail the use of water, whereas efficiency entails improved technologies and practices that result in less water used. Water conservation and efficiency can include a combination of approaches from changing fixtures to changing behavior.

Residential demands account for about three-fourths of the total urban water demand. Indoor use accounts for roughly 60% of all residential use, and of this, toilets (at 3.5 gallons per flush) use nearly 40%. Toilets, showers, and faucets combined represent two-thirds of all indoor water use. More than 4.8 billion gallons of water is flushed down toilets each day in the United States.^{xliii}

High Efficiency Toilets and Urinals

The largest consumer of water in a home, commercial or office building is the toilet.

Nearly one-third of a building's water consumption is attributed to toilets and urinals. Toilets consume the most water in a residential home. Flushing a toilet accounts for 14% of the water used both inside and outside a home. ^{xliv}

use no more than 1.6 gpf and urinals must use no more than 1 gpf.

Average indoor water use in a typical single-family home is **70 gallons** per person per day

Did you

know?

Conventional toilets use 3.5 to 5 gallons or more of water per flush. The current federal standard established by the Energy Policy Act of 1992, requires that all new toilets produced for home use must operate on 1.6 gallons per flush (gpf) or less. A low-flow or low-flush toilet means they consume no more than 1.6 gpf as compared to the standard 3.5 to 5 gpf toilet. Commercial toilets must

Since low-flush toilets use less water, they also reduce the volume of wastewater, which will reduce the demand for energy needed to pump and treat wastewater.

New high efficiency toilets (HET) with the *WaterSense* label go above and beyond the standard of 1.6gpf and use less than 1.28 gpf.

High efficiency urinals (HEU) use 0.5 gallons per flush or less compared to the current federal standard for urinals of 1.0 gallons per flush. Older urinals may use 2-3 gallons or more per flush.

A simple, no cost measure to reduce toilet water use is through 'Toilet Displacement Devices', which is a fancy way of saying that plastic containers (such as a plastic milk jug) filled with water or pebbles and placed in a toilet tank can reduce the amount of water used per flush. More than 1 gallon of water can be saved per flush using this technique. A toilet dam, which holds back a reservoir of water when the toilet is flushed, can also be used instead of a plastic container to save water.

Also important to consider are dual flush and waterless toilets and urinals

The United States uses about 5.8 billion gallons of water every day to flush waste. Since toilets and urinals account for nearly one-third of building water consumption, there is a significant potential for savings.^{xlv}



The National Health and Environmental Effects Research Laboratory (NHEERL), in Rhode Island replaced nine urinals with waterless urinals and retrofitted 23 toilets with dual flushing mechanisms. Two years after installing the fixture upgrades, EPA estimates that it saves 350,000 gallons per year (gpy) of water, resulting in an annual cost savings of roughly \$760.

Waterless urinals are urinals that require no flushing, thereby eliminating the need for water. A cartridge is located at the bottom of the urinal that contains a liquid that is lighter than urine, allowing the waste to pass through the cartridge and out the waste drain. The cartridge seals the waste drain, which is plumbed as usual.

Dual flush toilets allow two different flush options for the toilet, depending on the user's needs. Lifting the handle in one direction initiates a reduced flush of 1.1 gallons per flush (gpf), eliminating liquid and paper waste. Pushing the handle in the opposite direction initiates a full flush (1.6 gpf), eliminating solid waste and paper.

http://www.epa.gov/greeningepa/documents/narragansett_casestudy_508.pdf

Water Saving Faucets

The standard flow rate for kitchen faucets with aerators is 2.2 gpm however there are low-flow option available reducing flow to 1.8gpm. Older faucets use 3 to 5 gallons per minute.

The standard public bathroom faucet flow rate is .5gpm or .25 gal/cycle.

Standard kitchen and bathroom water faucets use 4 to 7 gallons of water per minute (gpm). This means that a single incidence of washing dishes may consume up to 120 gallons of water. Non-conserving showerheads use 5 to 8 gpm, consuming up to 40 gallons of water for a single five-minute shower.^{xlvi}

One of the simplest and most inexpensive ways to reduce water flow from a faucet is to replace the aerator. Faucet aerators, which break the flowing water into fine droplets and entrain air, are inexpensive devices that can be installed in sinks to reduce water use. Aerators can be easily installed and can reduce the water use at a faucet by as much as 60%. For maximum water efficiency, the U.S. Department of Energy recommends using aerators that have flow rates of no more than 1.0 gpm.^{xlvii}



Other Water and Energy Saving Fixtures

After toilets, clothes washers and showers are large water consumers in a home. Showerheads that pre-date 1992 should be replaced with lowflow fixtures.

High efficiency washers can help save water, energy and detergent of all which translate to saving money. Inefficient clothes washers can cost

three times as much to operate than energy-efficient ones. Efficient clothes washers can also save energy when drying as they spin-dry clothes more effectively. Front-loading machines use less water and less energy than top loaders.

Graywater

Graywater is untreated water from bathtubs, showers, sinks and clothes and dish washing machines. This is water that has not had contact with toilet or urinal water which is referred to a 'blackwater.'

Graywater is usually sent to a 'wastewater facility' however may have the potential to be reused for home gardening, lawn maintenance, landscaping, and other innovative uses.

Water Efficient Landscaping

Lawn and landscape maintenance accounts for about 32% of the total residential outdoor water use.xivii To reduce the use of potable water to care for landscape plants, water efficiency should be part of any buildings landscape plan.



Village of Saddle Rock NY

Water efficient landscaping is also referred to as xeriscaping which is a comprehensive approach to landscaping for water conservation and pollution prevention. Xeriscaping involves choosing plants that are appropriate to their site and creating a landscape that can be maintained with little supplemental watering.

Benefits of xeriscaping include reduced water use, decreased energy use (less pumping and treatment required), reduced heating and cooling costs because of carefully placed trees, decreased storm water and irrigation runoff, fewer yard wastes, increased habitat for plants and animals, and lower labor and maintenance costs. ^{xlix}

Green Infrastructure

The use of 'green' or 'natural' infrastructure can not only help manage stormwater, but can enrich habitats, improve health and provide cleaner air and water by protecting and restoring natural functioning systems. 'Green infrastructure' techniques include the use of rain gardens, vegetated swales, green roofs and porous pavement.

In addition to protecting water resources, using light colored permeable surfaces (permeable surfaces are cooler in the summer and warmer in the winter) and generous tree and other vegetated areas can reduce the heat generating impacts of the non-pervious black surfaces of roofs, parking lots and streets.



This rain garden was installed as a public demonstration project at the Ulster County Department of the Environment office located at 17 Pearl Street in a former historic home in the City of Kingston. It illustrates what can be done to capture and treat stormwater runoff in an urbanized area.

PROPOSED GOALS

- Promote the use of 'green infrastructure.'
- Protect water resources, reduce water usage and associated energy costs.
- Reduce water and energy inputs associated with landscape management.
- Plant, manage, maintain and protect street trees and urban forests.
- Promote local food production.
- Integrate sustainable practices in building operations and maintenance.

By 2020:

- 30 rain gardens have been created in the City, 15 on City owned property.
- Pervious pavement or pavers are being used to repave City lots and streets.
- Water and energy use at all City buildings and facilities is being tracked and monitored.
- <u>*WaterSense*</u> high efficiency water saving fixtures are being used to replace or upgrade fixtures in City owned buildings.
- The number of community and school gardens has doubled.
- Each school and city building has developed a successful 'green' cleaning program.

RECOMMENDATIONS WATER CONSERVATION AND EFFICIENCY

A. Green Infrastructure

Community Recommendations

It is recommended that the City adopt a local 'green infrastructure' ordinance. Amongst its many benefits, the use of green infrastructure can lessen the flow of water to the wastewater treatment plant thereby reducing the energy needed to pump and treat wastewater.

A local ordinance can advance the development of 'green infrastructure' by using rain gardens, pervious pavement and green roofs, to manage stormwater and minimize the amount of stormwater entering the wastewater system.

'Green infrastructure' should be carefully considered as a means of reducing flow of stormwater to the wastewater treatment plant, particularly in area of the City that experiences regular overflow problems.

Also a goal of the Comprehensive Plan and Zoning Update should be to establish standards and guidelines to encourage or in some cases require the use of 'green infrastructure' ensuring that ecologically beneficial stormwater quality and retention features are integrated into landscaping design on both public and private land.



A local ordinance should address the broad benefits of 'green infrastructure'.

Municipal Government Recommendations

City projects, such as any road or buildings improvements, should integrate the use of 'green infrastructure' exploring such techniques early in the planning process.

The City should continue to use, demonstrate and promote 'green infrastructure' such as the recently installed porous pavement parking lot at Forsyth Nature Center and the Rain Harvesting Program, sponsored by the *Friends of Forsyth Nature Center* and the *ALCOA Foundation* distributing free rain barrels to residents willing to participate in a stormwater management project.

City buildings and parks are ideal settings to use and advance 'green infrastructure' such as rain gardens, rain barrels and porous pavement.

It is also recommended that the City encourage the use of 'green infrastructure' in local development by providing outreach and guidance consistent with the building code.

B. Water Use Reduction

Community Recommendations

It is recommended that municipal codes and regulations be reviewed and enhanced to promote water conservation through the use water efficient fixtures including toilets, showerheads, and faucets in all new development and redevelopment projects, including waterless fixtures.

Consider requiring new construction & major renovations to install *WaterSense* high efficiency water saving fixtures. Conduct community outreach regarding water conservation and use of water efficient fixtures consistent with the local building code.

Municipal Government Recommendations

To establish a baseline of municipal government water use and to annually track water use it is recommended that the City government use *EPA's Portfolio Manager* or a similar software. This information can be used to set water conservation goals to reduce water use and wastewater in government buildings and facilities. Water use reductions will result in reducing the overall energy usage and costs to pump and treat water and wastewater. It is also recommended that the City encourage local businesses to track energy and water use with *EPA Portfolio Manager*.

It is also recommended that the City establish a policy to reduce water use in its buildings and facilities

by using waterless or high efficiency toilets and urinals, low-flow and water efficient fixtures, waterless fixtures, capturing and re-using of rainwater, native planting and xeriscaping.

To promote *WaterSense* and water efficiency it is recommended that the City of Kingston become an EPA *WaterSense* partner, which is free. Partnership will provide access to outreach and marketing resources to help increase water efficiency.



It is also recommended that the City:

- Examine energy costs as a percentage of the Water Department's total operation and maintenance (O&M) costs and use the EPA Energy Management Handbook for Wastewater and Water Utilities¹ and other resources to analyze their current energy usage.
- Use energy audits to identify opportunities to improve the energy efficiency of the Kingston water delivery system.
- Implement energy efficiency projects at water delivery facilities and measure the effectiveness of energy projects, and
- Strongly consider the implementation of renewable energy sources such as solar photovoltaic's to offset electricity usage by water delivery systems.

LANDSCAPE MANAGEMENT

Well-groomed fertilizer and pesticide enhanced lawns come with a number of environmental costs.

In addition to the energy needed to move water for maintaining lawns and landscapes, there are a number of other ways that landscape management effects energy use and results in GHG emissions. There is energy used and greenhouse gases emitted in the production and transportation of fertilizers and pesticides. The commercial production and transportation of other landscape materials such as mulch also results in GHG emissions.

A. Lawn and Landscape Equipment

The operation of lawn and landscape equipment is usually fossil fuel based and will result in the release of GHG emissions. The City of Kingston GHG emissions from landscape maintenance equipment were not analyzed separately as the fuel record keeping system used by the City currently makes it impossible to accurately distinguish fuels used in vehicles versus fuels used in equipment. For example the City Parks and Recreation Department has one master gas key which the entire department uses for all fuel purchases. Therefore it was not feasible to distinguish between the fuels used for off-road equipment versus fuel used by department vehicles. Fuel usage for off-road equipment and for vehicles had to be estimated for this GHG inventory.

Measuring and managing fuel usage in landscaping equipment can help in analyzing and understanding the potential savings that can be realized as part of energy efficiency improvements. Improvements can include a reduced mowing program and the use of alternative fuels in equipment such as bio-fuels.

B. Native Plantings

Landscaping using local native plants can greatly reduce or eliminate the need for irrigation, pesticides, and gasoline powered maintenance equipment thereby reducing GHG emissions and improving environmental quality.

C. Non-toxic Landscape Maintenance

In November of 2011, the Kingston Conservation Advisory Council (CAC) began the process of investigating the feasibility of a non-toxic landscape management plan for the City of Kingston. The CAC is currently reviewing a model plan adopted by the Ulster County legislature which includes guidelines to use integrated pest management (IPM), eliminating the use of synthetic chemicals. The CAC will examine the viability of a similar program in the City of Kingston.

D. Urban Forests

By maintaining a healthy urban forest, prolonging the life of trees, and continually increasing tree stock, communities can increase their net carbon storage over the long-term.

Trees play an important role in the community that goes well beyond aesthetics. Trees remove CO_2 from the atmosphere, use the carbon to form the physical structure of the tree (roots, trunk, branches and leaves), and return the oxygen to the atmosphere. A single mature tree can absorb as much as 48 lbs of CO_2 per year. It is estimated that between 660 and 990 million tons of carbon is stored in our urban forests nationally.^{II}

Because of their ability to absorb CO_2 and produce oxygen, trees have aptly been called the "lungs of the planet."

Tree shade helps to offset air conditioning use in the summer, and they can reduce heating costs by blocking cold winds in the winter. This not only reduces associated emissions, but also saves money. The shade from a single well-placed mature tree reduces annual air conditioning use two to eight percent (in the range of 40-300 kWh), and peak cooling demand two to ten percent (as much as 0.15-0.5 kW).



A healthy urban forest has several benefits, including:

- Reducing the amount of energy (electricity, natural gas, or other fuel) used to cool and heat buildings.
- Reducing local ambient temperatures by shading paved and dark colored surfaces like streets and parking lots that absorb and store energy rather than reflecting it.
- Intercepting and storing rainwater, thereby reducing water runoff volume.
- Improving community quality of life through beautification and by reducing noise pollution and encouraging pedestrian traffic.
- Locking up pollutants that would otherwise end up in local streams and rivers.

RECOMMENDATIONS LANDSCAPE MANAGEMENT

Community Recommendations

As part of the Comprehensive Plan and Zoning Update it is recommend that the City explore the enhancement of municipal codes and regulations that:

- Conserve water, including, reviewing building stormwater retention requirements and vegetation requirements, and revising codes to encourage non-toxic land management practices.
- Encourage and promote the use of native plants.
- Encourage and promote the use of water conserving landscape plants and techniques known as xeriscaping.
- Support and strengthen tree planting and management.
- Integrate standard 'green' principles for tree planting and permeability requirements.

It is recommended that the City:

- Continue to support the Kingston Tree Commission to meet the requirements necessary to be deemed a 'Tree City USA', including such criteria as: having a tree board, allotting City money for tree plantings and hosting Arbor Day celebrations.
- Support Kingston Tree Commission projects to promote urban forestry which includes actively seeking funding through grants and other funding opportunities to expand the urban forest landscape. It is recommended that the Kingston CAC, the Kingston City School District and others continue to work with Kingston's Tree Commissions to develop measures to fund tree planting, maintenance and education.
- Work with the Tree Commission, the Kingston CAC and others to develop best practices to:
 - o provide street trees more space for healthy roots such as engineered soils,
 - \circ $\,$ allow generous space for development of street trees, and
 - encourage tree planting to help shading buildings to conserve energy and water.

The City may want to consider the development of an Urban Forestry Master Plan as part of the Comprehensive Master Plan process.

Municipal Government Recommendations

As part of an overall effort to promote the local economy and protect the local environment, it is recommended that the City:

- Use and promote the use of native plants.
- Use and promote the use of water conserving landscape plants and techniques known as xeriscaping.
- Adopt a non-toxic landscape management policy as recommended by the Kingston CAC.
- Develop a procedure to improve the tracking of fuel usage by off road landscape equipment so as to be able to better manage it.
- Examine current mowing practices and consider initiating and implementing a reduced mowing program.
- Support and promote 'Leave it on the Lawn, Kingston' campaign. <u>http://www.ci.kingston.ny.us/filestorage/50/Leave On Lawn 2011 (2).pdf</u>

LOCAL FOOD PRODUCTION

Gardening and local 'slow food' movements are making a comeback. Communities' desire to cut costs, eat healthier, and reduce their carbon footprint, along with concerns about our food system's dependence on rapidly depleting fossil fuels, is spurring a move toward more sustainable food production and distribution. Sustainable food systems reduce the distance food must travel to get to our tables. When food is produced, processed and distributed near where it is consumed, transportation miles are minimized as are the associated pollutants. According to a WorldWatch Institute study, a typical meal brought from a conventional supermarket chain consumes 4-17 times more petroleum for transport than the same meal using local ingredients.

Local food systems offer a host of social and economic benefits. For example, growing a garden can make a difference for a family's food budget and efforts to increase access to local, affordable, healthy food for low-income families, the elderly, and others with mobility challenges can improve public health. Local food systems also help to insulate communities from volatile oil prices, which in turn affect food prices. Finally, food localization can create high-quality local green jobs in the farming, food processing and distribution trades.

Community Gardens

Currently there is a School and Community Gardens Committee in the City of Kingston working to create, promote and sustain community and school gardening in the City. The committee is also working on developing local produce markets in walkable distance from Kingston neighborhoods in the form of farmer's markets and increased access to local produce at corner stores.

In 2010, the Common Council of the City of Kingston passed a Community Garden Resolution supporting the proliferation of food gardens throughout the City.



In 2011, in partnership with Kingston Cares (a program of Family of Woodstock), the South Pine Street City Farm and with the support of Kingston Parks and Recreation Department, the Kingston Land Trust created 'The Dig Kids'. The program is designed to teach Kingston youth to grow food, learn farming practices, and encourage entrepreneurship, beautification, pride and good health through hands-on farming experiences. In 2012, its second year, youth "Garden Mentors" will farm for a four-month period (May-August) at the Everett Hodge Center on Franklin Street and the Van Buren Street Playground in Midtown, Kingston.

South Pine Street City Farm

The South Pine Street City Farm located at 27 South Pine Street off of Greenkill Avenue in Midtown, Kingston has successfully turned a vacant lot into a thriving organic farm created by first generation farmer Jesica Clark. In August 2011 a "Midtown Farm Stand" was started and operated on site selling fresh vegetables three days a week.

The Farm, a program of the Queens Galley, grows fresh, local and organic produce that feeds guests at the Queens Galley less than a mile away. In addition, Farmer Clark delivers seasonal vegetables to local stores and restaurants in a 'farm to table' effort. With the addition of the Midtown Farm Stand, residents can now purchase seasonal organic vegetables at a better price due to the elimination of transportation and other associated costs.

The South Pine Street City Farm is a program of the Queens Galley in partnership with Binnewater Ice Co. and the Kingston Land Trust. The Midtown Farm Stand was made possible by a material and build donation by Hugh Cummings of Hugh-Name-It Builders, Kingston NY.

http://www.kingstonlandtrust.org/category/south-pine-street-city-farm/

RECOMMENDATIONS LOCAL FOOD PRODUCTION

It is recommended that the City:

- Continue to actively support the efforts to advance community and school gardens in the City of Kingston to encourage local food production.
- Work with the Kingston Land Trust, Kingston CAC, Kingston Schools and others to provide financial and other resources needed to advance local food production.
- 'Grow' the number of community gardens.
- Continue to support programs such as 'The Dig Kids.'
- Actively support and promote the Kingston Farmers Market.
- Use local produce and local food products at City events, meetings etc.
- Promote the use of local produced food and local products.
- Start a government employee operated community garden.

SUSTAINABLE BUILDING MAINTENANCE AND OPERATION

As was identified in the *Local Government Operations Energy and Greenhouse Gas Emissions Inventory Report*, existing City government buildings use the most energy and produce the greatest amount of GHG emissions of city government operations. In addition to improving energy efficiency in these buildings there is an opportunity to look at sustainability in the overall operations of existing buildings. Operation and maintenance practices such as recycling programs and 'green' cleaning can reduce environmental impacts of building maintenance and create healthier and more productive employee workspaces.

Green Cleaning

Using non-toxic cleaners has many benefits. In additional to reducing exposure to toxic chemicals and improving indoor air quality, it can also improve cleaning processes and systems and promote increased productivity and learning. The NY State Office of General Services⁴⁰ runs a green cleaning program for state facility managers and maintains a web site, <u>https://greencleaning.ny.gov/</u> that is a useful resource for developing a green cleaning program. The web site offers a wealth of free information and tools to promote adoption of effective green cleaning practices.

Environmentally Preferable Product or 'Green' Procurement Policy

At the federal and state level Executive Orders direct agencies, public authorities and public benefit corporations to 'green' their procurements and to implement sustainability initiatives. Greenhouse gas reductions as well as many other environmental, economic and social benefits can result from the adoption and implementation of a local 'green' purchasing policy that integrates environmental guidance and principles into contract language, specifications and polices.

New York State has 'green procurement' program initiated by Executive Order directing state agencies, public authorities and public benefit corporations to 'green' their procurements. http://ogs.ny.gov/EO/4/Default.asp

⁴⁰ <u>https://greencleaning.ny.gov/Entry.asp</u>

Community Recommendations

It is recommended that the City:

- Adopt a local 'green' building code supporting and promoting 'green' operations and maintenance for existing commercial buildings within the City.
- Work with the Kingston Business Alliance and others to promote 'green' practices that can help business owners reduce energy use, reduce waste and provide a cleaner, healthier work environment for their employees.
- Work with the Kingston CAC, the Kingston City School District as well as private schools, day care centers and pre-schools to support the development and implementation of 'green' cleaning programs in all City schools.

Creating Healthy Schools

- Schools have four times the number of occupants per square foot than most office buildings;
- The EPA estimates that 40% of our nation's 115,000 schools suffer from poor environmental conditions that may compromise the health, safety, and learning of our students;
- Asthma affects one in 13 children and results in over 14 million missed schools days each year, making it the leading cause of absenteeism; and
- A successfully implemented Green Cleaning Program can reduce the levels of cleaning chemicals, mold, and airborne dust, major indoor triggers of asthma attacks.

https://greencleaning.ny.gov/faq.aspx

Municipal Government Recommendations

It is recommended that the City of Kingston government:

- Develop and implement a non-toxic or 'green' cleaning program for all City of Kingston buildings and facilities using guidance and resources available through the NY State 'green' cleaning program: https://greencleaning.ny.gov/
- Create and implement an 'Environmentally Preferable Product' or 'Green' Procurement Policy and program using the State 'Green' procurement program as guidance.

MONITOR AND EVALUATE

City Office of Energy & Sustainability

To advance these and other sustainability initiatives in the community and within City government, it is strongly recommend that the City create, fund and sustain a City Office and Energy and Sustainability. A more complete discussion of this recommendation can be found in Section IV.A.

<u>Sector</u>	<u>Goal</u>	Action/Initiative	<u>Community</u>	<u>Municipal</u>
Water Conservation and Efficiency				<u>Government</u>
	Promote the use of Green Infrastructure	Adopt a local 'green infrastructure' ordinance.	x	
		Establish standards and guidelines be established to encourage or require the use of 'green infrastructure'.	x	x
		Encourage the development of green infrastructure such as rain gardens and green roofs by providing outreach and guidance consistent with the building code.	x	
		City projects such as any road or buildings improvements should consider the use of green infrastructure techniques as part of its project planning process.		x
		Demonstrate and promote 'green infrastructure' in City properties.		x
	Protect water resources, reduce water usage and associated energy	As part of the building code ensure that low-flow water saving or waterless fixtures are used in new construction and renovations.	х	
	costs.	Consider requiring new construction & major renovations to install <u>WaterSense</u> high efficiency water saving fixtures.	х	
		Establish a water use reduction policy for government buildings and facilities.		x
		Use EPA Portfolio Manager or similar free software to establish baseline water use in government buildings and facilities.		x

		energy and water use with EPA	Х	
		Portfolio Manager.	~	
		Use <u>WaterSense</u> high efficiency		
		water saving fixtures or waterless		х
		fixtures in government facility		~
		upgrades, new construction and		
		renovations.		
		Identify and implement energy		
		efficiency and renewable energy		Х
		projects opportunities to improve		
		the overall energy efficiency of the		
		Kingston water delivery system.		
Landscape				
Management				
	Reduce water and	Review building stormwater		
	energy inputs	retention requirements and		
	associated with	vegetation requirements, and	Х	
	landscape	revise codes to encourage non-		
	management.	toxic land management practices.		
		Use native plants.	х	Х
		Use and promote xeriscaping.	Х	Х
		Adopt a municipal non-toxic		
		landscape maintenance policy for		Х
		city-owned properties.		
		Support and promote "Leave It On	Х	
		The Lawn, Kingston!" Leaf		
		Management Plan		
		Track the fuel usage by off road		Х
		landscape equipment.		
		Examine current mowing practices		
		and consider initiating and		Х
		implementing a reduced mowing		
		program for City-owned properties.		
	Plant , Manage,	Enhance municipal codes and		
	Maintain and	regulations to support and		
	Protect Street Trees	strengthen tree planting and	Х	
	and Urban Forests	management.		
		Support the Kingston Tree		
		Commission efforts in	Х	
		strengthening local codes, funding		
		tree planting and maintenance		
		initiatives, and promoting urban		
		forestry.		
		Consider the development of a	N/	
		comprehensive urban forestry	Х	
		master plan as part of the		
		Comprehensive Master Plan		
		process.		

	1			
		Develop best practices to advance the health of street trees and the use of trees to conserve water.	х	
		Develop best practices to encourage tree planting to help shading buildings and factor into tree planting their ability to conserve energy and water.	Х	
		Integrate standard 'green' principles into planning codes for tree planting and permeability requirements.	Х	
Local Food				
Production	Promote Local Food Production	Continue to actively support the efforts to advance community and school gardens.	х	
		Work with the Kingston Land Trust, Kingston CAC, Kingston Schools and others to provide financial and other resources needed to advance	х	
		local food production. 'Grow' the number of community gardens.	Х	
		Continue to support programs such as 'The Dig Kids.'	Х	
		Actively support and promote the Kingston Farmers Market.	Х	
		Use local produce and local food products at City events, meetings etc.		х
		Promote the use of local produced food and local products.	Х	Х
		Start a City government employee operated community garden.		Х
Sustainable Building Operation and Maintenance				
	Integrate sustainable practices in building maintenance and	Encourage, support and promote sustainable green operations and maintenance for existing commercial buildings.	Х	
	operations	Work with the Kingston Business Alliance and others to promote 'green' practices.	Х	
		Support the development and implementation of 'green' cleaning programs in all City schools.	Х	

	Create and implement a non-toxic or 'green' cleaning program for all City of Kingston buildings and facilities.		Х
	create and implement an Environmentally Preferable or 'Sustainable' Purchasing Policy.		х
Monitor and evaluate	Create, fund and sustain City Office of Energy & Sustainability.	х	Х

E. OUTREACH, EDUCATION & TRAINING

FINDINGS

It is recognized that engaging the public and decision makers in the implementation of this plan require "the facts, and more." The easy part, drafting this Plan has been done. The hard part putting this Plan into action will now be the challenge. Recommendations in this Plan are based on a strong scientific consensus and on a thorough inventory of impacts and opportunities for response by the City of Kingston. The facts provide a foundation. But to achieve the concerted action that will propel the City of Kingston into a low-carbon, prosperous and innovative future, there is a need for vision, leadership, and a communications strategy.

A majority of Americans are concerned, or very concerned, about climate change. The entire Kingston community is affected by the changing climate, energy choices, and the opportunities for economic improvement connected with vigorous climate action. The entire community should have access to the conversation, protection from risks and the benefits of participation. Open, transparent planning and action, guided by stakeholder feedback, will result in a Plan and implementation strategy that has consensus from a broad base of community members.

With release of this Draft Plan, the Climate Smart and Green Jobs Community Task Force is seeking additional stakeholder input on the initial climate action planning work that has been done over the past year. This public engagement process should build upon, and not duplicate, the outreach that was

conducted by the Kingston Conservation Advisory Council and Climate Smart and Green Jobs Community Task Force to build initial support for the Plan and frame the inputs to this report.

Over the coming months the Task Force will be actively looking to engage the Common Council, City government staff and the community in the review, prioritization and implementation of the proposed goals and initiatives.

The communications strategy should have a clear message to engage community leaders, City policy makers and local government staff in the further development, refinement and implementation of the goals and initiatives outlined in this Plan. "The ultimate solutions to climate change are workable, costeffective technologies which permit society to improve living standards while limiting and adapting to changes in the climate. Yet scientific, engineering, and organizational solutions are not enough. Societies must be motivated and empowered to adopt the needed changes. For that, the public must be able to interpret and respond to often bewildering scientific, technological, and economic information. Social psychologists are aware, through their painstaking scientific research, of the difficulties that individuals and groups have in processing and responding effectively to the information surrounding long-term and complex societal challenges." -Center for Research on Environmental Decision Making

The overarching message:

Reduce the City of Kingston's energy consumption and greenhouse gas emissions 20% by 2020. (20 by 20).

PROPOSED GOALS

- Engage people who live, work and play in the City of Kingston in energy and climate action.
- Improve awareness of opportunities to improve energy efficiency and reduce GHG emissions.
- Promote and create 'Green' Jobs.
- Empower and expand the Climate Smart and Green Jobs Community Task Force.

RECOMMENDATIONS

The Climate Smart and Green Jobs Community Task Force is develop a communications strategy that will result in community stakeholders, City policy makers and government staff vetting, reviewing and prioritizing the proposed goals and initiatives of this Plan.

Prioritization should be based on the City's priorities and constraints taking into consideration the triple bottom line of sustainability – people, planet and profits.

Prioritization and implementation will need to include consideration of what measures can be achieved in the near- term and what measures are more long-term efforts.

This effort needs the expertise of County and City government staff, such as County and City planning and engineering, emergency services, public works and public health and safety. Coordination with State and federal agencies is also critical.

The Climate Smart and Green Jobs Community Task Force may want to consider 'branding' this effort as 'Sustainable Kingston' or 'Kool Kingston' as other communities have done such as 'Energize Bedford'⁴¹ or Sustainable Ulster.' 42

Some of the elements of a communication strategy to engage the community in this important effort are discussed below.



 ⁴¹ <u>http://energizebedford.org/</u>
 ⁴² <u>www.sustainableulster.org</u>

COMMUNITY RECOMMENDATIONS

A. Build Strategic Partnerships

Tremendous opportunities exist locally for advancing sustainability particularly energy conservation and efficiency in the City of Kingston.

NYSERDAs Mid-Hudson Energy \$mart Communities Program is located on Broadway right next to City Hall. Rural Ulster Preservation Company (RUPCO) recently became NYSERDA's Green Jobs/Green NY coordinator for the Hudson Valley providing outreach, marketing and education services for NYSERDA and promoting energy efficiency within priority communities. SUNY Ulster offers a wide range of clean energy and sustainability courses. The Solar Energy Consortium (TSEC) an industry-led not-for-profit headquartered in Kingston is working to expedite the adoption of solar energy. TSEC has already helped the City through installation of a solar hot water heating system at Benedictine Hospital. Energy improvements done by key institutions throughout the City provide a basis for 'sustainability' tours to be built upon and establish an innovation 'green' corridor which could help leverage financial and creative resources.

There are also strong regional and state level partners to work with to create a 'Model City' of sustainability. They include the professionals at the State Office of Climate Change, the Hudson River Estuary Program, the Hudson River National Estuarine Research Reserve and non-profit environmental organizations that are locally addressing climate change and climate adaptation.

It is strongly recommended that the City further develop and take advantage of these strategic partnerships to advance energy efficiency, renewable energy and sustainable development in the City of Kingston.

B. Public Education

It is recommended that the Task Force and the City of Kingston take advantage of the tremendous opportunities that exist to demonstrate sustainable practices to its residents and those that visit and use City public facilities. For example, a solar panel installation at the Rondout Neighborhood Center could be used to educate its users about renewable energy.

Additionally through the City of Kingston's existing environmental education programs the City and the Task Force can work with schools to engage teachers and students in advancing the goals and initiatives of this Plan.



Source NYSDEC web site

To achieve this, it is recommended that the City of Kingston continue to incorporate sustainability education into the City's overall education and interpretation programming that is offered through the Parks and Recreation Department. Enriching City educational offerings can bring public awareness and support for creating a 'Model City' of sustainability.

The City's many events and festivals provide an excellent platform for promoting sustainability to thousands.

C. Energy Challenge

As discussed in Section IV.A. a local community energy awareness or energy challenge program is a useful tool to create awareness about energy issues and provide information to businesses and residents about energy audits, energy conservation measures, existing energy efficiency program incentives and the opportunity to change energy habits. A change in energy consumption requires motivation, incentives, help in overcoming barriers, and above all leadership.

There a number of good models to look at that will help the City of Kingston to determine the best way to engage members of the community in energy and climate issues.

One model, SHV's 10% Challenge, is a voluntary program by which local residents, businesses and government pledge to reduce energy use by 10% and to get at least 10% of the local population engaged in the effort. Offering a variety of clever prizes for the first community to achieve a 10% energy reduction, these campaigns have used tactics from school contests to smart grid pilots to spark participation. Other local municipalities such as Red Hook, the City of Hudson, and the Town of Montgomery have successfully created energy challenge programs for its residents and businesses.

Another model to explore is the Green Blocks Pilot Project used by the City of Missoula, MT.

Such campaigns can motivate neighborhoods and the community as a whole to go beyond awareness raising and build momentum for energy-conserving behavior.

Red Hook's 10% Challenge

The campaign challenges community members, businesses, institutions and households to reduce energy use by 10% and also motivate 10% of citizens, employees, or social contacts to become involved.

Designed and spearheaded by Sustainable Hudson Valley, the campaign is supported by partners including Central Hudson Gas & Electric Corporation, Mid-Hudson Energy \$mart Communities, the Student Conservation Association's AmeriCorps team, The Town and Village of Red Hook, the Village of Tivoli and the local leadership coalition Red Hook Together.

According to the Town web site, using <u>MYENERGYPLAN.NET</u>, the Town of Red Hook has 68 households saving \$44,571 in energy costs, pledging to reduce GHG emissions by 342,677 pounds of CO₂.

http://redhookchallenge.org/ http://www.redhook.org/

City of Missoula Green Blocks Pilot Project

In the summer of 2011, the City of Missoula and NorthWestern Energy (an investor owned utility) teamed up on an exciting project called the Green Blocks Pilot Project. It aims to:

- Demonstrate home energy savings and bring significant energy-saving home improvements to residents in 300 Missoula homes free of charge to participating homeowners.
- Bring neighbors together and build community.
- Encourage the green economy and create jobs.

http://www.ci.missoula.mt.us/index.aspx?NID=977

While it is important for the Task Force to attend public events, hold traditional public education forums such as community meetings, workshops, conferences, etc, an 'Energy Challenge' initiated in the community may be the best way to engage the community in the effort to advance the goals set forth in this Plan.

It is recommended that the City of Kingston, the Climate Smart and Green Jobs Community Task Force work with the Mid-Hudson Energy Smart Communities, the Rural Ulster Preservation Company, Cornell Cooperative Extension of Ulster County, SHV, Central Hudson's Energy Efficiency program and others to determine the potential to successfully engage the community in an energy awareness or energy challenge program or energy awareness in the City of Kingston. An energy awareness and outreach strategy should envelop the energy programs and incentives available through NYSERDA, Central Hudson and other federal and state agencies, highlighted below.

Energy Efficiency Savings from Central Hudson Gas & Electric

Central Hudson offers a variety of energy efficiency rebates and incentives to homeowners and businesses.

For example Central Hudson offers a rebate of up to \$600 for having your home professionally sealed by a Building Performance Institute (BPI) certified Trade Ally after a blower door test. The blower door test is one of several special diagnostic tools BPI certified Trade Allies use to pinpoint and seal hidden air leaks. Sealing your home's envelope (outer walls, ceiling, windows, doors, and floors) is often the most cost effective way to improve energy efficiency and comfort. A skilled Trade Ally can save you up to 20% on heating and cooling costs (or up to 10% on your total annual energy bill) by sealing and insulating, according to estimates from Energy Star.

For more information on Central Hudson's energy efficiency rebates visit:

http://www.savingscentral.com/

Home Energy Audit

Most New Yorkers qualify for a free or reduced-cost comprehensive home energy assessment, also referred to as an energy audit. Visit: <u>http://nyserdagreenny.org/home-performance</u>

Energy Assistance for Low and Moderate Income Households

To reduce the energy burden on households that are particularly susceptible to high and fluctuating energy costs, the following programs provide cost-effective home improvements:

- Assisted Home Performance with ENERGY STAR
- Assisted New York ENERGY STAR Homes
- EmPower New YorkSM
- Low-Income Home Energy Assistance Program (HEAP)
- Weatherization Assistance Program (WAP)

http://www.nyserda.ny.gov/en/Page-Sections/Residential/Programs/Low-Income-Assistance.aspx

Weatherization Assistance Services

Ulster County Community Action Committee, Inc.

70 Lindsley Ave

Kingston, NY 12401

Contact: Anthony Pampinella

Phone: (845)338-8750

Email: <u>uccawx@hotmail.com</u>

Service Profile: Weatherization assistance providers can assist eligible homeowners and owners of rental properties with measures to improve energy efficiency including:

- an energy audit of the home to identify specific needs;
- weatherstripping and caulking around doors and windows;
- cleaning, testing, repairs, or replacement of heating systems;
- replacement or repair of storm windows;
- replacement or repair of broken windows and/or outside doors;
- addition of insulation to walls or ceilings;
- mitigation of health and safety concerns, in particular assure that all dwelling units receive smoke detectors and carbon monoxide detectors.

Weatherization Services may also include other energy-related improvements such as: water heater repair/replacement, roof repair/replacement, chimney repairs, lighting fixture replacement, venting systems, heating distribution system replacement, refrigerator replacement, installation of GFIC outlets, and electrical service upgrade.

Weatherization services are available to income-eligible (60% of State median income) individuals who may be either home owners or renters living in a mobile home, an apartment, or a single-family home.

http://www.dhcr.state.ny.us/Apps/profiles/profile_detail.asp?applid=3242

D. Sustainability Ambassador Program

It is recommended that the City develop a well-designed Sustainability Ambassador Program involving City leaders as trained and recognized ambassadors to advance the goals of the Plan.

A well-designed Sustainability Ambassador Program with City leaders working side-by-side with community members would send a strong signal that this initiative is serious and defining for the City. The Ambassadors can attend events and make presentations to specific groups such as the Kingston Business Alliance, faith-based groups, Kingston Digital Corridor, Kingston Uptown Residents' Alliance, Kingston Neighborhood Watch, and The Arts Society of Kingston.

E. Communications Media

It is recommended the Task Force:

- Use 'Facebook' and other web-based social networking tools to engage the community in plan implementation the energy and local climate action.
- Maintain the 'Climate Action' page on the City's web site.
- Develop a separate 'Sustainable Kingston' web page working with a company such as 'Blue Springs Energy', which helps local governments, access clean and renewable energy grants.

See" http://www.sustainableulster.org/

F. Other Outreach Tools

The Plan should be accessible to the public on the City's website. A 'hard' copy of the Plan should also be available in the City Clerk's office, at the Public Library and in other public venues such as community centers and café literature racks.

Traditional written outreach materials such a simple, condensed and well designed flier or brochure will also be important. It is recommended that with funds available through the Clean-Air Cool Planet grant the Task Force develop a simple tri-fold brochure on 'Reducing Your Ecological Footprint' with a particular focus on energy saving and money saving tips that will also benefit the environment.

All printed material should be produced on an as needed basis and printed on 100% post-consumer recycled paper.

For Energy Saving Tips visit: <u>http://www.savingscentral.com/energysavingstips.html</u>

G. Integrate Energy and Climate Outreach into Comprehensive Plan Process

Lastly it will be important to incorporate the goals and initiatives outlined in the Climate Action Plan into the current Comprehensive Plan outreach and communications. The 'Climate Conversations' held by the City of Albany during its Comprehensive Master Planning outreach process is a good model to emulate.

<u>Climate Conversations, City of Albany</u>

In the summer of 2011, the City of Albany as part of it Comprehensive Planning process, Albany2030, held a series of public forums called 'Climate Conversations'

These participatory question engaged members of the community by addressing questions such as:

How will climate change affect Albany?

What can the City do to protect its citizens, buildings, roads, and water supply?

How can residents and businesses help?

http://www.albanysustainability.org/

H. Green Jobs

An important component of the City's Climate Smart and Green Jobs Community Pledge is to ensure that overarching economic and environmental goals are integrated with job development. Implementation of many of the initiatives in this Plan <u>will</u> create 'green' jobs.

Energy conservation programs and renewable energy development <u>will</u> provide opportunities for local job creation.

To date, the Task Force has considered the potential for the following opportunities:

- Create a model district a "green corridor" with visible demonstration projects of technology, building restoration, and landscaping.
- Include space(s) for exhibits and business incubation.
- Assess the feasibility of a Zero Net Energy District that produces its own clean energy, as they're working on in Fort Collins, CO (www.fortzed.com) and other places.
- Strengthen university/community connections, starting by locally promoting the clean energy training available at SUNY Ulster's Business Resource Center and engaging regional schools of architecture, engineering, planning and development.
- Consider industries that bring multiple benefits, such as solar-powered urban greenhouses that can produce food.
- Integrate these ideas with the City's key focus on arts and digital media.
- Advocate for local policies to strengthen the green economy and build the tax base.



Such opportunities should be mapped out in more detail and prominently featured in the public conversation as this plan is carried forward. Key elements to identify and organize are industry clusters, development districts, and local entrepreneurs.

I. Regional Energy and Climate Conference

It is also recommended that the City commit the resources necessary to organize a regional 'Energy, Climate and Green Jobs Conference' in the City of Kingston working with the NYSDEC Climate Smart Communities Program and other Climate Smart communities and appropriate partners to advance the goals and initiatives in this Plan.

MUNICIPAL RECOMMENDATIONS

A. Municipal Government Education and Training

An important aspect of this initiative is to create awareness among municipal staff about the importance of addressing energy management and incorporating sustainability practices into day-to-day operations. A strong commitment to training and education of City staff is essential.

It is recommended that the City:

- Work with the Climate Smart and Green Jobs Community Task Force to create a better understanding amongst City official and staffs about the goals set forth in this Plan.
- Adopt an energy efficiency and conservation policy providing for the training and education of City employees.
- Build energy efficiency and sustainability training into other mandated internal training and education programs.
- Consider using the City's environmental educators to help train City staff.

Over time, all City employees should become familiar with the goals of this Plan and understand how their day-to-day work activities and actions can contribute to making the City more sustainable.

Educational Topics can include:

- Understanding Sustainability
- Winter Energy Conservation Tips
- Summer Energy Conservation Tips
- Funding Sources for Renewable Energy Projects
- Waste Reduction Tips
- Greening Your Meeting
- Composting Food and Yard Waste
- Benefits of Green Procurement
- The Efficacy of Green Cleaning Products
- Measuring and Tracking Greenhouse Gases
- Green Infrastructure and Stormwater Management

B. Climate Smart and Green Jobs Community Task Force

The Climate Smart and Green Jobs Community Task Force is the group primarily responsible for advancing the implementation of this Plan and will be leading the outreach effort.

The Task Force should continue to move forward with a communications strategy that will result in community stakeholders, City policy makers and government staff vetting, reviewing and prioritizing the proposed goals and initiatives of this Plan. The Task Force should also continue to work with local groups such as RUPCO, Clearwater, Cornell Cooperative Extension of Ulster County and others to convene participatory meetings with stakeholders from the community and municipal government, including elected officials. Such participation will be instrumental in prioritizing the goals and initiatives outlined in this Plan. The Task Force will also want to regularly review and update initiatives and actions.

It is strongly recommended that the City of Kingston Common Council adopt a resolution recognizing this Task Force as an official body of the City government. It is also recommended that the City of Kingston government, the Mayor and Council through resolution, rename the Task Force as the 'Energy and Sustainability Task Force' and expand the membership and role of the Task Force by appointing and encouraging active participation of City department heads and other key staff. The 'Sustainability Ambassador' program used by the City of Albany Office of Energy & Sustainability and highlighted below is a model for the City of Kingston to consider.

The public representation of the Task Force should also be expanded. Task Force meetings should be held on a regular basis and advertised and open to the public.

Sustainability Ambassador Program Launched

In November 2011, the City of Albany Office of Energy & Sustainability kicked off the Sustainability Ambassador Program. In order to more effectively implement the City of Albany Energy Conservation Policy, each City department has assigned a Sustainability Ambassador (SA) to act as a liaison to the Office of Energy & Sustainability. The Ambassadors will be the first point of contact for fellow employees regarding the Conservation Policy and responsible for promoting the policy using posters, labels, and other means. The SAs will also provide progress reports to monitor how effective the Policy whether is and any changes need to be made. http://www.albanysustainability.org/

SUMMARY OF RECOMMENDATIONS: OUTREACH, EDUCATION & TRAINING

<u>Sector</u>	<u>Goal</u>	Action/Initiative	<u>Community</u>	<u>Municipal</u> <u>Government</u>
Outreach, Education & Training				
	Engage people who live, work and play in the City of	Develop communications strategy identifying audiences and clear message.	x	Х
	Kingston in energy and climate action.	Develop strategic partnerships to engage businesses and residents in energy efficiency and renewable energy improvements.	x	
		Identify and work with area churches, NGOs, schools, business associations, and community and neighborhoods groups to 'get the word out.'	x	
		Brand the local effort as 'Sustainable Kingston' or 'Kool Kingston' as part of being a 'Model City'.	X	
		Develop a Sustainability Ambassador Program.	x	Х
		Integrate the goals and initiatives of the draft Climate Action Plan into the current Comprehensive Plan outreach and communications.	х	
		Attend local events and meetings to promote plan.	X	
	Improve awareness of opportunities to improve energy efficiency and reduce GHG	Use City facilities to demonstrate energy leadership and existing environmental education programs to advance energy awareness and sustainability.	x	
	emissions.	Continue to integrate sustainability education into the City's overall education and interpretation programming, with topics such as energy conservation and renewable energy.	x	
		Work with partners to create a community wide energy awareness program.	X	
		Use web-based social networking tools, such as Facebook to engage the community.	X	
		Maintain the Climate Action page on the City's web site.	Х	
		Create a sustainability section on the City's website highlighting	X	

	sustainability projects in the City.		
	Create and maintain 'Sustainable	х	
	Kingston' Program.		
	Create and Maintain 'Sustainable	х	
	Kingston' web site.		
	Organize a regional 'Energy, Climate		
	and Green Jobs Conference' in the City	х	
	of Kingston.		
	Make plan and supporting documents		
	available in City Clerk's office and at	х	
	Kingston Public Library.		
	Develop a simple tri-fold brochure on	х	
	'Reducing Your Ecological Footprint'	~	
	Create and distribute outreach		
	material of energy efficiency,	x	
	renewable energy programs, including		
	County weatherization programs.		
	Obtain and distribute free materials		
	from NYSERDA and others to	х	х
	encourage community and City staff	~	X
	to participate in reducing energy		
	consumption.		
	Work with Central Hudson to promote	х	
	utility energy efficiency programs.	~	
	Work with local foundations to		
	develop and implement energy and	х	
	other sustainability initiatives.	~	
	Work with Kingston Schools to		
	promote and increase awareness of	x	
	energy efficiency improvements.	~	
	Organize a regional 'Energy, Climate	х	
	and Green Jobs' Conference.	^	
	Develop a comprehensive energy and		
	sustainability training program for City		Х
	personnel.		~
	Develop specific sustainability training		
	modules on energy conservation,		х
	waste reduction and recycling and		~
	green procurement.		
	Develop an internal electronic		
	newsletter to provide targeted City		
	staff with energy conservation and		х
	waste reduction tips as well as		
	information on upcoming training		
	events and relevant publications.		
Promote and create	Create a model district – a "green		
Green Jobs.	corridor" – with visible demonstration	х	
Green Jobs.	projects of technology, building	^	
	restoration, and landscaping.		
	restoration, and ianuscaping.		

	Include space(s) for exhibits and business incubation.	Х	
	Assess the feasibility of a Zero- Net Energy District that produces its own clean energy.	х	
	Strengthen university/community connections.	х	
	Consider industries that bring multiple benefits, such as solar-powered urban greenhouses that can produce food.	х	
	Advocate for local policies to strengthen the green economy and build the tax base.	х	
	Implement this Plan	Х	
Empower and expand the Climate Smart and Green	Adopt a resolution recognizing Task Force as an official body of the City government.		х
Jobs Community Task Force.	Rename the Task Force as the 'Energy and Sustainability Task Force'		x
	Expand Task Force with additional community and City government representation.	х	

F. CLIMATE ADAPTATION PLANNING

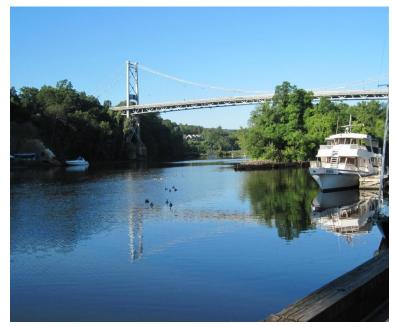
This Climate Action Plan primarily addresses the mitigation of climate change impacts by outlining recommendations to reduce GHG emissions. It is important however to understand the role of adaptation in addressing climate change. Preparing for and adapting to a changing climate is essential because of the impacts that have already been observed and will continue to occur due to the increased levels of greenhouse gases in the atmosphere.

Adaptation is defined by the Intergovernmental Panel on Climate Change as:

Adjustment in natural or human systems in response to actual or expected climatic stimuli or their effects, which moderates harm or exploits beneficial opportunities.^{lii}

The City of Kingston Climate Smart and Green Jobs Community Pledge calls for adaptation planning:

Plan for Adaptation to Unavoidable Climate Change: Evaluate risks from unavoidable climate change, set adaptation goals and plan for adaptation. Identify climate change impacts (such as flooding, drought, and extreme temperatures) that could affect the community. Identify areas such as water supply and sewer infrastructures that may be at risk due to increased intensity of rainfall, turbidity and sedimentation, increased flash floods and increased droughts in late summer,



sea-level rise, and other future changes in climate. Factor risks into long-term investments and decisionmaking. Execute climate change adaptation and preparedness measures through local government planning, development, and operation, giving priority to the highest risk areas.

This section provides general information on the climate change impacts that have been studied and documented by various government, academic and scientific institutions. There is a substantial body of knowledge on climate change adaptation. A comprehensive assessment of the potential local climate change impacts in the City of Kingston and preparation of a climate adaptation plan were beyond the scope of this one-year planning effort. As a next step, it is imperative that the City move forward with an adaptation planning and implementation and integrate it into this Climate Action Plan and Comprehensive Planning. Mitigation and adaptation are complementary and both essential to locally addressing the overall issue of climate change.

The purpose of this section is to lay the foundation for the process of preparing for climate change in the City of Kingston. The goal proposed for this section needs to further developed and refined by the Task Force and others engaged in local adaptation planning. Climate adaptation planning should include an

assessment of the vulnerabilities and risks to Kingston's built social and natural systems; develop strategies to address the risks and craft an implementation plan. It is important to engage the knowledge and opinions of experts and stakeholders.

FINDINGS

SUMMARY OF CLIMATE IMPACTS

While New York has a wide range of vulnerabilities to a changing climate, it also has the potential to adapt to and take advantage of some of these changes.

Some of the climate change hazards most relevant to Hudson Valley communities include:

- Sea level rise
- Intense downpours
- Extreme storms
- Extreme heat
- Short term drought

The New York State Climate Action Plan summarizes the climate changes impacts that need to be addressed in climate adaptation planning:

Climate hazards include higher temperatures and more frequent and intense heat waves leading to greater incidence of heat morbidity and mortality, decreased air quality and increased health risks for those with medical conditions such as cardiovascular disease, renal disease, emphysema, and others; increased short-duration warm season droughts and extreme rainfall events affecting food production, natural ecosystems, and water resources; and sea level rise, resulting in both gradual inundation of natural and human habitats and greater risk of damage from coastal storms.^{liii}

Sea Level Rise

A NYSERDA-funded report 'Responding to Climate Change in NYS' or 'ClimAID', found:

The risks associated with sea level rise and coastal flooding are among the greatest climate-related challenges faced by New York State, affecting public health and ecosystems as well as critical infrastructure across many sectors including water, energy, transportation, and telecommunication.

A Sea Level Rise Task Force was created by the New York State Legislature in 2007. It was tasked with preparation of a report to summarize the causes and effects of sea level rise in New York State and develop recommendations for an action plan to protect coastal communities and natural resources from rising sea levels. The report found that:

 Sea level rise and coastal flooding from storm surge are already affecting and will increasingly affect New York's entire ocean and estuarine coastline from Montauk Point to the Battery and up the Hudson River to the federal dam at Troy. 2. The likelihood that powerful storms will hit New York States coastline is very high, as is the associated threat to human life and coastal infrastructure. This vulnerability will increase in magnitude over time.

Sea level is projected to rise in the Mid-Hudson Valley by up 26 inches by 2050 under a rapid ice melt scenario.

Lower Hudson Valley & Long Island	2020s	2050s	2080s
Sea level rise*	2 to 5 in	7 to 12 in	12 to 23 in
Sea level rise with rapid ice-melt scenario**	5 to 10 in	19 to 29 in	41 to 55 in
Mid Hudson Valley & Capital Region			
Sea level rise*	1 to 4 in	5 to 9 in	8 to 18 in
Sea level rise with rapid ice-melt scenario**	4 to 9 in	17 to 26 in	37 to 50in

Table 13: Projected Sea Level Rise in New York

NYSERDA ClimAID Team 2010. Integrated Assessment for Effective Climate-change Adaptation Strategies in New York State. C. Rosenzweig, W. Solecki, A. DeGaetano, M. O'Grady, S. Hassol, P. Grabhorn, Eds. New York State Energy research and Development Authority, 17 Columbia Circle Albany NY 12203

*Shown is the central range (middle 67%) of values from model-based probabilities (16 global climate models by 3 GHG emissions scenarios) rounded to the nearest inch.

**The rapid ice-melt scenario is based on acceleration of recent rates of ice melt in the Greenland and west Antarctic ice sheets and paleoclimate studies.

Sea Level Rise & The Kingston Waterfront

One of the most significant climate change impacts the City of Kingston will need to prepare for will be the potential impact of flooding to its waterfronts on the tidal Hudson River and Rondout Creek. The Rondout Creek is used for a variety of commercial, residential and industrial uses and is an important component of the local economy, for land and water based activities. Many structures and features along the shoreline may be in jeopardy due to increased flooding and inundation due to sea level rise, including the Kingston Lighthouse, Island Dock, the trolley tracks, Kingston Point Beach and Kingston Point Park.

The City's Rondout waterfront revitalization program calls for the re-use of waterfront properties that are already subject to occasional flooding and will require stormwater controls for development that occurs on those sites. The wastewater treatment plant is located on the Rondout Creek waterfront.

The City is currently in the early stages of seeking design solutions to address stormwater controls and intermittent flooding conditions along the East Strand.



According to the City of Kingston's Rondout Creek Waterfront Revitalization Program:

"Land immediately adjacent to the Rondout Creek and Hudson River are subject to flooding according to its designation as a Flood Hazard Area (Floodplain) under the National Flood Insurance Program..... The area most affected by periodic flooding is adjacent to Rondout Creek. Flooding occurs along the entire Rondout Creek Waterfront, especially during storms when the tide is in and storm drainage outlets are covered. Stormwater backs up and flows out inlets and manholes. The worst conditions exist on East Strand between Broadway and North Street; at Tompkins; Street, Ponckhockie Street, Abruyn Street and Gill Street: and at the intersection of Abeel Street and Wilbur Avenue." *Page II-13,14^{Iv}*

Temperature and Precipitation

In this region temperatures are projected to rise 3 to $5^{\circ}F$ by the 2050's and 4 to $8^{\circ}F$ by the 2080's. Across the state temperatures are expected to rise 3 to 5.5°F by the 2050s, and 4 to 9°F by the 2080s.

Although the projected increase in annual average precipitation is low, 0 to 10% by 2050, the intensity of heavy rainfall events has been increasing and this trend is expected to continue.^{Ivi}

Heat waves will become more frequent and intense, increase heat related illness and death and posing new challenges to the energy system, air quality and agriculture.¹⁰

¹⁰Responding to Climate Change in New York, ClimAID, Synthesis Report

Statewide it is projected that much

of the additional precipitation is likely to occur during the winter months as rain, with the possibility of slightly reduced precipitation projected for the late summer and early fall.^{Ivii}

in catskin wountains and west hudson kiver valley			
	Baseline	2050s	2080s
Temperature	48 ⁰ F	+3.0 to 5.0 ⁰	+4.0 to 8.0 ⁰
Precipitation	48in	0 to +10%	+5 to 10%

Table 14: Projected Temperature and Precipitation Changes in Catskill Mountains and West Hudson River Valley

The temperature and precipitation data for this ClimAID region, the Catskill Mountains and West Hudson River Valley, summarized in Table 11, is taken from the 2011 Synthesis Report, Responding to Climate Change in New York, ClimAID.

Climate Justice

Impacts of a changing climate, rising waters and rising temperatures disproportionately compromise the social, economic, cultural and environmental health of low-income and people of color making climate change a human rights and environmental justice issue.

Hudson River Sloop Clearwater works locally to advocate for climate justice and should be engaged in this element of adaptation planning.

PROPOSED GOAL

• A commitment, a Plan and systems are in place to be prepared for and adapt to a changing climate.

RECOMMENDATIONS

A. Local Climate Adaptation Plan

It is recommended that the City move forward with a climate adaption planning process. While an adaptation plan for the City may stand alone, planning to adapt to climate change should be incorporated into all Citywide planning efforts. However the City chooses to move forward, the ultimate goal is for the community to have the tools to take action to plan for and adapt to the impacts of climate change.⁴³

⁴³ <u>http://coastalmanagement.noaa.gov/climate/adaptation.html</u>



Educators participate in an exercise to demarcate the projected location of potential sea level rise of the Rondout along Broadway

A full plan should address vulnerabilities to the local natural, built and social environments by examining ecosystems, energy, public health, transportation, and water resources. The State's ClimAID report provides a model for assessment.

Local adaptation planning should consider the public health risks associated with a changing climate including compromised air quality, drinking water impacts, increases in disease vectors, impaired access to health care and loss of reliable access to food and medical supplies.

The City of Kingston's water supply is crucial to public health and economic development. Expertise and interest within the Water Department should be utilized to assess potential risk to the local water supply and prepare accordingly.

Strategies should address potential cost, timing, and environmental justice. A local adaptation plan should create policies that speak to the fair treatment of all people and locally address the systems that create climate change so as to provide freedom from discrimination.

The final adaptation plan should provide recommendations for land use, legal, engineering and natural resource management strategies that will protect public health and welfare and achieve the ultimate goal of creating a more resilient community. Although this is a local plan, there should be integration with county, regional, state and federal programs as applicable and feasible.

Recommendations for climate adaptation planning:

- Refer to state climate change documents for detailed climate projections and recommendations.
- Conduct additional local and on-site analysis of potential impacts and risks, if necessary and feasible.
- Indentify and address climate/environmental justice areas in the City, along the Rondout Creek, Midtown and other areas of the City.
- Involve all sectors of City government, including emergency management, in development of strategies.
- Involve stakeholders and experts including the Comprehensive Planning Advisory Committee, Complete Streets Advisory Council, the Tree Commission, the Kingston Land Trust, and Scenic Hudson's Sea Level Rise Task Force.
- Evaluate alternative adaptation strategies based risk, costs, and benefits to human and natural systems.
- Utilize and adapt existing reports, plans, studies and ordinances.
- Carry out targeted and general outreach on climate change adaptation issues and actions.
- Collaborate with neighboring municipalities and county government, to plan, prioritize and implement climate preparedness actions that are best accomplished on a larger scale.
- Utilize the climate adaptation resources offered through the City of Kingston ICLEI membership.

- Utilize and adapt existing reports, plans, studies and ordinances.
- Adopt a policy to consider climate change for all capital projects.
- Investigate sources of external funding and apply for funding to carry out adaptation planning.
- Keep abreast of new research, climate and sea level rise models.
- Create a Citizen Science Program to locally monitor local meteorological and natural systems such as recording daily temperatures and making simple observations and records of first bloom of vegetation, arrival of migratory species, etc.
- Integrate into Comprehensive Plan and Zoning update

It is recommend that Keep abreast of new research, climate and sea level rise models the City look at the 'Roadmap for Adapting to Coastal Risk' developed and delivered by the NOAA Coastal Services Center

This is a community participatory planning process designed to:

- Engage key staff members and stakeholders in a comprehensive, yet rapid, assessment of local vulnerabilities;
- Use existing information resources to evaluate potential hazard and climate impacts;
- Collaborate across disciplines to better understand and plan for impacts; and
- Identify opportunities for improving resilience to current and future hazard risks. ^{Iviii}

B. Stormwater and Flooding

It is recommended that the current analysis to address stormwater controls and intermittent flooding conditions along the Rondout take into consideration the impacts of climate change and build in measures to make Kingston's Rondout waterfront more resilient to the hazards and risk associated with storm surges, flooding and an increase in water levels. It is recommended that the City and its engineering consultants seek advice from the NYSDEC Hudson River Estuary Program, the NYS Department of State Office Communities and Waterfronts and the Hudson River National Estuarine Research Reserve regarding non-structural measures and natural protective features such as natural or 'green infrastructure' and shorelines stabilization techniques for the Kingston waterfront.

Flooding in other area of the City particularly along Esopus Creek and in Wards 1 and 3 should also be specifically addressed in a climate adaptation planning process.



C. Comprehensive Planning and Zoning Update

Local climate adaptation planning, preparation and response, including sea level rise, flooding, threats to the local drinking water supply, changes in precipitation and temperature and the associated public health risks should be addressed as part of the Comprehensive Master Planning and Zoning Update process.

Implement, Monitor & Evaluate

The adaptation plan should be considered a working document. It can be implemented in stages and should be revised as knowledge, observations and conditions change. Some of the recommendation discussed and listed in the summary table below can be implemented immediately.

'Resources for Climate Adaption Planning' can be found in Appendix H.

Sector .	Goal	Goal Action/Initiative		
				Municipal Government
daptation				
	Prepare for and	Prepare and Adopt a City of Kingston	Х	
	adapt to a changing	Climate Adaptation Planning.		
	climate	Utilize and adapt existing reports, plans,	Х	
		studies and ordinances.		
		Assess and address vulnerabilities to the		
		natural, built and social environment.	Х	
		Establish adaptation goals.	х	
		Coordinate with climate mitigation	х	
		strategies.		
		Involve stakeholders and experts.	X	Х
		Carry out targeted and general outreach		
		on climate change adaptation issues and	Х	
		actions.		
		Collaborate with neighboring		
		municipalities and county government.	Х	
		Utilize the climate adaptation resources	, v	
		offered through ICLEI membership.	Х	
		Utilize existing resources available	V	
		through federal, state, county and NGOs.	Х	
			Х	
		Integrate adaptation planning into Comprehensive Master Plan and Zoning	^	
		Update.		
		Integrate into all City planning efforts.	Х	
		Adopt a local policy to consider climate	X	
		change for all capital projects.		х
		Factor risks into long-term investments	х	
		and decision-making.		
		Investigate sources of external funding.	Х	
		Consider the public health risks	~	
		including drought, heat sea level rise	x	
		and flooding.		
		Create policies that speak to the fair	х	Х
		treatment of all people.		
		Create clear implementation	Х	
		plan/program.		
		Keep abreast of new research, climate	х	
		and sea level rise models.		
		Create Citizen Science Monitoring		
		Program.		
		Adopt and implement local Climate	Х	
		Adaptation Plan.		

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^{iv} <u>http://www.rwjf.org/childhoodobesity/product.jsp?id=73938</u>

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^{vi} New York State Climate Action Plan Interim Report 11-9-10 Executive Summary(ES-4) <u>http://www.nyclimatechange.us/InterimReport.cfm</u>

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